

METROPOLITAN BOROUGH OF ROTHERHAM

STATEMENT OF ACCOUNTS 2022/23

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STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers (the Chief Financial Officer) has responsibility for the administration of those affairs;
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- Approve the Statement of Accounts.

Certificate

I confirm that the Council has met these responsibilities and that this Statement of Accounts was approved at the Audit Committee meeting held on 28 November 2023.

Signed on behalf of Rotherham MBC



Audit Committee Chair
28 November 2023

The Chief Financial Officer's responsibilities

The Chief Financial Officer is responsible for the preparation of the Statement of Accounts (which includes the financial statements) in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Chief Financial Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code;
- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities;
- assessed the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- used the going concern basis of accounting on the assumption that the functions of the Authority will continue in operational existence for the foreseeable future; and
- maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

I certify that the Statement of Accounts gives a true and fair view of the financial position of the Authority at 31 March 2023 and of its income and expenditure for the year then ended.



Judith Badger CPFA
Strategic Director - Finance and Customer Services
8 December 2023

Explanation of the Financial Statements

The Statement of Accounts summarises the Council's financial performance during the year ended 31 March 2023 and shows its overall financial position at the end of that period.

The Statement is prepared in accordance with the Code of Practice on Local Authority Accounting (the Code), as published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code is based on approved accounting standards issued by the International Accounting Standards Board (IASB) and interpretations of the International Financial Reporting Interpretations Committee (IFRIC), except where these are inconsistent with specific statutory requirements.

The principle basis, conventions, rules and practices that specify how the effects of transactions and other events are reflected in the financial statements of the Council are set out in the section of this report headed 'Statement of Accounting Policies'. These accounting policies are kept under review and updated where appropriate to take account of changes in accounting practice adopted within the Code.

The Statement of Accounts comprises:

- **Statement of Responsibilities for the Statement of Accounts** (Page 1) – which details the respective responsibilities of the Council and its Chief Financial Officer for the accounts;
- **An Explanation of the Financial Statements** (Page 2) – which details the components of the Financial Statements;
- **A Statement of Accounting Concepts and Policies** (Page 11) – These are the principle bases, conventions, rules and practices that specify how the effects of transactions and other events are reflected in the financial statements. The accounting concepts and policies that have been applied in preparing the Council's 2022/23 financial statements are detailed on Page 11;
- **Financial Statements and Related Disclosure notes** – which are explained further below.

For the sake of clarity, the Accounts and Audit Regulations 2015 clarified that the Annual Governance Statement does not form part of the Statement of Accounts although there is an expectation that it is published alongside the Statement of Accounts. The Council follows this practice.

To comply with the Accounts and Audit Regulations 2015 and the Code, the Narrative Report will be published alongside the Statement of Accounts.

Financial Statements

The Financial Statements report the Council's financial performance for the year and its financial position.

The Council's financial performance is reported through the:

- **Comprehensive Income and Expenditure Statement (CIES)** (Page 5) – The Comprehensive Income and Expenditure Statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation or rents. The Council utilises income generated from local taxpayers and rents to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The amount to be met from local taxpayers and housing rents is shown in both the Expenditure and Funding Analysis and the Movement in Reserves Statement
- **Movement in Reserves Statement (MIRS)** (Page 6) – The Movement in Reserves Statement shows the net change in the balances on reserves allowing for the aforementioned statutory adjustments. Reserves are analysed into usable reserves and unusable reserves. Usable reserves represent revenue or capital resources which are available to fund revenue or capital expenditure or repay debt in the future, subject to the need to maintain a prudent level of reserves to cover contingencies and unforeseen commitments. Unusable Reserves are those that the Council is not able to use to provide services, they are used to hold unrealised gains and losses, for example the revaluation reserve or to hold balances in relation to adjustments between accounting basis and funding basis under regulations.

- **The Cash Flow Statement** (Page 9) – This Statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.
- **The Housing Revenue Account (HRA) Income and Expenditure Account** (Page 108) – This Account summarises the income and expenditure in respect of the provision of local Council housing accommodation. Councils' are required by statute to account separately for all transactions relating to the cost of providing such accommodation.
- **Collection Fund Account** (Page 116) – By statute, Billing Authorities are required to maintain a separate Collection Fund which shows the level of National Non Domestic Rates and Council Tax received by the Council during the accounting period and the distribution of these funds.

The Council's financial position is reported through the:

- **Balance Sheet** (Page 8) - The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) represent the Council's net worth and are matched by the reserves held by the Council. Reserves are analysed into usable and unusable in the same way as in the MIRS.

The financial statements described above include the income, expenditure, assets, liabilities, reserves and cash flows of maintained schools within the control of the Council.

The **Expenditure and Funding Analysis**, included as Note 1 (Page 34) in the Notes to the Accounts, accompanies the Comprehensive Income and Expenditure Statement. It takes the net expenditure that is chargeable to taxation and rents (i.e. the General Fund and Housing Revenue Account) and reconciles it to the Comprehensive Income and Expenditure Statement.

Main Financial Statements and Notes to the Core Financial Statements

Comprehensive Income and Expenditure Statement

Movement in Reserves Statement

Balance Sheet

Cash Flow Statement

Notes to the Core Financial Statements

Comprehensive Income and Expenditure Statement

The Comprehensive Income and Expenditure Statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation or rents. The Council utilises income generated from local taxpayers and rents to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The amount to be met from local taxpayers and housing rents is shown in both the Expenditure and Funding Analysis and the Movement in Reserves Statement

All of the Council's income and expenditure relates to continuing operations.

None of the items included within other comprehensive income and expenditure can be reclassified within the surplus or deficit on provision of services.

The reportable segments shown below are those used for internal management reporting including budget monitoring reported to Senior Leadership Team and Cabinet.

2021/22 Gross Expenditure £000	2021/22 Gross Income £000	2021/22 Net Cost £000		2022/23 Gross Expenditure £000	2022/23 Gross Income £000	2022/23 Net Cost £000	Notes
131,762	(62,699)	69,063	Adult Care and Housing	138,148	(56,905)	81,243	48
79,241	(85,771)	(6,530)	Local Authority Housing (HRA)	70,958	(88,811)	(17,853)	
127,849	(60,587)	67,262	CYPS Excl Schools	137,719	(67,259)	70,460	
59,691	(55,314)	4,377	Schools	60,555	(54,666)	5,889	
92,431	(35,374)	57,057	Regeneration and Environment Services	113,446	(45,195)	68,251	
19,939	(18,450)	1,489	Public Health	18,424	(18,410)	14	
11,267	(2,731)	8,536	Assistant Chief Executive Office	12,362	(4,310)	8,052	
30,356	(5,038)	25,318	Finance and Customer Services	32,069	(5,516)	26,553	
74,789	(101,561)	(26,772)	Central Services	73,261	(93,268)	(20,007)	
627,325	(427,525)	199,800	Cost of Services	656,942	(434,340)	222,602	
30,834	(3)	30,831	Other Operating Expenditure	16,211	(36)	16,175	4
44,403	(1,804)	42,599	Financing and Investment Income and Expenditure	40,747	(5,014)	35,733	5
0	(268,278)	(268,278)	Taxation & Non-Specific Grant Income and expenditure	0	(295,258)	(295,258)	7
702,562	(697,610)	4,952	Deficit/(Surplus) on Provision of Services	713,900	(734,648)	(20,748)	
		(52,532)	(Surplus) on Revaluation of Non Current Assets			(53,386)	37b
		(174,360)	Remeasurements of the Pensions Net Defined Benefit Liability/Asset			(481,577)	18
		(226,892)	Other Comprehensive Income & Expenditure			(534,963)	
		(221,941)	Total Comprehensive Income & Expenditure			(555,711)	

Movement in Reserves Statement

This Statement shows the movement from the start of the year to the end of the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation and are detailed in Note 36) and 'unusable reserves' (which are not available for use and are detailed in Note 37). The movement in reserves statement shows how the movements in year of the Council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to Council Tax [or rents] for the year. The net increase/decrease line shows the statutory General Fund Balance and Housing Revenue Account balance movements in the year following those adjustments.

2021/22	General Fund (GF) Balance including GF Earmarked Reserves £000	Housing Revenue Account (HRA) £000	Capital Receipts Reserve £000	Major Repairs Reserves £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Total Unusable Reserves £000	Total Council Reserves £000	Notes
Balance as at 1 April 21	84,433	10,600	18,306	27,918	22,699	163,956	(98,888)	65,068	36/37
Movement in reserves during the year:									
Total Comprehensive Income and Expenditure	(1,532)	(3,420)	0	0	0	(4,952)	226,892	221,940	
Adjustments from income & expenditure charged under the accounting basis to the funding basis	8,345	3,346	1,267	(3,953)	2,656	11,661	(11,105)	555	
Increase / (Decrease) in Year	6,813	(74)	1,267	(3,953)	2,656	6,709	215,787	222,496	
<i>Schools Balances transferred out on conversion to academy</i>	(25)					(25)	(19)	(44)	
Balance as at 31 March 22 carried forward	91,221	10,526	19,573	23,965	25,355	170,640	116,880	287,520	

2022/23	General Fund (GF) Balance including GF Earmarked Reserves £000	Housing Revenue Account (HRA) Balance including HRA Earmarked Reserves £000	Capital Receipts Reserve £000	Major Repairs Reserves £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Total Unusable Reserves £000	Total Council Reserves £000	Notes
Balance as at 1 April 22	91,221	10,526	19,572	23,965	25,355	170,639	116,881	287,520	36/37
Movement in reserves during the year:									
Total Comprehensive Income and Expenditure	13,994	6,754	0	0	0	20,748	534,963	555,711	
Adjustments from income & expenditure charged under the accounting basis to the funding basis	(23,155)	(3,246)	7,844	(7,944)	18,614	(7,887)	7,887	0	
Increase / (Decrease) in Year	(9,161)	3,508	7,844	(7,944)	18,614	12,861	542,850	555,711	
<i>Schools Balances transferred out on conversion to academy</i>	0					0	0	0	
Balance as at 31 March 23 carried forward	82,060	14,034	27,416	16,021	43,969	183,500	659,731	843,230	

Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the capital receipts reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves are those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the revaluation reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line "Adjustments between accounting basis and funding basis under regulations".

2021/22 £000		2022/23 £000	Notes
1,311,184	Property, Plant and Equipment	1,421,695	19
7,891	Heritage Assets	8,529	23
20,872	Investment Property	24,997	20
5,426	Intangible Assets	4,023	21
0	Pensions Asset	109,510	18
190	Long Term Investments	190	29
693	Long Term Debtors	940	32
1,346,256	Long Term Assets	1,569,883	
177,000	Short Term Investments	0	24
4,318	Assets Held For Sale	6,198	22
743	Inventories (Stock)	867	30
70,156	Short Term Debtors	72,841	32
64,154	Cash and Bank Balances	94,042	33
316,371	Current Assets	173,948	
(9,321)	Bank Overdraft	0	33
(148,290)	Short Term Borrowing	(60,590)	24
(123,575)	Short Term Creditors	(101,090)	34
(2,576)	Short Term Provisions	(2,807)	35
(283,762)	Current Liabilities	(164,488)	
(6,336)	Long Term Provisions	(7,457)	35
(519)	Long Term Creditors	(19)	34
(623,671)	Long Term Borrowing	(597,456)	24
(455,272)	Other Long Term Liabilities	(127,825)	49
(5,548)	Capital Grants Received in Advance	(3,355)	8
(1,091,346)	Long Term Liabilities	(736,112)	
287,520	Net Assets	843,230	
(170,639)	Usable Reserves	(183,500)	36
(116,881)	Unusable Reserves	(659,730)	37
(287,520)	Total Reserves	(843,230)	

Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period.

	2021/22 £000	2022/23 £000	Notes
Deficit/(Surplus) on the provision of services	4,952	(20,748)	
Adjustments to net surplus or deficit on the provision of services for non-cash movements :			
Depreciation & Impairment	(55,295)	(45,466)	
Carrying Amount of Non- Current Assets Sold	(28,084)	(15,835)	
Pension Fund Adjustments	(47,928)	(48,823)	
(Increase)/Decrease in Provisions	486	(1,037)	
Increase/(Decrease) in Inventories	(102)	124	
Increase/(Decrease) in Debtors	(15,534)	11,831	
(Increase)/Decrease in Creditors	(8,813)	7,438	
Other Non Cash Adjustments	(719)	837	
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	64,394	89,684	38
Net cash inflows from Operating Activities	(86,643)	(21,995)	
Investing Activities	227,394	(153,471)	39
Financing Activities	(94,889)	136,257	40
Net decrease/(Increase) in cash and cash equivalents	45,862	(39,209)	
Cash and cash equivalents at the beginning of the reporting period	100,695	54,833	33
Cash and cash equivalents at the end of the reporting period	54,833	94,042	33

Accounting Policies

- A) Statement of Accounting Policies
- B) Accounting Standards issued but not yet adopted
- C) Critical Judgements in applying Accounting Policies
- D) Assumptions made about the future and other major sources of estimation

A STATEMENT OF ACCOUNTING CONCEPTS AND POLICIES

1 General Principles

The Statement of Accounts summarises the Council's transactions for the 2022/23 financial year and its position at the year-end of 31 March 2023. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which those Regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 ("the Code"), supported by International Financial Reporting Standards (IFRS).

The objective of the Statement of Accounts is to provide information about the Council's financial performance, financial position and cash flows that is useful to a wide range of stakeholders in assessing the Council's stewardship of its resources.

Fundamental to making this assessment is that information is both relevant and faithfully represented.

A key feature of relevance is materiality. Information is material if omitting it or misstating it could influence decisions that users make on the basis of financial information presented in the Statement of Accounts. Conversely, there is no need to comply with the accounting principles or disclosure requirements of the Code where information is not material.

Information is faithfully represented if it is complete, unbiased and properly determined using appropriate estimation techniques and judgements.

The accounting policies are the principle bases, conventions, rules and practices that specify how the effects of transactions and other events are reflected in the Statement of Accounts. The accounting policies and estimation techniques selected are those that best assist users in their understanding of the financial information presented or disclosed in the Statement of Accounts. The expectation is that this will be achieved by selecting accounting policies that are compliant with the Code.

Consistent policies are applied both within the year and between years. Where policies have changed the reason and effect is disclosed.

The underlying assumptions made in preparing the Statement of Accounts are that financial performance is reported on an accruals basis and that the Council is a going concern.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets.

The CIES is reported using total cost principles under international financial reporting standards and not the way in which local government is funded. The income and expenditure reported in the CIES will not therefore correspond to the outturn charged to the General Fund and HRA reported against the Council's budget.

Note 1 in the Notes to the Core Financial Statements, the "Funding and Expenditure Analysis" provides a high level reconciliation of the expenditure analysis reported in the CIES to the net amount charged to the General Fund and HRA which is to be met by taxpayers and council house tenants together with additional disclosure on material reconciling adjustments.

2 Changes in Accounting Policies and Estimates and Errors

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied unless the Code specifies that the change should be applied prospectively.

Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change.

Any material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

3 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

The general principle is that revenue is measured at the fair value of the consideration received which, in most transactions, will be the amount of cash and cash equivalents receivable. This position is in accordance with IFRS 15 Revenue from Contracts with Customers.

Revenue is recognised when the Council satisfies a performance obligation by transferring a promised good or service to a service recipient, this can be over a period of time or at a point in time.

Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet.

Expenses in relation to services received (including those rendered by the Council's officers) are recorded as expenditure when the services are received, rather than when payments are made.

Interest payable on borrowings (other than that capitalised on qualifying assets) and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where there is evidence that debts are unlikely to be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

Where the Council acts as an agent for another party, income and expenditure are recognised only to the extent that commission is receivable by the Council for the agency services rendered or the Council incurs expenses directly on its own behalf in rendering the services.

4 Overheads and Support Services

Support services are operated, managed and reported as separate segments they are not apportioned across services but instead reported separately in their own right in the Comprehensive Income and Expenditure Statement. Under the Council's current structure such costs predominantly fall within Assistant Chief Executive's or Finance and Customer Services Directorates.

5 Debtors

Debtors are recognised when the Council has delivered or tendered a supply of goods or services. They are recognised and measured at fair value when revenue has been recognised, except for a financial asset where they form part of the asset's carrying value (see accounting policy note 21). Amounts paid in advance of the receipt of goods/services are recognised as a prepayment.

6 Creditors

Creditors are recognised when the Council receives a supply of goods or services. They are recognised and measured at fair value of the consideration payable except for a financial liability where they form part of the liability's carrying value (see accounting policy note 21). If consideration is received but the revenue does not meet the revenue recognition criteria, a receipt in advance is recognised.

7 Tax Income (Council Tax, and National Non-Domestic Rates)

Council Tax

Council Tax collection is an agency arrangement. Income shown within the Comprehensive Income & Expenditure Statement is the Council's share of the year's accrued income. The difference between this and the amount transferred to the General Fund under statute (representing the demand on the Collection Fund for the year together with the Council's share of the previous year's surplus or deficit which is distributed or recovered) is taken to the Collection Fund Adjustment Account. Debtors are shown exclusive of the proportions attributable to major preceptors.

National Non-Domestic Rates (NNDR)

NNDR collection is an agency arrangement. Business rate income within the Comprehensive Income & Expenditure Statement is the Council's share of the accrued business rate income for the year. The difference between this and the amount transferred to the General Fund under statute (representing the Council's share of the estimated business rate income for the year together with the Council's share of the previous year's surplus or deficit which is distributed or recovered) is taken to the Collection Fund Adjustment Account. The central share (after allowable deductions) of business rate income is paid out of the Collection Fund to central government. Growth in business rate income in an Enterprise Zone area, business rate income from renewable energy schemes and from businesses in New Deal areas is wholly attributable to the Council and transferred in full to the General Fund on an accruals basis. Debtors are shown exclusive of the proportions attributable to major preceptors

8 Inventories

Inventories are measured at the lower of cost and net realisable value except where acquired through a non-exchange transaction when cost is assumed to be equal to fair value at the acquisition date.

Inventories are measured at the lower of cost and current replacement cost where held for distribution at no charge or for a nominal charge.

The cost attributed to identify inventory is assigned using the first-in, first-out (FIFO) basis.

9 Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

10 Provisions, Contingent Liabilities and Contingent Assets

Provisions

A provision is recognised when:

- there is a present obligation (legal/constructive) as a result of a past event,
- it is probable a resource outflow will be required to settle the obligation, and
- a reliable estimate of the amount can be made.

For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation and is measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at each reporting date and adjusted to reflect current best estimates. Where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

If some or all of the expenditure required to settle a provision is expected to be reimbursed (e.g. an insurance claim), this is recognised when it is virtually certain that if the obligation is settled reimbursement will be received. The reimbursement is treated as an asset but the amount recognised does not exceed the amount of the provision.

Contingent Liability

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

A contingent liability is not recognised in the financial statements but disclosed as a note to the accounts. If it becomes probable that a resource outflow will be required for an item previously dealt with as a contingent liability, a provision is recognised.

Contingent Asset

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

A contingent asset is not recognised in the financial statements but disclosed as a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential. If it has become virtually certain an inflow will arise and the asset's value can be measured reliably, a debtor and related revenue are recognised.

11 Reserves

The Council sets aside specific amounts as usable reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain unusable reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement benefits and that do not represent usable resources for the Council – these reserves are explained in the sections relating to the relevant policies.

12 Government and Non-Government Grants

Government grants and third-party contributions, including donated assets are recognised as due when there is reasonable assurance that;

- the Council will comply with the conditions attached to them, and
- the grants and contributions will be received.

Where conditions of grant remain outstanding which could give rise to grant being repaid, grant is carried in the balance sheet as grant received in advance.

Conditions are stipulations that give the grant funder or donor the right to the return of their monies if it is not used for the purpose specified.

Revenue grants or contributions are credited to the relevant service line within net cost of services if specific or to Taxation and Non-Specific Grant Income if general or non ring-fenced.

Capital grants are credited to Taxation and Non-Specific Grant Income as general grant, but then reversed out of the General Fund Balance in the Movement in Reserves Statement. Where capital grant has been recognised but has yet to be used to finance capital expenditure, it is credited to the Capital Grants Unapplied Account within reserves. Capital grant that has been used for financing purposes is transferred to the Capital Adjustment Account.

13 Non-current Assets – Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition and creation of or which add to Property, Plant & Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price,

- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management, and
- the initial estimate of the costs of dismantling, removing or restoring an asset where the Council has an obligation to do so and is required to make provision for these costs.

Borrowing Costs - The Council has adopted a policy under IAS 23 'Borrowing Costs' to capitalise borrowing costs directly attributable to the acquisition, construction or production of a qualifying asset. In implementing a policy of capitalisation of borrowing costs the Council has determined what it sees as a qualifying asset and what the borrowing costs are, that are to be capitalised.

- Qualifying Assets – Assets that take a substantial period of time to get ready for their intended use or sale, where this would cause a significant balance of borrowing costs to accrue.
- Borrowing costs – Where the Council borrows to specifically fund a scheme the amount that is capitalised is the actual cost of borrowing less investment income. Where funds are borrowed generally a capitalisation rate is used based on the weighted average of borrowing costs during the period.

The Council only capitalises borrowing costs when in addition to the above it becomes probable that the capital expenditure will result in future economic benefits or service potential to the Council; and that the borrowing costs can be measured reliably.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets – depreciated historical cost,
- property, plant and equipment and intangible assets under construction are measured at historical cost,
- dwellings – current value based on existing use value for social housing (EUV-SH),
- all other assets – current value based on existing use (existing use value – EUV) for non-specialised operational assets where there is an active market or where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost.
- Should an asset be re-classified as a Surplus Asset, it will be measured at fair value. Should an asset be re-classified as an Asset Held for Sale, it will be measured at the lower of carrying value and fair value less cost to sell.

Depreciated historical cost is used as a proxy for current value for relatively short life assets such as vehicles, plant and equipment.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum they are revalued every five years. In support of this the Council carries out an annual review of its assets for impairment. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains unless they reverse a previous revaluation or impairment loss in which case they are credited to the relevant service line within net cost of services.

Where decreases in value are identified, the revaluation loss is accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains),
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment of Assets

At the end of each reporting period an assessment takes place as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains),
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Disposals

The carrying amount of an item is derecognised:

- on disposal through, for example, sale, donation, granting of a finance lease or transfer, or
- when no future economic benefits or service potential are expected from its use or disposal as a result, for example, of it being abandoned, scrapped or decommissioned.

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Fair value is the price that would be received from the selling the asset in an orderly transaction between market participants under the conditions prevailing at the end of the reporting period. Fair value for social housing being disposed of under Right to Buy (RTB) legislation is the discounted RTB value. Depreciation is not charged on Assets Held for Sale.

Assets held solely to earn rentals or for capital appreciation purposes are classified as investment properties.

Non-operational property, plant and equipment which do not meet the criteria for reclassification as either Assets Held for Sale or investment properties are held within property, plant and equipment as Surplus Assets. Surplus Assets are carried in the balance sheet at their fair value and revalued immediately prior to disposal if the current carrying value is materially different in order that the proper gain or loss on disposal can be determined.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals is payable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the Capital Financing Requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of Non-Current Assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives, the depreciable amount being an asset's depreciated historic cost or fair value at the start of the financial year. No depreciation is charged in the year in which an asset is first made ready for use. A charge is made in the year in which an asset is derecognised or classified as held for sale. An exception is made for assets without a determinable finite useful life (i.e., freehold land and certain Community Assets) and assets that are not yet available for use (i.e., assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the Council's valuer (Council dwellings over 30 Years, other buildings and non-operational properties up to 100 years)
- vehicles – a reducing balance method over the useful life of the asset, as advised by a suitably qualified officer (Up to 10 years)
- infrastructure – straight-line allocation over determined useful life of the asset
- plant, equipment and computers – straight-line allocation over the useful life of the asset as advised by a suitably qualified officer (plant and equipment up to 15 years and computers/office equipment up to 10 years).

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. Componentisation will take place as assets are acquired, enhanced, replaced or revalued.

Revaluation gains/losses are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

14 Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding Non-Current Assets during the year:

- depreciation attributable to the assets used by the relevant service,
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off,
- amortisation of intangible Non-Current Assets attributable to the service.

The Council is not required to raise council tax to cover depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance. This is known as the Minimum Revenue Provision (MRP) and the policy is detailed below. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the revenue provision in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement.

Depreciation, revaluation and impairment losses represent a “real” charge to the HRA to be met by rent payers. Depreciation, revaluation and impairment losses are determined in accordance with the new “Item 8 Credit and Item 8 Debit (General) Determination” which came into effect from 1 April 2017. That determination allows the Council to reverse out impairment and revaluation gains and losses relating to both council dwellings and non-dwellings.

Minimum Revenue Provision (MRP)

Prudent provision (MRP) is made annually for the repayment of debt relating to capital expenditure financed by borrowing or credit arrangements. The amount charged is determined having regard to the relevant statutory requirements and related guidance on MRP issued by MHCLG.

15 Leases and Lease-Type Arrangements

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases. Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets. The Council will recognise a lease where the contract for the individual asset exceeds £25k.

(a) Finance Leases – Council as Lessee

An asset held under a finance lease is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease’s inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the years in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the asset – applied to write down the lease liability, and

- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The apportionment is done in such a way as to produce a constant rate of interest on the outstanding liability in each period over the lease term

An asset recognised under a finance lease is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life.

The Council is not required to raise council tax to cover depreciation, revaluation and impairment losses arising on leased assets. Instead, a Minimum Revenue Provision is made towards the deemed capital investment in accordance with statutory requirements and the Council's policy for determining MRP. Depreciation, revaluation and impairment losses are therefore replaced by the revenue provision in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement.

(b) Operating Leases – Council as Lessee

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments.

(a) Finance Leases – Council as Lessor

Where the Council grants a finance lease over an asset, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- an amount to write down the net investment in the lease including any premiums received, and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and will be required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are paid, the element for the charge for the acquisition of the interest in the property is used to write down the lease asset. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of Non-Current Assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated from the Capital Adjustment Account to the General Fund Balance in the Movement in Reserves Statement.

(b) Operating Leases – Council as Lessor

Where the Council grants an operating lease over an asset, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments. Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

16 PFI and PPP Arrangements

Private Finance Initiative (PFI) and similar contracts fall within scope of IFRIC 12 and are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Council is deemed to control the services that are provided under its PFI schemes and as ownership of the property, plant and equipment will pass to the Council at the end of the contracts for no additional charge, the Council carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment. The only exception to this is where PFI assets are transferred to academies under 125 year lease arrangements, at the point of transfer the assets are removed from the Council's balance sheet.

PFI assets are initially recognised at their fair value when they are first made available for use balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment (this is normally based on the relevant elements of capital cost in the operator's financial model). Initial direct costs to the Council are added to the carrying amount of the asset. Any upfront contributions made by the authority to the PFI operator, either in the form of a cash lump sum or transfer of property that will not be used to provide services under the arrangement, are applied to write-down the PFI liability at the contribution's value agreed in the operator's financial model when the PFI asset is first made available for use.

PFI assets under construction are recognised on the balance sheet where the terms and conditions of the contractual obligation are such that the economic benefit of the asset flows to the Council at that time, similar to an asset that a Council constructs or develops for its own use.

Non-current assets recognised on the Balance Sheet are re-valued and depreciated in the same way as property, plant and equipment owned by the Council.

The amounts payable to the PFI operators each year are analysed into five elements:

- fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement,
- finance cost – an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement,
- contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement,
- payment towards liability – applied to write down the Balance Sheet liability due to the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease),
- lifecycle replacement costs – Recognised as additions to Property, Plant and Equipment in the Balance Sheet as the scheduled works are carried out and the expenditure is incurred. Where the profile of lifecycle expenditure actually incurred by the PFI operator differs significantly from the projected profile included within the PFI model adjustments are made to account for the difference. A prepayment is recognised where planned expenditure paid for through the unitary payment exceeds the actual amount incurred by the PFI operator. An additional liability is recognised where planned expenditure is less than that actually incurred. The

prepayment/additional liability is carried forward in the balance sheet until the expenditure is actually incurred/settled, or, in the case of a prepayment when there is no longer an expectation that it will eventually be incurred by the PFI operator at which point it is charged to revenue. Lifecycle replacement costs which represent the refurbishment or replacement of major components are capitalised as Property, Plant and Equipment in accordance with Accounting Policy 13.

17 Investment Properties

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at Fair Value being the price that would be received from the selling the asset in an orderly transaction between market participants under the market conditions prevailing at the end of the reporting period. Investment Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received and expenditure incurred in relation to investment properties are credited/charged to the Financing and Investment Income line in the Comprehensive Income and Expenditure Statement.

Revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

18 Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure is not capitalised). Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired and any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves

Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

19 Revenue Expenditure Funded from Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset is charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. This includes transformational expenditure on reform projects capitalised under the capital receipts flexibilities implemented with effect from 1 April 2016 under the Local Government Act 2003. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council Tax.

20 Heritage Assets

Heritage assets' principal purpose is to contribute to knowledge and culture and are assets which are preserved in trust for future generations for their artistic, cultural, environmental, historical, scientific or technological associations. They are recognised on balance sheet at cost or value. Where they are carried at value, the most appropriate and relevant valuation method is used including, e.g., insurance values. Revaluations are carried out as and when necessary in order to keep carrying values current (there is no requirement for them to be revalued at least every 5 years).

Operational heritage assets (i.e. those that are being held for their heritage characteristics, but are also used for other activities or services) are accounted for as operational assets.

Depreciation is not provided on heritage assets where they have indefinite lives.

Revaluation gains and losses and impairments of heritage assets are accounted for in exactly the same way as for Property, Plant and Equipment.

21 Financial Instruments

Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured at:

- amortised cost,
 - fair value through profit or loss (FVPL), and
 - fair value through other comprehensive income (FVOCI).
- **Treasury Investments:**
Those valued at **Amortised Cost** – assets that have fixed or determinable payments but are not quoted in an active market. These assets are Solely for Principal and Interest (SPPI), and the contractual terms of the financial asset give rise on specified dates to the cash flows that are solely payments of principal and interest, and they are part of the Council's Business Model. Whist Money Market Funds (MMF) behave as Amortised Cost, strictly they are FVPL, but there is little material difference in accounting, as such the Council will treat them as Amortised Cost.
 - **Non-Treasury Investments:**
These are assets that have may have a quoted market price and/or do not have fixed or determinable payments, and the contractual terms of the financial asset give rise on specified dates to the cash flows that are solely payments of principal

and interest, although where, for instance a loan is provided to a third party (SPPI), and is for a policy reason, then it would be at Amortised cost too. Where it is not Amortised cost, this classification has two further sub sets for valuation:

- **Fair Value through Comprehensive Income (FVOCI)**, policy driven investments (not solely for profit), activity, which would normally simply be equity stakes in joint companies etc.
- **Fair Value through Profit and Loss (FVPL)**, assets held purely for commercial investment (primarily for profit), firstly to raise monies/profit, that will be used to support the execution of normal service functions.

(a) Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the authority, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

When the Council makes loans at less than market rates (soft loans) a loss is recorded in the CIES (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal.

Interest is credited to the Financing and Investment Income and Expenditure line in the CIES at a marginally higher effective rate of interest than the rate receivable, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the CIES to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

(b) Fair Value Through Profit or Loss (FVPL) and Fair Value through Comprehensive Income (FVOCI)

These are assets that have a quoted market price and/or do not have fixed or determinable payments. Of this classification those assets that are policy driven investments, not used to solely generate profit, but to actively support the execution of normal service functions are to be valued at Fair Value through Other Comprehensive Income (FVOCI). They are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. Where the asset has fixed or determinable payments, then this would be Amortised Cost (as above) with annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council. In practice FVOCI is likely to contain only service equity investments.

Assets are maintained in the Balance Sheet at fair value. Fair value is measured by reference to prevailing interest or market rates using an appropriate valuation technique.

Changes in fair value posted to Other Comprehensive Income and Expenditure. Movements in impairment loss allowances debited/ credited to Surplus or Deficit on the Provision of Services (with a compensating credit/debit not against the carrying amount of the asset but to Other Comprehensive Income and Expenditure to offset movements against gains/losses on fair value). Cumulative gains/losses on fair value are posted to the Surplus or Deficit on the Provision of Services on derecognition.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses)

(c) Fair Value Through Profit and Loss (FVPL)

Those FVPL assets that are held purely for commercial investment (primarily for profit) and therefore have not been nominated as FVOCI will be accounted for as FVPL. All gains and losses posted to Surplus or Deficit on the Provision of Services as they arise.

Expected Credit Loss Model

The authority recognises expected credit losses on all of its financial assets held at amortised cost, either on a 12-month (i.e. the normal expectation of loss for this category of investment, no event occurring) or lifetime basis (whereby the initial assessment of risk has changed significantly by an event occurring). The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the authority. Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses. The authority holds loans with three local businesses. It does not have reasonable and supportable information that is available without undue cost or effort to support the measurement of lifetime expected losses on an individual instrument basis. It has therefore assessed losses for the portfolio on a collective basis.

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value this being the price that would be paid in an orderly transaction between market participants on the date on which the liability is recognised. Ordinarily, this will be the transaction price, such as the principal amount of a loan received. Thereafter they are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

The amount of interest charged to the HRA is determined on a fair and equitable share basis by reference to the HRA's Capital Financing Requirement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive

Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Where the Council has entered into financial guarantees that are not required to be accounted for as financial instruments they are reflected in the Statement of Accounts to the extent that provisions might be required, or a contingent liability note is needed, under the policies set out in the section on Provisions, Contingent Liabilities and Contingent Assets.

22 Employee Benefits

Benefits Payable During Employment

Short-term employee benefits (those that fall due wholly within 12 months of the year-end), such as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees, are recognised as an expense in the year in which employees render service to the Council. An accrual is made against services in the Surplus or Deficit on the Provision of Services for the cost of holiday entitlements and other forms of leave earned by employees but not taken before the year-end and which employees can carry forward into the next financial year. The accrual is made at the remuneration rates applicable in the following financial year. Any accrual made is required under statute to be reversed out of the General Fund Balance by a credit to the Accumulating Compensated Absences Adjustment Account via the Movement in Reserves Statement.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis at the earlier of when the Council can no longer withdraw an offer of those benefits or when the Council recognises the cost of restructuring.

Redundancy payments are charged to the relevant service line in the Comprehensive Income and Expenditure Statement.

Post-Employment Benefits

Employees of the Council are members of three separate pension schemes:

- The National Health Service Pension Scheme, administered by the NHS Business Services Authority (NHSBSA).
- The Teachers' Pension Scheme, administered by Teachers' Pensions on behalf of the Department for Education.
- The Local Government Pensions Scheme (LGPS), administered by South Yorkshire Pensions Authority.

All three schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Council.

The arrangements for both the National Health Service and Teachers' schemes mean that liabilities for these benefits cannot be identified specifically to the Council. These schemes are therefore accounted for as if they were a defined contributions scheme – no liability for future payments of benefits is recognised in the Balance Sheet and the

Public Health and Children's and Education Service line in the Comprehensive Income and Expenditure Statements are charged with the employer's contributions payable to the National Health Service and Teachers' Pensions Scheme in the year.

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the South Yorkshire Pension Fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc., and projections of earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bonds. In determining these liabilities, an assumption has been made on the advice of our actuaries that 50% of employees retiring will take an increase in their lump sum payment on retirement in exchange for a reduction in their future annual pension.
- The assets of the South Yorkshire Pension Fund attributable to the Council are included in the Balance Sheet at their fair value.
- The change in the net pensions liability is analysed into the following components:
 - current service cost – the increase in liabilities as result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
 - past service cost – the increase in liabilities arising from current year decisions as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
 - net interest – interest receivable on the fair value of plan assets held at the start of the period adjusted for changes in plan assets during the year as a result of contributions and benefit payments less the interest payable on pension liabilities both determined using the discount rate based on high quality corporate bonds used to measure the defined benefit obligation at the beginning of the period – debited/credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.
 - re-measurements - return on plan assets (net of admin expenses and excluding amounts included in net interest) and actuarial gains/losses that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions are debited/credited to the Pensions reserve as Other Comprehensive Income and Expenditure.
 - contributions paid to the South Yorkshire pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities are not accounted for as an expense.
- In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Accounting Standard IAS19 (Employee Benefits) states an entity shall recognise the net defined benefit liability/asset in the statement of financial position. In line with IAS19 and IFRIC14 (the standard that limits the recognition of the asset), when the actuary determines a defined benefit asset, the asset is recognised at the lower of the surplus in the defined benefit plan and the asset ceiling calculated by the actuary.

Discretionary Benefits

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

23 Value Added Tax (VAT)

VAT payable is included only to the extent that it is irrecoverable from HM Revenue & Customs, whilst VAT receivable is excluded from income. The net amount due from/to HMRC at the end of the financial year is included within debtors or creditors.

24 Events after the Reporting Period

Events after the reporting period are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the audited Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events,
- those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date the Strategic Director Finance and Customer Services authorises the audited Accounts for issue are not reflected in the Statement of Accounts.

25 Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

26 Interests in Companies and Other Entities

Where the Council exercises control, shares control or exerts a significant influence over another entity, and the Council's interests are material in aggregate, it will prepare Group Accounts. The Council's interest in another entity can be contractual or non-contractual and may be evidenced by, but is not limited to, the holding of equity or debt instruments in the entity as well as other forms of involvement such as the provision of funding, liquidity support, credit enhancement and guarantees.

The Council has control over another entity, where it is able to direct the activities of that entity such that it is has exposure to or rights over variable returns and can use its power over the entity to affect the returns it receives.

Shared control with another party or parties in a joint venture arises where decisions about activities that significantly affect returns require the unanimous consent of the parties sharing control including the Council.

The Council can exert a significant influence over an associate where the Council has the power to participate in the financial and operating policy decisions of an entity which fall short of control or joint control.

The Council's single entity financial statements include the income, expenditure, assets, liabilities, reserves and cash flows of the local Council maintained schools within the control of the Council.

Where local Council maintained schools convert to academies during the year, the assets, liabilities and reserves of the school are deconsolidated from the Council's single entity accounts at their carrying amount at the date of conversion unless the school has a deficit for which the Council retains responsibility. The Non-Current Assets of the school are derecognised when the Council relinquishes control over school premises which it had held as a local Council maintained school through ownership, legally enforceable rights or some other means.

Interests in companies and other entities are recorded in the Council's balance sheet as financial assets at cost, less any provision for losses.

27 Acquisitions and discontinued operations

Transfers of functions to or from other public sector bodies are accounted for with effect from the date of transfer. Assets and liabilities are transferred at their carrying value at the date of transfer unless otherwise agreed and the balance sheet restated to reflect the value of assets brought onto or removed from the balance sheet. The financial effect of functions transferred, to or from the Council are disclosed separately in the current year as "transferred in" or "transferred out" operations. The financial effect of functions transferred to another public sector body are disclosed separately in the comparative year to enable the performance of continuing operations to be compared on a like for like basis.

A function in this context is an identifiable service or business operation with an integrated set of activities, staff and recognised assets and/or liabilities that are capable of being conducted and managed to achieve the objectives of that service or business operation.

Discontinued operations are activities that cease completely. Income and expenditure relating to discontinued operations are presented separately on the face of the Comprehensive Income and Expenditure Statement.

B ACCOUNTING STANDARDS ISSUED BUT NOT YET ADOPTED

Implementation of IFRS16 Leases was due to be included in the CIPFA Code of Practice on Local Authority Accounting for 2022/23. Implementation has been delayed until 2024/25 financial year. Work is ongoing to assess whether IFRS16 will have any material impact on the statement of accounts.

Short term leases and leases where the underlying asset is of low value are exempt. Any other lease will result in a right of use asset being carried in the balance sheet together with a liability for the payments.

The Code at paragraph 4.1.4.3 d) includes a temporary relief so that local authorities are not required to report the gross book value and accumulated depreciation for infrastructure assets. This temporary relief is applied from the 2021/22 Code up to and including the 2024/25 Code but may also apply to local authority financial statements before this period where the auditor's opinion on those statements has not been given. This temporary relief has been introduced to the Code because historical information deficits resulting from the reporting requirements mean that this information is unlikely to faithfully represent what it purports to represent.

This is a national issue with Local Authority treatment for infrastructure assets. This relates to the way components of infrastructure expenditure are derecognised when new expenditure is incurred. It allows LA's to assume that the carrying amount to derecognise is zero. This override is in force until 31st March 2025. The Council has utilised the override for the 2022/23 accounts

C CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

Management have considered that there are no critical judgements to report in line with applicable financial reporting principals, IAS1.

D ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

Pensions liability

Included in the Council's Balance Sheet at 31 March 2023 is an estimated pensions liability of £15.019m and a £109.510m asset, calculated by the Pensions Fund's actuaries in accordance with the requirements of IAS19. This compares to £338m liability at 31 March 2022 and £465m at 31 March 2021 similarly calculated by the actuaries. The volatility in the amount of the liability is due to it being highly sensitive to a number of key assumptions used to determine pension fund liabilities. These include; the rate at which future liabilities are discounted to present value terms, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates, indexation of pensions and the rate of inflation. The sensitivity analysis provided in Note 18 sets out how small changes to these key assumptions can result in a material change to the pensions liability. A firm of consulting actuaries is engaged by South Yorkshire Pensions Authority to provide expert advice about the best assumptions to be applied based on information available each year end.

Pensions Assets

The long-term impact on the pension fund assets as a result of the ongoing conflict in Ukraine and current financial market conditions remains unknown, this includes any potential impact on projected investment returns.

The South Yorkshire Pensions Authority that administers the Council's Pension Fund holds a variety of assets within the Fund including directly held properties and equities. Rotherham Metropolitan Borough Council's share of these property assets is considered material to the Council's financial statements. The Council's share of these assets has been included in the pension asset valuation reported in the Council's financial statements as at 31 March 2023.

Property, Plant and Equipment

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. If the useful lives of the assets reduce, depreciation increases and the carrying amount of the assets falls.

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Note 1 Expenditure and Funding Analysis

The objective of the Expenditure and Funding Analysis (EFA) is to demonstrate to council tax [and rent] payers how the funding available to the authority, i.e. government grants, rents, council tax and business rates for the year, has been used to provide services compared with those resources consumed or earned by authorities in accordance with generally accepted accounting practices (as shown in the Comprehensive Income and Expenditure Statement (CIES)).

2021/22				2022/23		
Net Expenditure Chargeable to the General Fund and HRA Balances £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000		Net Expenditure Chargeable to the General Fund and HRA Balances £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000
66,152	2,911	69,063	Adult Care and Housing	79,783	1,460	81,243
74	(6,604)	(6,530)	Local Authority Housing (HRA)	(3,509)	(14,344)	(17,853)
70,002	(2,740)	67,262	Children and Young People's Services excluding schools	64,508	5,952	70,460
(9,153)	13,530	4,377	Schools	819	5,070	5,889
49,201	7,856	57,057	Regeneration and Environment Services	57,918	10,333	68,251
18,201	(16,712)	1,489	Public Health	17,033	(17,019)	14
6,782	1,754	8,536	Assistant Chief Executive Office	7,370	682	8,052
18,535	6,783	25,318	Finance and Customer Services	20,032	6,521	26,553
(226,533)	199,761	(26,772)	Central Services	(238,301)	218,294	(20,007)
(6,739)	206,539	199,800	Net Cost of Services	5,653	216,949	222,602
0	30,831	30,831	Other Operating Expenditure	0	16,175	16,175
0	42,599	42,599	Financing and Investment Income and Expenditure	0	35,733	35,733
0	(268,278)	(268,278)	Taxation & Non-Specific Grant Income and expenditure	0	(295,258)	(295,258)
(6,739)	11,691	4,952	(Surplus) / Deficit	5,653	(26,401)	(20,748)
		(95,032)	Opening General Fund and HRA Balance as at 1 April			(101,747)
		(6,740)	Less (Surplus) / Deficit on General Fund Balance in year			5,653
			Transfer to DSG Adjustment Account (unusable reserve)			
		25	Transfer from/to reserves to/from Academies			
		(101,747)	Closing General Fund and HRA Balance at 31 March			(96,094)

Note 1a **Adjustments in Expenditure and Funding Analysis**

2021/22					2022/23			
Capital Adjustment	Pension Adjustment	Other Adjustment	Total		Capital Adjustment	Pension Adjustment	Other Adjustment	Total
£000	£000	£000	£000		£000	£000	£000	£000
214	3,967	(1,270)	2,911	Adult Care and Housing	1,455	3,982	(3,977)	1,460
794	1,550	(8,948)	(6,604)	Local Authority Housing (HRA)	779	1,522	(16,645)	(14,344)
552	5,517	(8,809)	(2,740)	Children and Young People's Services excluding schools	477	5,550	(75)	5,952
3,768	999	8,763	13,530	Schools	3,452	1,494	124	5,070
12,732	6,705	(11,581)	7,856	Regeneration and Environment Services	18,979	7,118	(15,764)	10,333
0	25	(16,737)	(16,712)	Public Health	0	215	(17,234)	(17,019)
345	1,306	103	1,754	Assistant Chief Executive Office	386	1,396	(1,100)	682
4,568	2,834	(619)	6,783	Finance and Customer Services	4,243	2,928	(650)	6,521
498	0	199,263	199,761	Central Services	552	0	217,742	218,294
16,728	0	14,103	30,831	Other Operating Expenditure	3,320	0	12,855	16,175
1,601	10,705	30,293	42,599	Financing and Investment Income and Expenditure	(3,824)	10,298	29,259	35,733
4,630	0	(272,908)	(268,278)	Taxation & Non-Specific Grant Income and expenditure	4,739	0	(299,997)	(295,258)
46,430	33,608	(68,347)	11,691		34,558	34,503	(95,462)	(26,401)

Notes:

1. Capital Adjustments - This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:
 - Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
 - Financing and investment income and expenditure – the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
 - Taxation and non-specific grant income and expenditure – capital grants are adjusted for as it is income that is not chargeable under generally accepted accounting practices. Revenue grants receivable in the year are adjusted to take out any grants that have conditions that have not been met in the year. This line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.
2. Pensions Adjustments - Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:
 - For services -- this is the removal of the employer pension contributions made by the authority as allowed by statute and replaced with current and past service costs.
 - For Financing and investment income and expenditure -- the net interest on the defined benefit liability is charged to the CIES.
3. Other Adjustments i.e. between amounts debited/credited to the CIES and amounts payable/receivable to be recognised under statute
 - For Financing and investment income and expenditure -- this column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
 - The charge under Taxation and non-specific grant income and expenditure -- represents the difference between what is chargeable under statutory regulations for council tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

Note 1b **Income and Expenditure Analysed by Nature**

The authority's expenditure and income is analysed as follows:

Expenditure/Income	2021/22 £000	2022/23 £000
Expenditure		
Employee benefits expenses	212,459	226,970
Other services expenses	386,928	396,370
Depreciation, amortisation, impairment	40,713	40,624
Interest payments	31,630	33,725
Precepts and levies	13,822	13,912
Payments to Housing Capital Receipts Pool	1,950	0
Loss on the disposal of assets	15,059	2,263
Total expenditure	702,561	713,864
Income		
Fees, charges and other service income	(172,666)	(180,495)
Interest and investment income	(171)	(3,156)
Income from council tax and non domestic rates	(154,103)	(161,057)
Government grants and contributions	(370,669)	(389,904)
Total income	(697,609)	(734,612)
Deficit/(Surplus) on the Provision of Services	4,952	(20,748)

Note 1c Income Analysed by Segment

International Reporting Standard IFRS15 was adopted in the 2018/19 Code of Practice on Local Authority Accounting. Per IFRS15 income from contracts with customers is recognised when the obligation has been fulfilled, i.e. when the service has been provided. Income received in year relating to services that will be provided in the following financial year is accrued to the year that the service will be provided.

Financial Statements have always been prepared on an accruals basis as stated in the accounting policies, therefore the application of IFRS15 has resulted in no change to the recognition of income.

Other income is that which falls outside the definition of income from contracts with service recipients and is mainly non government grants/contributions.

The authorities fees, charges and other income is analysed as follows:

2021/22	2021/22	2021/22		2022/23	2022/23	2022/23
Income from contracts with service recipients	Other income	Total income		Income from contracts with service recipients	Other income	Total income
£000	£000	£000		£000	£000	£000
(16,546)	(10,260)	(26,806)	Adult Care and Housing	(18,847)	(9,255)	(28,102)
(85,058)	(519)	(85,577)	Local Authority Housing (HRA)	(86,535)	(2,025)	(88,560)
(2,709)	(1,753)	(4,462)	Children and Young People's Services excluding schools	(2,546)	(86)	(2,632)
(2,135)	(5,248)	(7,383)	Schools	(2,568)	(2,950)	(5,518)
(26,663)	(1,617)	(28,280)	Regeneration and Environment Services	(29,042)	(2,188)	(31,230)
(11)	(39)	(50)	Public Health	(6)	(33)	(39)
(1,948)	(54)	(2,002)	Assistant Chief Executive Office	(2,088)	(53)	(2,141)
(3,688)	(663)	(4,351)	Finance and Customer Services	(4,582)	(612)	(5,194)
0	(10,172)	(10,172)	Central Services	0	(11,400)	(11,400)
0	(3,583)	(3,583)	Other income below Cost of Service	0	(5,679)	(5,679)
(138,757)	(33,909)	(172,666)	Total Income analysed on a segmental basis	(146,214)	(34,281)	(180,495)

Major source of income from contracts with service recipients:

Adult Care and Housing:	Adult Residential Care
Local Authority Housing (HRA):	Housing Rents
Children and Young People's Services:	Educational Support Services to Academies
Schools:	Fees to parents and room lettings
Regeneration and Environment Services:	A wide range of services including School Meals, Waste Collection/Treatment, Licencing, Civic Theatre, Development Control, Markets, Building Cleaning and Parking
Assistant Chief Executive Office:	Human Resources Services
Finance and Customer Services:	Bereavement Services and Registrars

Note 2 Adjustments between Accounting Basis and Funding Basis

This note details the statutory adjustments for the differences between the way transactions are presented on a commercial accounting basis and the amounts which are statutorily required to be met under the Local Authority Accounting Framework from local taxpayers and housing rents to meet the cost of General Fund and HRA services.

	Movements in Usable Reserves 2021/22					Movements in Unusable Reserves £000
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	
<u>Adjustments primarily involving the Capital Adjustment Account:</u>						
Charges for depreciation and impairment of non current assets	17,893	524				(18,417)
Amortisation of intangible assets	3,899	244				(4,143)
Revaluation losses on Property, Plant and Equipment	1,063	13,455				(14,518)
Capital grants and contributions applied	(48,282)	(2,829)			2,656	48,455
Revenue expenditure funded from capital under statute	6,053	374				(6,427)
Gain/loss on disposal of non current assets charged to the Comprehensive Income and Expenditure Statement	16,359	(1,589)	13,314			(28,084)
Debt Repayment			50			(50)
Statutory provision for the financing of capital investment	(7,354)		0			7,354
Capital expenditure charged against the General Fund and HRA balances	(10)	(6,519)				6,529
<u>Adjustments primarily involving the Capital Receipts Reserve:</u>						
Use of the Capital Receipts Reserve to finance new capital expenditure			(10,097)			10,097
Use of the Capital Receipts Reserve to repay debt			(50)			50
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool	1,950		(1,950)			0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash			0			0
<u>Adjustment primarily involving the Major Repairs Reserve:</u>						
Reversal of Major Repairs Allowance credited to the HRA		(2,538)		2,538		0
HRA depreciation to capital adjustment account				18,773		(18,773)
Use of the Major Repairs Reserve to finance new capital expenditure				(25,264)		25,264
<u>Adjustment primarily involving the Financial Instruments Adjustment Account:</u>						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	(25)					25

	Movements in Usable Reserves 2021/22 continued					Movements in Unusable Reserves £000
	General Fund Balance £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants Unapplied £000	
<u>Adjustments primarily involving the Pensions Reserve:</u>						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 18)	50,561	3,493				(54,054)
Employer's pension contributions and direct payments to pensioners payable in the year	(19,170)	(1,275)				20,445
<u>Adjustments primarily involving the Collection Fund Adjustment Account:</u>						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(14,733)					14,733
<u>Adjustment primarily involving the Accumulated Absences Account:</u>						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	141	6				(147)
<u>Adjustment primarily involving the Dedicated Schools Grant Adjustment Account:</u>						
Transfer to unusable reserve in the year in accordance with statutory requirements	0					0
Total Adjustments	8,345	3,346	1,267	(3,953)	2,656	(11,661)

	Movements in Usable Reserves 2022/23					Movements in Unusable Reserves £000
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	
<u>Adjustments primarily involving the Capital Adjustment Account:</u>						
Charges for depreciation and impairment of non current assets	23,306	19				(23,325)
Amortisation of intangible assets	2,534	316				(2,850)
Revaluation losses on Property, Plant and Equipment & Investment Properties	(1,593)	1,787				(194)
Capital grants and contributions applied	(74,610)	(1,227)			18,614	57,223
Revenue expenditure funded from capital under statute	6,211	463				(6,674)
Gain/loss on disposal of non current assets charged to the Comprehensive Income and Expenditure Statement	2,954	(965)	13,846			(15,835)
Debt Repayment			53			(53)
Statutory provision for the financing of capital investment	(8,416)					8,416
Capital expenditure charged against the General Fund and HRA balances	(132)	(2,902)				3,034
<u>Adjustments primarily involving the Capital Receipts Reserve:</u>						
Use of the Capital Receipts Reserve to finance new capital expenditure			(6,002)			6,002
Use of receipts to repay debt			(53)			53
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool						0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash						0
<u>Adjustment primarily involving the Major Repairs Reserve:</u>						
Transfer from HRA to Major Repairs Reserve re notional MRA		(2,886)		2,886		0
HRA depreciation to capital adjustment account				19,096		(19,096)
Use of the Major Repairs Reserve to finance new capital expenditure				(29,926)		29,926
<u>Adjustment primarily involving the Financial Instruments Adjustment Account:</u>						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	(51)					51

	Movements in Usable Reserves 2022/23 continued					Movements in Unusable Reserves £000
	General Fund Balance £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants Unapplied £000	
<u>Adjustments primarily involving the Pensions Reserve:</u>						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 18)	53,030	3,445				(56,475)
Employer's pension contributions and direct payments to pensioners payable in the year	(20,661)	(1,310)				21,971
<u>Adjustments primarily involving the Collection Fund Adjustment Account:</u>						
Amount by which council tax income, non-domestic rate income and residual community charge adjustment included in the Comprehensive Income and Expenditure Statement is different from the amount taken to the General Fund in accordance with Regulation	(6,043)					6,043
<u>Adjustment primarily involving the Accumulated Absences Account:</u>						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	316	14				(330)
<u>Adjustment primarily involving the Dedicated Schools Grant Adjustment Account:</u>						
Transfer to unusable reserve in the year in accordance with statutory requirements						0
Total Adjustments	(23,155)	(3,246)	7,844	(7,944)	18,614	7,887

Note 3 **Transfers to and from Earmarked Reserves**

	Bal at 1 Apr 21 £000	Trans between Reserves 2021/22 £000	Trans out 2021/22 £000	Trans in 2021/22 £000	Bal at 31 Mar 22 £000	Trans between Reserves 2022/23 £000	Trans out 2022/23 £000	Trans in 2022/23 £000	Bal at 31 Mar 23 £000
General Fund									
Transformation	4,120	0	0	0	4,120	0	(4,120)	0	(0)
Business Rates	4,000	0	0	0	4,000	0	0	0	4,000
PFI - Education (Schools)	1,429	(1,429)	0	0	0	0	0	0	0
Revenue Grants Reserve	1,012	0	(98)	817	1,731	0	(854)	2,452	3,329
Budget & Financial Strategy	11,900	3,081		2,885	17,866	0	(3,258)	0	14,608
Budget Contingency	3,652	(3,652)	0	0	0	0	0	0	0
Housing Transformation Fund	590	0	(186)	899	1,303	0	(867)	0	436
Area Assembly Ward	4	0	(4)	0	0	0	0	0	0
Memb Comn Leadership Fund	8	0	(8)	50	50	0	(25)	10	35
Rotherham Partnership	107	0	0	41	148	0	0	14	162
HRA Sinking Fund	1	0		22	23	0	0	32	55
CYPS Social Care Reserve	2,000	0	0	0	2,000	0	(2,000)	0	0
Covid Recovery Fund	0	2,000	0	0	2,000	0	(903)	50	1,147
Local Ctax Support Grant	0	0		2,774	2,774	0	(1,571)	0	1,203
Collect'n Fund Income Guarantee	0	0		677	677	0	0	0	677
Treasury Management Savings	0	0		5,586	5,586	0	0	6,829	12,415
Total	28,823	0	(296)	13,751	42,278	0	(13,598)	9,387	38,067
Total HRA	1	0	0	22	23	0	0	32	55
Total General Fund	28,822	0	(296)	13,729	42,255	0	(13,598)	9,355	38,012
Covid-19 Grants Reserve	27,430	0	(23,587)	8,027	11,870	0	(11,572)	844	1,142
DSG Grant Reserve	0	0	0	8,418	8,418	0	(753)	7,665	15,330
Total Earmarked Reserves	56,252	0	(23,883)	30,196	62,566	0	(25,923)	17,896	54,539

Earmarked General Fund Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet expenditure in 2022/23. A brief description of the purpose of each reserve is provided as follows:

(i) Transformation Reserve

This reserve was to be used to fund costs associated with transformational change in the delivery of Council services. However, it was approved as part of the Council's Budget and Council Tax Report 2022/23, approved at Council on 1st March 2023, that this reserve would be used to support the estimated revenue budget overspend for 2022/23, due to the pressures caused by inflation, energy price rises and the national Local Government Pay Settlement that could not have been predicted at the time of setting the 2022/23 budget.

(ii) Business Rates Reserve

This reserve is to cover residual risks relating to appeals.

(iii) PFI – Education (Schools)

This PFI arrangement will last for 30 years. The reserve recognises the fact that receipts and payments into the reserve are smoothed out over the life of the contract so that the balance on the reserve at the end of the contract is nil.

(iv) Revenue Grant Reserve

The Revenue Grant Reserve represents revenue grants which have been recognised within income as the grant's terms and conditions have been met but are yet to be applied. They will be used to meet future spending plans relevant to the grant.

(v) Budget & Financial Strategy Reserve

This reserve is available to support the Council's revenue budget position and Medium Term Financial Strategy as approved within the Council's Budget and Council Tax Report for 2023/24.

(vi) Budget Contingency Reserve

The balance of this reserve has been transferred to the Council's Budget and Financial Strategy Reserve to support the Council's budget position and Medium Term Financial Strategy, this reserve will no longer be used.

(vii) Housing Transformation Fund

This reserve is established for the management of shared savings generated through the contractual arrangement with the Council's repairs and maintenance contractors. The fund will be used to support key housing programmes and projects that require general fund support.

(viii) HRA Sinking Fund Reserve

The HRA Sinking Fund reserve is used to retain contributions from Shared Ownership leaseholders that are a compulsory requirement of their lease. The reserve will be used to fund future capital repairs and replacements to their properties. The monies can only be used to fund works to their individual property or estate, they cannot be used for any other purpose.

(ix) CYPS Social Care Reserve

The Children's and Young Peoples Services Social Care Reserve has been set up to help mitigate the continued cost pressures in relation to Children's and Social Care costs. It was approved in the Budget and Council Tax Report 2022/23 to be used to support the budget for 2022/23.

(x) Covid Recovery Fund

In the 2020/21 outturn the Covid Recovery Fund Reserve was created to provide the Council with a fund to support the Council's recovery from the pandemic. The intention of the fund was to take proactive steps in order to support local residents as the borough emerges from the pandemic.

(xi) Local Tax Support Grant

This reserve holds the Local Council Tax Support grant provided to meet the additional costs associated with the increases in local Council Tax Support caseloads during 2021/22 that will impact upon 2022/23. As per the Council's Budget and Council Tax report 2023/24, the Council will use this fund to support a local Council Tax Support top up payment in 2024/25.

(xii) Collection Fund Income Guarantee

This reserve holds grant provided to compensate Council's for 75% of irrecoverable losses of Council Tax and Business Rates income in 2020/21. Again, this reserve is to be used to support a local Council Tax support top up payment during 2024/25.

(xiii) Treasury Management Savings Reserve

As per the Council's Budget and Council Tax report 2022/23 this new reserve was established to hold savings made from the Council's treasury management operations that will be reserved to support the Council's Medium Term Financial Strategy. The Council's Budget and Council Tax Report 2023/24 details how this reserve will be used to support the Medium Term Financial Strategy.

(xiv) Covid 19 Grant Reserve

Government allocated the Council Covid-19 specific grants to mitigate the financial pressures as a result of the Covid-19 response and to provide support to residents and businesses across a variety of schemes. However, many of the grants are for financial implications that will require mitigation post 2021/22.

(xv) Other Reserves

The remaining reserves have been set up to hold approved carry forwards for use in future years.

Note 4 Other Operating Expenditure

2021/22		2022/23	
£000		£000	Notes
3,201	Parish Council precepts	3,352	
10,620	Levies payable	10,560	
1,950	Payments to the Government Housing Capital Receipts Pool	0	
15,150	Loss on disposal of non current assets	2,561	48
(90)	Loss on revaluation & disposal of Assets Held for Sale	(298)	22
30,831	Total	16,175	

Note 5 Financing and Investment Income and Expenditure

2021/22		2022/23	
£000		£000	Notes
31,630	Interest payable and similar charges	33,726	26
10,705	Net interest on the net defined benefit liability (asset)	10,298	18
(171)	Interest receivable and similar income	(3,156)	26
435	Income and expenditure relating to Investment Properties and changes in their fair value	(5,135)	20
42,599	Total	35,733	

Note 6 Surplus / Deficit on Trading Services

The Council considers a trading operation exists where the service it provides is competitive i.e. the service user has the choice to use an alternative supplier than the Council and the Council charges the user on a basis other than a charge that equates to the costs of supplying the service.

The trading accounts operated by the Council during the year are as follows:

2021/22				2022/23		
Expenditure	Income	(Surplus) / Deficit		Expenditure	Income	(Surplus) / Deficit
£000	£000	£000		£000	£000	£000
14,594	(15,347)	(753)	Construction, Street Cleansing and Landscaping	16,387	(16,121)	266
1,574	(1,662)	(88)	Vehicle Maintenance	1,860	(1,523)	337
1,735	(3,327)	(1,592)	Property Services – Fee-billing	1,753	(2,680)	(927)
1,191	(1,162)	29	Engineering – Fee-billing	1,625	(1,279)	346
5,995	(5,451)	544	Cleaning of buildings	7,751	(5,078)	2,673
1,163	(734)	429	Markets	3,688	(574)	3,114
496	(492)	4	Building Regulations Control	569	(508)	61
7,299	(7,191)	108	School Support Services	9,703	(7,551)	2,152
34,047	(35,366)	(1,319)	(Surplus) / Deficit	43,336	(35,314)	8,022

Traded services are included in the Comprehensive Income and Expenditure Statement within the Service that they are based. The Council's traded services include:

Construction, Street Cleansing and Landscaping

Streetpride maintains over 680 miles of highways in a clean and safe condition for pedestrians, motorists, other road users and local communities. The majority of these are internal traded services, however there is some external provision to Parish Councils and academy schools.

Vehicle Maintenance

Management and policy of the Council's vehicle fleet and ensuring legislative standards are maintained.

Property Services – Fee Billing

Quantity surveyors, project managers, architects and valuers that are involved in the valuation and construction of new and existing Council buildings. The majority of these are internal traded services, however there is some external provision to academy schools.

Engineering – Fee Billing

Streetpride provides a design, inspection and assessment service and carries out engineering works to buildings, bridges, structures and highways. The majority of these are internal traded services, however there is some external provision to other local authorities.

Cleaning of Buildings

Facilities Services provides a cleaning service for schools and other premises owned by Rotherham MBC. This service is also utilised by the NHS in certain buildings and by academy schools. The service also has a contract with Equans for the provision of cleaning services to PFI schools.

Markets

The Council operates regular markets in Wath and Rotherham town centre. This is an external traded service.

Building Regulations Control

Building Control service begins at preplanning application stage and continues throughout the entire planning and construction process. Ultimately the Council aims to provide a service that will achieve a fast and trouble-free Building Regulation approval and a rapid response inspection process that will assist a project to fully comply with the Building Regulations when complete. The Council has adopted a charging policy for Building Regulation charges in line with the Building (Local Council Charges) Regulations 2010. This is an external traded service

School Support Services

School support services provides catering and the provision of supply staff to schools, teachers absence in-house insurance scheme and schools finance support team. This service is provided to RMBC and academy schools.

Note 7 **Taxation and Non Specific Grant Income**

2021/22 £000		2022/23 £000	Notes
120,118	Council Tax Income	126,890	
33,985	Non Domestic Rates	34,167	
43,112	Business Rates grants	41,351	
24,583	Non Ring-fenced government grants	21,751	8
46,480	Capital Grants and Contributions	71,099	8
268,278	Total	295,258	

Note 8 **Analysis of grant income credited to the CIES and capital grant received in advance**

The Council receives certain government grants which are not attributable to specific services. The amount of General Revenue Grants Credited to Taxation and Non Specific Grant Income was as follows:

2021/22 £000		2022/23 £000
15,183	Revenue Support Grant	15,653
8,469	Covid19 Funding	0
931	Other Non Specific Revenue Grants	6,098
24,583	Total	21,751

Capital Grants Credited to Taxation and Non Specific Grant Income:

2021/22 £000		2022/23 £000
5,817	Department for Transport	1,290
(244)	Education Funding Agency: LA Maintained Maintenance Grant	718
2,188	Education Funding Agency: Basic Need Pupil Places	(1,635)
203	Education Funding Agency: LA Maintained Devolved Formula	601
1,060	Education Funding Agency: Targeted Basic Need	9,229
188	Department for Education	46
5,263	Department for Levelling Up, Housing & Communities	12,835
643	SOAHP Grant Housing England	0
518	Other Local Authorities and Partners	306
400	Network Rail	0
27,779	South Yorkshire Mayoral Combined Authority	38,278
6	Department of the Environment, Food & Rural Affairs	0
1,564	Department of Business, Energy & Industrial Strategy	(49)
832	European Development Fund	3,051
39	Forestry Commission	38
214	Historic England	6
10	Heritage Asset Donations	0
0	Homes England	1,198
0	Disabled Facilities Grant	1,415
0	Dept. for Work and Pensions	5
0	Police Crime Commissioner	248
0	Sport England	5
0	CIL Contributions	3,514
46,480		71,099

Community Infrastructure Levy (CIL) income has been disclosed within the Capital Grants table above, in line with the Community Infrastructure Levy (CIL) regulations 2010.

Significant Revenue Grants attributable to specific services and which have therefore been credited to Cost of Services were as shown on following page:

2021/22 £000		2022/23 £000
94,826	Dedicated Schools Grant including Safety Valve funding (Note 16)	97,472
54,988	Housing and Council Tax Benefit: subsidy	53,570
23,928	Covid 19 Funding	7,121
9,822	PFI Grant	9,822
816	Supporting Families	1,553
3,560	Pupil Premium	3,715
1,237	Housing Benefit & Council Tax Benefit Administration	1,248
479	Youth Offending Teams Grant	526
419	Arts Council - School Music Service	415
728	Universal Free School Meals	668
10,902	Social Care (Revenue) Grant	14,757
11,567	NHS Funding (including Better Care Fund)	9,041
14,638	Improved Better Care Fund	13,562
1,442	Independent Living Fund	1,442
16,739	Public Health Funding	17,235
324	Police and Crime Commission	611
603	Discretionary Housing Payments (DHPs)	478
331	Unaccompanied Asylum Seeking Children	1,761
738	Asylum Seekers Dispersal - Temporary Accommodation	342
487	PE & Sport Grant	444
625	Rough Sleeper Initiative	466
569	Adult Social Care Discharge Funding	1,121
588	Homeless Prevention	668
616	Council Tax Rebate	0
450	Gainshare	538
547	Domestic Abuse	676
241	Childrens Capital of Culture	1,484
689	Holiday Activities & Food	1,289
0	Substance Misuse Treatment & Recovery	665
0	Homes for Ukraine	1,966
0	Fair Cost of Care Fund	908
0	National Tutoring Programme	511
0	Family Hubs	864
0	Supplementary Grant DFE	819

The Council has received a number of capital grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the funding body if they are not applied for their intended purpose. The balance of capital grant received in advance at the year-end is shown in the table below:

31 Mar 22		31 Mar 23
£000		£000
2,338	Section 106 Developer Contributions	3,196
3,210	CIL Contributions	159
5,548	Total of Capital Grants Received in Advance	3,355

Section 106 Developer Contributions

Section 106 Developer Contributions are monies paid to the Council by developers as a result of the grant of planning permission where works are required to be carried out or new facilities provided as a result of that permission. The sums are restricted to being spent only in accordance with the agreement concluded with the developer.

The major balances of Section 106 receipts held by the Council at the year end are as follows:

Income £000	Expenditure £000	2021/22 £000		Income £000	Expenditure £000	2022/23 £000
0	8	(5)	F&CS/ACE - General Fund	0	0	(5)
(561)	128	(1,558)	Regeneration & Environment – General Fund	(1,014)	526	(2,046)
(101)	0	(410)	CYPS - General Fund	(412)	101	(721)
0	50	0	Housing - General Fund	0	0	0
(29)	157	(364)	HRA	(98)	39	(423)
(691)	343	(2,338)	Total	(1,524)	666	(3,196)

Note 9 Acquired and discontinued operations

The Council did not acquire any new operations in 2022/23.
All of the Council's income and expenditure relates to continuing operations.

Note 10 Agency ServicesNHS Funded Nursing Care

The Council administers on behalf of NHS South Yorkshire Integrated Care Board (ICB) the financial process/procedures relating to the payment of NHS funded nursing fees to nursing care providers, under Health Act flexibilities (section 256 of the NHS Act 2006). The agreement covers the fees for NHS funded nursing care, cost of incontinence products, administration costs and nursing cost of assessments. Any overspend against the approved budget will be recharged by the Council to NHS South Yorkshire ICB, any underspend will be reimbursed by the Council to NHS South Yorkshire ICB.

The income and expenditure in the current and previous year were as follows:

2021/22 £000		2022/23 £000
(1,841)	Gross income	(2,131)
1,841	Gross expenditure	2,131
0	(Under) / over spend	0

Note 11 Transport Act

Authorities are allowed to operate a road charging or workplace charging scheme under the Transport Act 2000. There is no such scheme in place in Rotherham.

Note 12 Pooled Budgets

The Council, through Adult Social Services, has a pooled budget arrangement with NHS South Yorkshire Integrated Care Board (ICB) in respect of the Better Care Fund to enable joint working under section 75 of the National Health Service Act 2006.

An assessment carried out by the Council recognises this as a joint operation under joint arrangements in accordance with IFRS11 which is managed through a Section 75 Framework Agreement for the commissioning of services.

The Better Care Fund is split into two Pools. RMBC host Pool 1 with income of £36.104m, which includes the former Intermediate Care and Equipment pooled budgets together with Occupational Therapy services, falls prevention, jointly commissioned integrated services and management of the Disabled Facilities grant funding. NHS South Yorkshire ICB host Pool 2 with income of £13.152m which supports Adult Mental Health Liaison, social care including residential care and keeping people in their own homes, care management and supporting discharge from hospital and support for carers.

2021/22 £000	Better Care Fund - Pool 1 RMBC	2022/23 £000
(3,783)	Balance B/F	(3,769)
(11,753)	NHS South Yorkshire ICB	(11,802)
(3,064)	Rotherham MBC - Capital	(17,469)
(15,550)	Rotherham MBC - Revenue	(3,064)
(34,150)	Total Gross Income	(36,104)
2,304	Capital Expenditure	2,551
28,158	Revenue Expenditure	28,896
30,462	Total Gross Expenditure	31,447
(3,688)	Overspend / (Underspend)	(4,657)
(81)	Use of balances	(507)
(3,769)	Net Balance as at 31 March	(5,164)

2021/22 £000	Better Care Fund - Pool 2 NHS South Yorkshire ICB	2022/23 £000
(11,286)	NHS South Yorkshire ICB	(13,152)
(50)	Rotherham MBC	0
(11,336)	Total Gross Income	(13,152)
11,255	Revenue Expenditure	12,645
11,255	Total Gross Expenditure	12,645
(81)	Overspend / (Underspend)	(507)
81	Transfer of balances	507
0	Net Balance as at 31 March	0

The Council, through Childrens and Young People's Services Youth Offending Team operates a fund, established and maintained by the local authority for expenditure incurred in the provision of Youth Justice Services in Rotherham in order to meet S38 of the Crime and Disorder Act 1998 – Local Provision of Youth Justice Services. Contributions are made from the South Yorkshire Police and Crime Commissioner £153K, National Probation Service £5K, Leeds City Council £4k and NHS South Yorkshire ICB £70K in line with subsection 2 of the Crime and Disorder Act.

The Local Authority, through Children and Young People's Services, maintains expenditure incurred in the provision of Rotherham's Local Safeguarding Children Board. This is a statutory body, established in accordance with the Children's Act 2004 and Working Together to Safeguard Children guidance 2015. Contributions are made from the Local Authority (Revenue Budget), NHS South Yorkshire ICB, South Yorkshire Police, South Yorkshire Probation and CAF/CASS.

2021/22 £000	YOS Pooled Budget	2022/23 £000
(70)	NHS South Yorkshire ICB	(70)
(153)	South Yorkshire Police & Crime Commissioner	(153)
(18)	National Probation Service	(5)
0	Leeds City Council	(4)
(241)	Rotherham MBC - Revenue	(250)
(482)	Total Gross Income	(482)
0	Capital Expenditure	0
482	Revenue Expenditure	482
482	Total Gross Expenditure	482
0	Overspend / (Underspend)	0
0	Use of balances	0
0	Net Balance as at 31 March	0

2021/22 £000	Rotherham Safeguarding Board	2022/23 £000
(129)	NHS South Yorkshire ICB	(177)
(44)	South Yorkshire Police & Crime Commissioner	(60)
(1)	Other Income	0
(139)	Rotherham MBC - Revenue	(119)
(313)	Total Gross Income	(356)
257	Revenue Expenditure	333
257	Total Gross Expenditure	333
(56)	Overspend / (Underspend)	(23)
0	Transfer of balances	0
(56)	Net Balance as at 31 March	(23)

Doncaster MBC are the Lead Authority and maintain central expenditure incurred in the provision of South Yorkshire Regional Adoption Agency (SYRAA). The RAA is a statutory agreement that was established on 1st January 2021. The contributing partners are Rotherham MBC, Barnsley MBC, Sheffield CC and Doncaster MBC.

2021/22 £000	South Yorkshire Regional Adoption Agency	2022/23 £000
(1,048)	Rotherham MBC - Revenue	(1,194)
(1,375)	Sheffield CC	(1,572)
(825)	Barnsley MBC	(944)
(993)	Doncaster MBC	(1,131)
(4,241)	Total Gross Income	(4,841)
0	Capital Expenditure	0
3,971	Revenue Expenditure	4,504
3,971	Total Gross Expenditure	4,504
(270)	Overspend / (Underspend)	(337)
0	Use of balances	20
(270)	Net Balance as at 31 March held by Doncaster MBC	(317)

Note 13 **Members' Allowances**

Members' allowances and expenses during the year totalled £910,520.87 excluding Joint Council allowances (2021/22 £891,018).

Detailed information about Members' Allowances can be obtained from the Strategic Director - Finance and Customer Services, Finance and Customer Services Directorate, Riverside House, Main Street, Rotherham, S60 1AE.

2021/22 £000	Members Allowances	2022/23 £000
664	Basic allowance	671
227	Special responsibility allowances	240
0	Travel	0
891	Total Members' Allowances and Expenses	911

Note 14 **Staff Remuneration**

The Accounts and Audit Regulations 2015 require the disclosure of certain information relating to officers' remunerations. Details of the number of employees who received remuneration of £50,000 or more based on 2022/23 payroll information, expressed in bands of £5,000 is as follows:

2021/22			2022/23	
Officers Total	Teachers Total		Officers Total	Teachers Total
54	7	50,000.00 to 54,999.99	59	15
22	6	55,000.00 to 59,999.99	35	5
25	8	60,000.00 to 64,999.99	22	6
19	7	65,000.00 to 69,999.99	20	9
7	1	70,000.00 to 74,999.99	17	1
1	1	75,000.00 to 79,999.99	3	1
2	2	80,000.00 to 84,999.99	4	3
2	0	85,000.00 to 89,999.99	2	0
8	0	90,000.00 to 94,999.99	6	0
0	0	95,000.00 to 99,999.99	0	0
0	0	100,000.00 to 104,999.99	0	0
0	0	105,000.00 to 109,999.99	0	0
1	0	110,000.00 to 114,999.99	1	0
0	0	115,000.00 to 119,999.99	0	0
0	0	120,000.00 to 124,999.99	0	0

The number of employees whose remuneration was £50,000 or more includes staff who have been given approval to leave the Council and have received an exit payment under the terms of their contract with the Council. In some cases that has resulted in these staff falling into higher banding brackets than would otherwise be the case. In 2022/23, the number of such employees was 1 (1 officer and 0 teacher).

The number of officers and teachers whose remuneration fell between £50,000 - £124,999, has increased year on year by 36 overall, in the main, due to staff whose salary are less than £50,000 but have received additional payments for additional responsibilities/overtime taking the employee into the over £50,000 bracket.

The above table excludes senior employees whose remuneration for 2021/22 and 2022/23 are shown in the Senior Officer notes below.

The disclosure for Senior Officers remuneration includes Senior Officers who are a member of the Senior Leadership Team and in Statutory and Non-Statutory Chief Officers roles and any other officer whose salary details are required to be disclosed by the Accounts and Audit Regulations 2015, including any other employees whose salary exceeds £150,000. The table also includes the Head of Legal Services as they were the Monitoring Officer up to 8 November 2021.

Senior Officers 2021/22

Job Title/Employee	Salary 2021/22 £	Additional Payments 2021/22 £	Compensation & Ex-gratia 2021/22 £	Total remuneration excluding employer pension contributions 2021/22 £	Pension employer contribution 2021/22 £
Senior Officer Salary Costs:					
Sharon Kemp - Chief Executive	173,328.60	0.00	0.00	173,328.60	29,812.56
Assistant Chief Executive	107,366.04	0.00	0.00	107,366.04	18,466.92
Suzanne Joyner - Strategic Director of Children and Young Peoples Services	152,474.04	0.00	0.00	152,474.04	26,225.52
Strategic Director or Regeneration & Environment	125,499.96	0.00	0.00	125,499.96	21,585.96
Strategic Director of Adult Care and Housing	97,788.22	1,782.42	0.00	99,570.64	17,126.19
Strategic Director of Finance & Customer Services	125,499.96	0.00	0.00	125,499.96	21,585.96
Assistant Director of Legal Services	35,951.82	0.00	0.00	35,951.82	6,183.73
Total	817,908.64	1,782.42	0.00	819,691.06	140,986.84

Senior Officers 2022/23

Job Title/Employee	Salary 2022/23 £	Additional Payments 2022/23 £	Compensation & Ex-gratia 2022/23 £	Total remuneration excluding employer pension contributions 2022/23 £	Pension employer contribution 2022/23 £
Senior Officer Salary Costs:					
Sharon Kemp - Chief Executive	175,231.44	0.00	0.00	175,231.44	30,139.80
Assistant Chief Executive	109,290.96	0.00	0.00	109,290.96	18,798.00
Suzanne Joyner - Former Strategic Director of Children and Young Peoples Services - Refer to Note (i)	140,603.15	11,980.60	0.00	152,583.75	24,183.79
Acting Strategic Director of Children and Young Peoples Services - Refer to Note (ii)	4,773.02	3,743.52	0.00	8,516.54	1,086.52
Strategic Director of Children and Young Peoples Services - Refer to Note (iii)	4,979.91	0.00	0.00	4,979.91	856.54
Strategic Director of Regeneration & Environment	127,425.00	0.00	0.00	127,425.00	21,917.16
Strategic Director of Adult Care and Housing	136,104.48	0.00	0.00	136,104.48	23,409.96
Strategic Director of Finance & Customer Services	127,425.00	0.00	0.00	127,425.00	21,917.16
Assistant Director of Legal Services	92,408.52	0.00	0.00	92,408.52	15,894.24
Total	918,241.48	15,724.12	0.00	933,965.60	158,203.17

- (i) Suzanne Joyner, previous post holder of Strategic Director of Children and Young People's Services, officially left the Council 26 February 2023. Additional payment related to unused leave entitlement on leaving.
- (ii) The role of Strategic Director of Children and Young People's Services was covered by the Assistant Director of Children and Young People's Services from 27 February 2023 to 17 March 2023. Additional payment is an Acting Up Allowance.
- (iii) The current post holder of Strategic Director of Children and Young People's Services commenced their employment 20 March 2023.
- (iv) The LGPS Employer Pension contributions disclosed in 2022/23 are based on the common rate of contribution set by the Actuary of 17.2 percent.

Prior year comparative figures are only shown for those employees qualifying for the current year note.

Senior Officer salary costs for 2022/23 have not materially increased or decreased compared to 2021/22.

Further disclosure for exit packages

The table below shows the cost to the Authority of staff who have left under the voluntary scheme, together with other departures and those who have been made compulsorily redundant. These costs include, where appropriate, the full pension strain cost arising from early retirement, for which the Council is required to make an additional payment to the Pensions Authority. Since 2016/17 the Council has met this additional cost in full in the financial year that the employee's departure is accounted for.

The costs tabulated below are comprised of actual severance payments made during the year less accrued severance payments in respect of individuals who left or were approved to leave during 2021/22 but who were paid in 2022/23 and those staff whose severance was approved and agreed and to which the Council was committed at 31 March 2023 but who are planned to leave in 2023/24.

In 2022/23 no provision was made in respect of severance costs associated with the major restructuring of services (in 2021/22 no provision was made).

These charges are reflected in the total cost of termination benefits shown in Note (xiv) below.

Exit package cost band (including special payments)	Number of compulsory redundancies		Total number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23
Non Schools							£000	£000
£0 - £20,000	1	1	55	52	57	53	241	230
£20,001 - £40,000	0	0	0	0	0	0	0	0
£40,001 - £60,000	0	0	1	1	0	1	48	51
£60,001 - £80,000	0	0	0	0	0	0	0	0
£80,001 - £100,000	0	0	0	0	0	0	0	0
£100,001 - £150,000	0	0	0	0	0	0	0	0
£150,001 - £200,000	0	0	0	0	0	0	0	0
Total	1	1	56	53	57	54	289	281

Exit package cost band (including special payments)	Number of compulsory redundancies		Total number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23
Schools							£000	£000
£0 - £20,000	2	1	10	10	12	11	49	32
£20,001 - £40,000	0	0	0	0	0	0	0	0
£40,001 - £60,000	0	0	0	0	0	0	0	0
£60,001 - £80,000	0	0	0	0	0	0	0	0
£80,001-£100,000	0	0	0	0	0	0	0	0
Total	2	1	10	10	12	11	49	32

N.B. The above figures include 7 settlement agreements (2 settlement agreements 2021/22) entered into to terminate the employment relationship with the School/Council.

(xiv) Termination Benefits

During 2022/23 65 employees (2021/22, 69) from across the Council, including schools, have been given approval to leave the Council with an exit package (including: Compulsory Redundancies, Voluntary Early Retirement, and Voluntary Redundancy etc.).

The liabilities incurred as a result of the early termination of employees both in schools and non-schools in 2022/23 totalled £0.313m (2021/22 £0.338m) - composed of severance payments of £0.313m (2021/22 £0.282m) and £0.000m in pensions strain costs (2021/22 £0.056m).

Note 15 **External Audit Fees**

The Council has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Council's external auditors:

2021/22 £000		2022/23 £000
179	Fees payable for external audit services carried out by the appointed auditor Grant Thornton	179
32	Fees payable for the certification of grant claims and returns Grant Thornton	40
7	Fees payable for the certification of grant claims and returns - to external audit services KPMG	7
0	Other audit related services GT	0
218	Total	226

Note 16 Dedicated Schools Grant

The Council's expenditure on schools is funded primarily by grant monies provided by the Education and Skills Funding Agency, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools' Budget, as defined in the School Finance and Early Years (England) Regulations 2017. The Schools' Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2022/23 and the comparative year are as follows:

2021/22				2022/23		
Central Expenditure £000	ISB £000	Total £000		Central Expenditure £000	ISB £000	Total £000
		272,116 (185,912)	Final DSG before Academy recoupment Less Academy figure recouped			286,301 (194,918)
		86,204	Total DSG after Academy recoupment			91,383
		0	Brought forward from previous year Less carry forward to 2023/24 agreed in advance			8,418 0
35,005	51,199	86,204	Agreed initial Budgeted Distribution	51,258	48,542	99,801
8,530	92	8,622	In Year Adjustments*	6,127	(38)	6,089
43,535	51,291	94,826	Final Budgeted Distribution	57,385	48,504	105,889
(35,327)	(51,081)	(35,327) (51,081)	Less actual Central expenditure Less actual ISB deployed to schools	42,055	48,504	42,055 48,504
0	0	0	Plus Local Authority Contribution			0
8,208	210	8,418	In Year Carry forward to next year Plus carry forward to 2022/23 agreed in advance	15,330	0	15,330
8,208	210	8,418	Carry forward	15,330	0	15,330
(22,367)	1,109	(21,258)	DSG Unusable Reserve brought forward	(22,367)	1,109	(21,258)
0	0	0	Addition to DSG Unusable Reserve			0
(22,367)	1,109	(21,258)	Total of DSG Unusable Reserve	(22,367)	1,109	(21,258)
(14,159)	1,319	(12,840)	Net DSG position at end of 2021/22	(7,037)	1,109	(5,928)

*The Safety Valve agreement funding for 2022-23 of £6m is included within 'in year adjustments' line as instructed by Department for Education.

During recent years Rotherham has faced growing pressure on the High Needs Budget which has resulted in year on year deficits. In 2015/16 the High Needs in-year deficit was £1m, in the last three financial years the annual HNB deficit has been £5m, and in 2020/21 the DSG Central Reserve peaked at £12.3m after taking into account of DSG balances in other DSG funding blocks.

The DSG deficit is a result of a number of factors; an increase in Education Health and Care Plans, increase in the number of post 16 young people with an EHCP who are now the responsibility of the LA to fund potentially up until age 25 and an increase in the number of young people accessing higher cost provision.

The Department for Education (DFE) announced in July 2018 that from 2019-20 local authorities would be required to submit a recovery plan to the Department if they have a cumulative deficit of 1% or more of their Dedicated Schools Grant (DSG). A recovery plan was duly submitted by the Local Authority to the DFE. The plan explained in detail how the Local Authority intended to bring the DSG account back into balance.

The DSG deficit recovery plan is predominantly linked to resolving the budget pressures in the High Needs Block which had a £723k overspend in 2022/23. As part of the short-term strategy to address the annual pressures a disapplication request was submitted to the Secretary of State to transfer £3.3m from the Schools Block to the High Needs Block in 2022/23. This request was approved.

A DSG 'Safety Valve' agreement was entered into between the DFE and Rotherham and covers the financial years from 2021/22 to 2025/26. The Council undertake to reach a positive in-year balance on the DSG account by the end of 2022/23, and in each subsequent year with a minor dip into deficit in 2024/25 only due to no longer transferring monies from the Schools to High Needs Block. The DFE agree to pay in instalments a total of £20.53m by 2025/26 and subject to full compliance, the Council should eliminate the cumulative deficit no later than 2025/26. The first instalment of £8.53m was paid in 2021/22 and as outlined above £6m has been received in 2022/23 with £2m planned to be received per annum for the remaining three year of the agreement.

Over the past two financials years the DSG Central Reserve has reduced from £21.3m to £12.84m at the end of 2021/22 and a further reduction to £5.93m at the end of 2022/23.

Rotherham have recently completed their SEND Sufficiency 3 proposals in 2022/23 with the opening of a 135 place SEMH Free School in September 2022, this follows on from phases 1 & 2 which increased the number of SEND places by 111 and 125 respectively predominantly linked to creation of resource provisions. Other aspects of the Sufficiency Strategy will concentrate on supporting mainstream schools and academies to become increasingly more inclusive and thus reduce pressures on special school places.

Note 17 **Related Party Transactions**

A person or close family member is a related party of the Council if they have the potential to control or significantly influence the Council's operating or financial decisions or are key management personnel. Close family member is more narrowly defined as a child, spouse or domestic partner, and children and dependants of spouses or domestic partners.

Another body is a related party of the Council if it is a subsidiary, associate or joint venture of the Council or otherwise related, or has the ability to control or significantly influence the Council's operating or financial decisions.

The potential to control or significantly influence may come about due to member or management representation on other organisations, central government influence, relationships with other public bodies or assisted organisations to whom financial assistance is provided on terms which enable the Council to direct how the other party's financial and operating policies should be administered and applied. The fact that a voluntary organisation might be economically dependent on the Council does not in itself create a related party relationship.

Disclosure of related party transactions is made when material to either party to the extent that they are not disclosed elsewhere in the accounts.

The Council has deemed BDR Property Limited to be a Joint Venture but does not have significant influence over the organisation.

(i) BDR Property Limited (formerly Arpley Gas Limited)

With effect from 16 March 2008 Arpley Gas Limited became BDR Property Limited, a company set up under the Environment Protection Act 1990 by Rotherham, Barnsley and Doncaster Metropolitan Borough Councils and the Waste Recycling Group Limited. Waste Recycling Group was subsequently acquired by the FCC group in January 2014 with the company's immediate parent being FCC Environment (UK) Limited.

The company was set up for the purpose of carrying out waste disposal work and civic amenity site management. Its principal activity is management of the Thurcroft landfill site. It operates under a management agency agreement with FCC Recycling (UK) Limited.

The share capital of the company is as follows:

Authorised and fully paid up Share Capital £1.850 million

Council's Shareholding:

- a) For voting purposes – the Company's shares are divided into 'A' shares and 'B' Shares. The 1,998 'A' shares comprise 20% of the total voting shares. One third of these 'A' shares are held by the Council (666 shares costing £6.66). Barnsley and Doncaster Metropolitan Borough Councils have similar share holdings, so that collectively the Councils hold 20% of the total voting shares. These are non-equity shares.
- b) For dividend purposes – the Council holds 3.5% (63,421 shares) of the company's £1 class 'C' shares – no voting rights are attached to these shares.
- c) For winding up purposes – the Council holds 12,500 £1 deferred shares which is one third of the total. These shares are ranked after the other 3 classes of shares (A, B and C) and payment will only be made should funds remain available for distribution after meeting the entitlements of the other groups of shareholders. No voting rights are attached to these shares.

At the time of publication of this Statement, accounts for the company for the year ending 31 December 2021 were available and the details are as follows:

31 Dec 20 £000		31 Dec 21 £000
275	Turnover	632
1,668	Profit / (Loss) before taxation	(1,336)
1,327	Profit / (Loss) after taxation	(1,103)
668	Net Assets	(435)

Other

The following table discloses material transactions between the Council and other related parties.

2021/22			2022/23
£	Related Parties	Nature of Transactions	£
	Member Related:		
0	Busy Life Limited	No Transactions	0
0	Universal Safety and Environmental Consultants Limited	No Transactions	0
0	Emily Barley & Co Limited	No Transactions	0
0	Beck Financial Planning Limited	No Transactions	0
0	Wales Educational Foundation	No Transactions	0
0	Rotherham Enterprise Agency Limited	No Transactions	0
0	RCS Professional Development	No Transactions	0
0	Rawmarsh and Parkgate Community Charity	No Transactions	0
0	Burnett Mortgages Limited	No Transactions	0
0	Tierney & Co Solicitors Limited	Fees and charges	1,652
0	Postlethwaite Services Limited	No Transactions	0
58,074	Rotherham BMX	Grant Funding	55,775
0	Ideate Management Limited	No Transactions	0
0	Ashiana Sheffield	No Transactions	0
0	Richmond Park Tenants and Residents Association	Grant Funding	5,068
1,800	Cortonwood Community Comeback Centre	Grant Funding	1,315
0	Roche Educational Consultancy Limited	No Transactions	0
0	JT Change Management Limited	No Transactions	0
0	4Agility Consultancy Limited	No Transactions	0
	Other Related Organisations:		
10,240,311	South Yorkshire Mayoral Combined Authority	Transport Levy	10,180,241
967,564	South Yorkshire Mayoral Combined Authority	Contribution	982,912

Note 18 Pensions

The Council participates in three separate pension schemes relating to: Teachers, Local Government employees and staff performing Public Health Functions who transferred to the Council on 1 April 2013. All three schemes require contributions from both the employer and the employee, and provide members with benefits calculated by reference to pay levels and length of service.

(a) Teachers

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by the Teachers' Pension Agency (TPA). It provides teachers with defined benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. Scheme benefits are underwritten by the Government. Since April 2015 the Teacher's Pension Scheme has been a career average scheme rather than a final salary scheme with a normal retirement age the same as that for the state pension.

Although the scheme is unfunded, the TPA uses a notional fund as the basis for calculating the employer's contribution rate paid by Local Education Authorities (LEAs). However, it is not possible for the Council to identify a share of the underlying liabilities in the scheme attributable to its own employees. For the purposes of this Statement of Accounts it is therefore accounted for on the same basis as a defined contribution scheme.

During 2022/23 the Council paid employer's contributions calculated at 23.68%, amounting in total to £4.199m (2021/22 £4.390m). The total of contributions expected to be made to the Teachers' Pension Scheme by the Council in the year to 31 March 2024 is £3.984m.

(b) Public Health Staff

Under the provisions of the Health and Social Care Act 2012, Public Health functions and the staff performing these duties were transferred from the National Health Service to Local Authorities on 1 April 2013. The majority of staff transferring have the eligibility to continue membership of the National Health Service Pension Scheme (NHSPS). Since April 2015 it has been a career average scheme rather than a final salary scheme with the normal retirement age being the same as that for the State Pension.

The NHSPS is an unfunded scheme operated on a “pay as you go” basis which provides defined benefits to its members. The NHS Business service (NHSBS) which administers the scheme uses a notional fund as a basis for calculating the employer’s contribution rate paid by Local Authorities. However, it is not possible for the Council to identify its share of the underlying assets and liabilities relating to the scheme and it is therefore accounted for as if it were a defined contribution scheme with the amount charged to revenue being the employer contributions payable in the year. Employee contributions are tiered based on salary. From October 2022 the contributions have ranged from 5% to 13.5%.

During 2022/23 the Council paid employer’s contributions calculated at 14.38% (including 0.08% in respect of administration costs) amounting in total to £0.019m (£0.040m 2021/22).

The 0.08% levy for the administration of the NHS Pension scheme was introduced in March 2017 by the Department of Health. In 2023/24 the employer’s contribution will be 20.68%, the total contributions expected to be made to the new NHS Pension Scheme by the Council in the year to 31 March 2024 is £0.016m.

(c) Other Local Government Employees

As part of the terms and conditions of employment of its officers and other employees, the Council offers retirement benefits through its participation in the Local Government Pension Scheme, administered by the South Yorkshire Pensions Authority. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments and this needs to be disclosed at the time that employees earn their future entitlement.

The Council is able to identify a share of the underlying liabilities in the scheme attributable to its own employees and accordingly accounts for post-employment benefits as a defined benefit scheme in accordance with the requirements of IAS19. Consequently, the Council recognises the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Council is required to make against Council Tax is based on the cash payable in the year, so the IAS 19 cost of retirement benefits is reversed out through the Movement in Reserves Statement and replaced by the actual contributions payable in the year. The IAS 19 figures provided by the actuary in respect of 2022/23 make allowance for the reduction in liabilities falling on the Council as a result of schools acquiring academy status during the year which are shown as gains / losses on settlements.

Pensions Liability/Asset – there has been significant volatility in the financial markets in recent years which has affected key indicators such as inflation and corporate bond yields which influence the value of the pension liability/asset as assessed by the Fund’s actuaries. The potential for volatility arising from events such as the conflict in Ukraine and financial market conditions, which would further influence the accounting value of the pensions liability/asset remains.

During the year the Council paid employer’s superannuation contributions calculated at 17.2% amounting to £20.676m (2021/22 £19.850m at 17.2%). In 2020/21 the Council made a prepayment of £42.958m in respect of 80% of estimated annual pension contributions for the 3 years 2020/21, 2021/22 and 2022/23 of which £14.195m relates to 2022/23.

Total ongoing contributions of £22.291m are expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2024 based on an ongoing service contribution rate of 17.3%.

In assessing the potential level of liabilities, the fund’s actuary has estimated the weighted average maturity profile of the defined benefit obligation to be 17 years.

The contribution rates and valuations take account of changes to the Local Government Pensions Scheme which came into effect from April 2014. The main changes were the introduction of a career average scheme rather than a final salary scheme and a "50:50 Scheme Option" whereby members can elect to accrue 50% of the full scheme benefits and pay 50% of the normal member contribution for a period of up to 3 years. In addition, the actuarial assessment included provision for the resolution of issues arising from the McCloud/Sargeant case pending final resolution of these issues by the Government and Pensions Authority.

Court of Appeal ruling- McCloud. The Court of Appeal has ruled in the McCloud/Sargeant cases that the transitional protections afforded to older members when the public service pension schemes were amended constituted unlawful age discrimination. The Government has accepted that remedies relating to the McCloud judgement are needed in relation to all public service pension schemes, and a consultation was published in July 2020 including a proposed remedy for LGPS. The figures in the accounts as provided by the actuary already include an allowance for McCloud that is substantially in line with this remedy. It has been concluded therefore, that no further adjustments to the valuation are required in relation to the McCloud ruling.

The Pension Fund is subject to regular triennial actuarial valuations, which are used to determine contribution rates for the 3 years covered by the triennial valuation. The last of these was in March 2022 which the South Yorkshire Pensions Authority, on behalf of its member Authorities, commissioned from the actuary, Hyman Robertson LLP. This showed an improvement in the fund's position with the Council's share of the Fund deficit on the scheme reducing from £133m at the previous actuarial valuation in 2019 to virtually funded. The next triennial valuation will be as at 31 March 2025.

In addition to the triennial revaluation of the Pension Fund, when preparing annual accounts, the Pension Fund and actuaries are required to undertake a separate annual valuation of the Pension Fund in accordance with International Accounting Standard (IAS) 19 – Employee Benefits. This provides an indication of the liabilities and assets within the pension fund for the past financial year.

For 2022/23 the IAS 19 actuarial exercise identified a surplus on the funded element of the Fund of £109.5m and a liability on the unfunded element of £15m. That is, the actuaries assessed that the present value of the defined benefit obligations within the Fund were less than the fair value of plan assets held by the Fund. This compares with a deficit of £338m in the 2021/22 accounts. The accounting balance sheet position as at 31 March 2023 and the projected charge to the P&L for 2023/24, in the 2022/23 IAS19 exercise are based on the 2022 funding valuation rolled forward, whilst the 2021/22 balance sheet position reported in the 2021/22 annual accounts as at 31 March 2022 was based on a roll-forward from the 2019 funding valuation.

The funding level of the Pensions Fund is subject to a range of potentially material risks. The impact of small changes to key assumptions (inflation, pay awards, life expectancy, discounting of future pension liabilities and bond yields) is set out in the sensitivity analysis later in this note. These factors affect both the triennial valuation and the IAS19 exercise and are considered further in section D Material Uncertainty.

The Pensions Authority invests the funds held by the scheme with the aim of achieving a return on these funds to pay the benefits due. If actual investment returns do not in future match the assumptions then the value of the assets will be lower and a funding shortfall could arise. To address this, South Yorkshire Pensions Authority has processes in place to monitor investment performance and the actuaries produce an annual review of the fund's performance including a comparison to other local Council funds. The Pension Fund's investment strategy is reviewed alongside each triennial valuation.

In the event that an employer is unable to pay contributions or make good deficits, the Pension Authority's focus is to ensure as far as possible that any liability can be recovered should an employer exit the Pension Fund. Where a Council acts as guarantor for an employer that defaults, the Council is responsible for meeting the liability, otherwise it falls on all employers in the Fund in relation to their size. The Council does not act as guarantor for other employers. Council contractors with access to the LGPS are required to have bonds in place (which are subject to regular review) to cover unpaid liabilities should their business fail before the end of their contract with the Council. In addition, contractors' contributions are subject to smoothing arrangements which are intended to ensure that they are fully funded by the end of the contract period.

Further information in relation to the Local Government Superannuation Scheme can be found in the South Yorkshire Pension Fund Annual Report which is available upon request from the Superannuation

Manager, South Yorkshire Pensions Authority, Oakwell House, 2 Beavor Court, Pontefract Road, Barnsley, S71 1HG.

Transactions relating to Post-employment Benefits

The amounts included in the Comprehensive Income and Expenditure statement in relation to post retirement benefit costs under IAS 19 are shown in the table below. It also shows the adjustment made through the Movement in Reserves Statement to bring the amount charged to the General Fund back to the employer contributions payable to the LGPS during the year.

Total Funded & Unfunded Local Government Pension Scheme 2021/22 £000	Unfunded Discretionary Benefits Arrangements (included in Total) 2021/22 £000		Total Funded & Unfunded Local Government Pension Scheme 2022/23 £000	Unfunded Discretionary Benefits Arrangements (included in Total) 2022/23 £000
(45,276)	0	Net Cost of Services	(47,416)	0
(41)	0	- Current Service Cost	(97)	0
1,968	0	- Past Service	1,336	0
(10,705)	0	- Gain / (loss) from settlements	(10,298)	0
		Financing and Investment Income and Expenditure		
		- Net Interest Expense		
(54,054)	0	Total Post-employment Benefits charged to the Surplus or Deficit on the Provisions of Service	(56,475)	0
		Other Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement		
		Remeasurement of the net defined benefit liability comprising:		
(3,869)	0	- Experience gain / (loss) on liabilities	(110,260)	0
102,806	0	- Return on plan assets (excluding the amount included in the net interest expense)	(86,395)	0
0	0	- Actuarial gains and (losses) arising on changes in demographic assumptions	(7,325)	0
75,423	0	- Actuarial gains and (losses) arising on changes to financial assumptions	685,557	0
174,360	0	Total Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement	481,577	0
		Movement in Reserves Statement		
33,609	(1,239)	- Reversal of net charges made to the Surplus or Deficit on the Provision of Services for Post-employment benefits in accordance with the code	34,504	(1,225)
		Actual amount charged against General Fund:		
		Balance for pensions in year:		
(20,445)	0	- Employer's contributions payable to Scheme	(21,971)	0
0	(1,239)	- Rechargeable Pensions	0	(1,225)

The unfunded liabilities represent Compensatory Added Years' benefits which are not a liability of the LGPS and are therefore recharged to the employer. They have been included in the liabilities figure for the purpose of IAS 19 calculations, as unfunded discretionary benefits arrangements.

Net interest expense above includes £0.644m administrative expenses in relation to investments during 2022/23 (2021/22 £0.577m).

In addition to the recognised gains and losses included in the CIES in arriving at the surplus / deficit on services, actuarial gain of £481.577m (£174.360m gain in 2021/22), has been included in Other Comprehensive Income and Expenditure in the CIES.

Pension Assets and Liabilities recognised on the Balance Sheet

The amount included in the balance sheet from the Council's obligation in respect of its defined benefit plans is as follows:

	Total Funded & Unfunded Local Government Pension Scheme 31 Mar 22 £000	Total Funded & Unfunded Local Government Pension Scheme 31 Mar 23 £000
Fair Value of Scheme Assets	1,477,648	1,393,488
Present value of Funded Liabilities	(1,797,477)	(1,283,978)
Net (under) funding in Funded Plans	(319,829)	109,510
Present Value of Unfunded Discretionary Liabilities	(18,558)	(15,019)
Per Actuary Report	(338,387)	94,491
<u>Amount in the Balance sheet:</u>		
Liabilities - funded and unfunded	(1,816,035)	(1,298,997)
Assets - funded and unfunded	1,477,648	1,393,488
Add back Employer Contributions Prepayment for 2022/23	(14,195)	0
Pensions Reserve	(352,582)	94,491
Pensions Asset	0	109,510
Pensions Liability	(338,387)	(15,019)

Management did not initially account for the pension asset, however made some disclosures in the draft 2022-23 financial statements issued on 31 May 2023. It is important to note that the Council's initial position was in common with a number of local authorities based on a lack of technical guidance available on this new and national issue at the time of accounts preparation. Once more guidance emerged since 31 May and IFRIC14 principals were clarified, management amended the accounts to recognise the asset.

Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets

Total Funded & Unfunded Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (included in Total)		Total Funded & Unfunded Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (included in Total)
2021/22	2021/22		2022/23	2022/23
£000	£000		£000	£000
1,377,595	0	Fair Value of Plan Assets at beginning of period	1,477,648	0
28,560	0	Interest on plan assets	39,476	0
		Remeasurement gain / (loss):		
102,806	0	- The return on plan assets, excluding the amount included in interest expense	(94,478)	0
	0	- Administrative expenses (*see note below)		0
(2,198)	0	- Settlements	(1,459)	0
19,206	1,295	- Employer contributions	21,971	1,225
(14,319)	0	- Prepaid Employer Contributions for 2021/22 & 22/23	(14,195)	0
7,390	0	- Member contributions	8,424	0
(41,392)	(1,295)	- Benefits/transfers paid	(43,899)	(1,225)
1,477,648	0	Fair Value of Scheme Assets at end of period	1,393,488	0

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

Total Funded & Unfunded Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (included in Total)		Total Funded & Unfunded Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (included in Total)
2021/22	2021/22		2022/23	2022/23
£000	£000		£000	£000
(1,842,414)	(19,984)	Benefit Obligation at beginning of period	(1,816,035)	(18,558)
(45,276)	0	Current Service Cost	(47,416)	0
(577)	0	Administrative expenses (*see note below)	(644)	0
(38,688)	0	Interest Cost	(49,130)	0
(7,390)	0	Member Contributions	(8,424)	0
		Remeasurement gains and (losses):		
(3,869)	0	- Experience gain / (loss)	(102,177)	0
0	0	- Actuarial Gain / (loss) arising from changes in demographic assumptions	(7,325)	0
75,423	0	- Actuarial Gain / (loss) arising from changes in financial assumptions	685,557	0
0	0	- Past Service Cost	0	0
(41)	0	- (Loss) / gain on Curtailments	(97)	0
4,166	0	- Liabilities extinguished on Settlements	2,795	0
42,631	1,239	- Benefits/Transfers paid	43,899	0
0	187	Movement in unfunded (*see note below)	0	3,539
(1,816,035)	(18,558)	Benefit Obligation at end of period	(1,298,997)	(15,019)

*The change of actuary in 2021/22 has resulted the movement of administrative expenses from the assets reconciliation to the liabilities reconciliation, and the movement on unfunded liabilities to be shown as a net figure due to different approaches taken by the actuary as permitted by the Accounting Code.

Analysis of the Fair Value of Plan Assets:

		Total Funded & Unfunded Local Government Pension Scheme	Total Funded & Unfunded Local Government Pension Scheme
		31 Mar 22	31 Mar 23
	Quoted (Y/N)	£000	£000
Cash & cash equivalents:		16,480	13,279
Equity Securities	Y	3,548	93
Equity Securities	N	7	14
Debt Securities			
- Corporate Bonds (investment grade)	N	0	0
- Corporate Bonds (non-investment grade)	N	160	28
- UK Government	N	8,817	5,184
- Other	Y	4,196	4,214
- Other	N	69,524	76,936
Real Estate:			
- UK Property	Y	2,448	1,892
- UK Property	N	122,092	114,354
- Overseas Property	N	1,990	1,747
Investment Funds and Unit Trusts			
- Equities	N	688,505	629,471
- Bonds	N	265,412	232,855
- Infrastructure	Y	18,974	14,756
- Infrastructure	N	103,098	125,053
- Other	N	27,561	25,555
Private Equity	Y	3,178	2,440
Private Equity	N	141,658	145,617
		1,477,648	1,393,488

The above asset values are at bid value as required by IAS19.

Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis discounted to present value terms using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rate, salary levels, etc. The Council Fund liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates for the Council Fund being based on the latest full valuation of the scheme as at 31 March 2022.

The principal assumptions used by the actuary have been:

Local Government Pension Scheme	Discretionary Benefits		Local Government Pension Scheme	Discretionary Benefits
2021/22	2021/22		2022/23	2022/23
22.6 years	22.6 years	Mortality assumptions:		
25.4 years	25.4 years	Longevity at 65 for current pensioners:		
		Men	20.5 years	20.5 years
		Women	23.7 years	23.7 years
24.1 years	24.1 years	Longevity at 65 for future pensioners:		
27.3 years	27.3 years	Men	21.5 years	21.5 years
		Women	25.2 years	25.2 years
3.20%	3.20%	Rate of CPI inflation	2.95%	2.95%
4.20%	0.00%	Rate of increase in salaries	3.55%	3.55%
3.20%	3.20%	Rate of increase in pensions	2.95%	2.95%
2.70%	2.70%	Rate for discounting scheme liabilities	4.75%	4.75%

Assets in the South Yorkshire Pension Fund are valued at fair value, which in line with the requirement of the Code is principally realisable or bid value for investments, and consist of the following categories, by proportion of the total assets held by the Fund.

Sensitivity Analysis

Significant actuarial assumptions for the determination of the defined obligation are longevity, rate of inflation, expected salary increase and discount rate. The sensitivity analysis below indicates the effect on the defined benefit obligation of changes to these assumptions.

- If there were to be a one year increase in the life expectancy for both men and women, the defined benefit obligation would increase by £52m if all other assumptions were held constant.
- If the rate of inflation were to be 0.1% higher, the defined benefit obligation would increase by £20m if all other assumptions were held constant.
- If the expected salary growth were to be 0.1% higher, the defined benefit obligation would increase by £2m if all other assumptions were held constant.
- If the discount rate used to discount future pension liabilities were to be 0.1% lower, the defined benefit obligation would increase by £22m if all other assumptions were held constant.

In reality interrelationships exist between some of these assumptions, especially between discount rate and expected salary increases that both depend to a certain extent on expected inflation rates. The analysis above does not take account of any interdependence between the assumptions.

Note 19 **Property, Plant and Equipment**

2021/22	Council Dwellings £000	Other Land & Buildings £000	Vehicles, Plant & Equipment £000	Community Assets £000	PP&E Under Construction £000	Surplus Assets £000	Total PP&E £000
Cost or Valuation							
At 1 Apr 21	694,440	282,293	61,743	7,483	44,383	8,388	1,098,731
Additions	24,388	5,700	5,332	41	46,595	0	82,057
Accumulated Depreciation and Impairment written out to gross cost/valuation	(17,986)	(10,022)	(15)	0	0	(2)	(28,026)
Revaluation increases/decreases to Revaluation Reserve	27,193	27,730	0	0	0	51	54,974
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services	(11,916)	(1,556)	(13)	(76)	0	644	(12,917)
Derecognition - Disposals	(7,974)	(18,480)	(19,244)	0	0	(357)	(46,055)
Derecognition - Other	0	0	0	0	0	0	0
Reclassified to/from Held for Sale	0	(802)	0	0	0	(336)	(1,138)
Reclassified to/from Investment Properties	0	0	0	76	0	2,540	2,616
Other Movements in cost valuation	2,838	5,113	243	30	(10,876)	0	(2,653)
At 31 Mar 22	710,982	289,977	48,046	7,554	80,102	10,928	1,147,589
Depreciation and Impairment							
At 1 Apr 21	1	(9,414)	(34,831)	(6,412)	0	(13)	(50,670)
Accumulated Depreciation and Impairment written out to gross cost/valuation	17,986	10,022	15	0	0	2	28,026
Depreciation Charge	(18,095)	(7,299)	(5,429)	(3)	0	(2)	(30,829)
Impairment losses/reversals to Revaluation Reserve	0	(642)	0	0	0	0	(642)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	0	(630)	0	(54)	0	(347)	(1,031)
Derecognition - Disposals	111	360	18,550	0	0	357	19,378
Derecognition - Other	0	0	0	0	0	0	0
Reclassification to / from Held for Sale	0	0	0	0	0	0	0
Reclassified to/from Investment Properties	0	0	0	0	0	0	0
Other movements in depreciation and impairment	(2)	2	0	1	0	0	1
At 31 Mar 22	1	(7,600)	(21,695)	(6,468)	0	(3)	(35,768)
Net Book Value							
At 31 Mar 22	710,983	282,377	26,351	1,086	80,102	10,924	1,111,822
At 31 Mar 21	694,440	272,881	26,912	1,071	44,382	8,374	1,048,058

2022/23	Council Dwellings £000	Other Land & Buildings £000	Vehicles, Plant & Equipment £000	Community Assets £000	PP&E Under Construction £000	Surplus Assets £000	Total PP&E £000
Cost or Valuation							
At 1 Apr 22	710,982	289,977	48,046	7,554	80,102	10,928	1,147,589
Additions	28,623	8,771	6,742	20	37,299	1,303	82,759
Accumulated Depreciation and Impairment written out to gross cost/valuation	(18,334)	(7,643)	0	0	0	(2)	(25,980)
Revaluation increases/decreases to Revaluation Reserve	45,065	8,662	0	0	0	512	54,239
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services	(99)	(3,623)	0	0	0	(297)	(4,019)
Derecognition - Disposals	(8,027)	(5,948)	(170)	0	0	(1,000)	(15,145)
Derecognition - Other	0	0	0	0	0	0	0
Reclassified to/from Held for Sale	0	0	0	0	0	(3,873)	(3,873)
Reclassified to/from Investment Properties	0	0	0	0	0	0	0
Other Movements in cost valuation	18,131	1,458	249	0	(60,036)	3,935	(36,262)
At 31 Mar 23	776,341	291,654	54,867	7,574	57,365	11,506	1,199,308
Depreciation and Impairment							
At 1 Apr 22	1	(7,600)	(21,695)	(6,468)	0	(3)	(35,768)
Accumulated Depreciation and Impairment written out to gross cost/valuation	18,334	7,643	0	0	0	2	25,980
Depreciation Charge	(18,436)	(7,687)	(5,294)	(3)	0	(2)	(31,421)
Impairment losses/reversals to Revaluation Reserve	(10)	(844)	0	0	0	0	(854)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	(19)	(1,873)	(633)	(21)	0	0	(2,545)
Derecognition - Disposals	130	1,184	42	0	0	0	1,357
Derecognition - Other	0	0	0	0	0	0	0
Reclassification to / from Held for Sale	0	0	0	0	0	0	0
Reclassified to/from Investment Properties	0	0	0	0	0	0	0
Other movements in depreciation and impairment	(0)	0	0	0	0	0	0
At 31 Mar 23	0	(9,177)	(27,579)	(6,492)	0	(3)	(43,252)
Net Book Value							
At 31 Mar 23	776,341	282,477	27,289	1,082	57,365	11,503	1,156,056
At 31 Mar 22	710,983	282,377	26,351	1,086	80,102	10,924	1,111,822

In accordance with the Temporary Relief offered by the update to the Code on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements. The Council has taken the temporary relief offered by the update to the Code, not to report gross cost and accumulated depreciation for infrastructure assets but this information is maintained in the permanent records of the Council.

(a) Highways Infrastructure Assets

Movements on balances

In accordance with the temporary relief offered by the Update to the Code on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements. The Council has chosen not to disclose this information as the previously reported practices and resultant information deficits mean that gross cost and accumulated depreciation are not measured accurately and would not provide the basis for the users of the financial statements to take economic or other decisions relating to infrastructure assets.

	31 Mar 22 £000	31 Mar 23 £000
Net book value (modified historical cost) at 1 April	189,894	199,366
Additions	13,504	39,210
Derecognition	0	0
Depreciation	(5,153)	(6,352)
Impairment	0	(2,103)
Other movements in cost	1,121	35,517
Net book value	199,366	265,638

Reconciliation of note 19 to PPE on the face of the Balance Sheet

	31 Mar 22 £000	31 Mar 23 £000
Infrastructure Assets	199,366	265,638
Other PPE assets	1,111,819	1,156,056
Total PPE assets	1,311,184	1,421,694

The authority has determined in accordance with Regulation 30M England of the Local Authorities (Capital Finance and Accounting) (England/Wales) (Amendment) Regulations 2022 that the carrying amounts to be derecognised for infrastructure assets when there is replacement expenditure is nil.

(b) Carrying Value of PFI Assets

Included within Property, Plant and Equipment are PFI assets with the following carrying value:

2021/22 £000		2022/23 £000
	Cost or Valuation:	
58,894	At 1 April	61,767
(2,631)	Accumulated Depreciation and Impairment written out to gross cost/valuation	(2,733)
529	Additions	287
9,839	Revaluation Increases / (Decreases) taken to Revaluation Reserve	3,539
922	Revaluation Increases / (Decreases) taken to (Surplus) or Deficit on the Provision of Services	303
(5,786)	Derecognition - Disposals	0
61,767	Cost or Valuation at 31 March	63,163
	Depreciation & Impairment:	
5,252	At 1 April	3,547
(2,631)	Adjustments between cost / value & depreciation/impairment	(2,733)
1,769	Depreciation Charge	1,919
0	Depreciation written out on Revaluation Reserve	0
0	Depreciation written out on Revaluation taken to (Surplus) or Deficit on the Provision of Services	0
50	Impairment Losses Recognised in the Revaluation Reserve	268
82	Impairment Losses taken to (Surplus) or Deficit on the Provision of Services	0
(975)	Derecognitions - Disposals	0
3,547	Depreciation and impairment at 31 March	3,001
	Net Book Value	
58,220	At 31 March	60,162

2021/22 £000		2022/23 £000
56,807	Land and buildings	58,864
1,413	Vehicles, Plant, Furniture and Equipment	1,298
0	Assets under Construction	0
58,220	Total	60,162

(c) Effects of change in estimates

There were no material changes in accounting estimates during the financial year.

(d) Valuations

Capital assets are revalued on the basis of a five year rolling programme in accordance with RICS Guidance, and in the case of council dwellings in accordance with revised guidance on housing stock valuations. In 2022/23 the HRA and General Fund assets were revalued by Tim Hartley BSc (Hons), MRICS (registered valuer), acting as Internal Valuer within the Council's Regeneration and Environment Services. The Statement of Accounting Policies provides further information on revaluation and depreciation policies. The table below provides an analysis between the carrying value of assets carried in the balance sheet at historical cost and those carried in the balance sheet at current value together with, in the case of the latter, when assets were revalued.

This year the Council's internal valuer was instructed to provide an assessment of those assets not revalued as part of the five year rolling programme, based upon those assets that were revalued. Where applicable valuation adjustments have then been processed against those assets not revalued in year to ensure the accounts are not materially misstated. In addition a detailed assessment of the movement of asset value in year has taken place, i.e. from the 1 April 2022 to the 31 March 2023, again where applicable, adjustments have been processed. For some assets valued on a DRC basis a valuation date of the 1 January has been used.

(e) Revaluations and Impairment

In 2022/23 there was a net valuation increase of £44.720m. Contained within the net figure is a £50.221m revaluation increase, mainly due to valuation increases across Council Dwellings and Schools. This was offset by (£5.501m) of impairment losses. The Council implements a rolling 5 year valuation process for Council Dwellings and Other Land and Buildings categories, picking up 20% of assets per class each year. However, the Council also considers any potential movements on the 80% not revalued and on the potential movement in year on any of these assets. If a significant adjustment is identified and processed to the asset class it effectively acts as a new valuation, by way of example in 2022/23 Council Dwellings had a movement applied to the whole asset class as such the values in the table below are all shown at 31 March 2023 rather than spread across all five years.

	Council Dwellings	Other Land & Buildings	Vehicles, Plant & Equipment	Community Assets	Surplus Assets	Assets Under Construction	Total
	£000	£000	£000	£000	£000	£000	£000
Carried at historical cost	24,144	26,214	54,867	7,574	11	57,365	170,175
<u>Valued at current value as at:</u>							
31 Mar 23	752,197	196,186	0	0	11,496	0	959,879
31 Mar 22	0	24,317	0	0	0	0	24,317
31 Mar 21	0	11,698	0	0	0	0	11,698
31 Mar 20	0	20,097	0	0	0	0	20,097
31 Mar 19	0	13,142	0	0	0	0	13,142
Total Cost or Valuation	776,341	291,654	54,867	7,574	11,507	57,365	1,199,308

(f) Capital commitments

At 31 March 2023 the Council has entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2022/23. The Council had significant commitments of £1 million or more budgeted to cost £59.573m (£17.677m at 31 March 2022).

	Cost £000
<u>Finance & Customer Services</u>	
ICT Hardware	3,300
<u>Children and Young People</u>	
Newman School Build - Upper	3,360
<u>Regeneration & Environment</u>	
TCF Broom Road and Wellgate Active Travel Scheme	1,969
Forge Island Redevelopment	46,806
<u>HRA</u>	
Acquisition of 42 housing units	4,138
Total	59,573

The projects above are included in the Council's Medium Term Capital Programme and appropriate funding has been committed

(g) Fair Value Hierarchy – Surplus Assets

Following the implementation of IFRS 13, Fair Value Measurement, the Council's surplus assets are revalued at fair value, annually. The Council uses appropriate valuation techniques for each circumstance and for which sufficient data is available, maximising the use of relevant known data ('observable inputs') and minimising the use of estimates or unknowns ('unobservable inputs').

Details of the Council's Surplus Assets and their fair value hierarchy, taking into account the three levels of categories for inputs to valuations, are as follows:

2022/23 Position

Recurring fair value measurements using:	Quoted prices in active markets for identical assets	Other significant observable inputs	Significant unobservable inputs	Fair value as at 31 March 2023
	Level 1	Level 2	Level 3	
	£000	£000	£000	£000
Land and Buildings	0	11,503	0	11,503
Total	0	11,503	0	11,503

2021/22 Comparative figures

Recurring fair value measurements using:	Quoted prices in active markets for identical assets	Other significant observable inputs	Significant unobservable inputs	Fair value as at 31 March 2022
	Level 1	Level 2	Level 3	
	£000	£000	£000	£000
Land and Buildings	0	10,928	0	10,928
Total	0	10,928	0	10,928

Transfers between Levels of the Fair Value Hierarchy

There were no transfers between levels during the year.

Valuation Techniques used to determine Fair Values for Surplus Assets

The fair value for the surplus assets of £11.504m (£10.928m as at 31 March 2022) has been based on the market approach using current market evidence including recent sale prices and rentals achieved and other relevant information for similar assets within the local authority area. Market conditions are such that similar properties have actively sold or let and the level of observable inputs are significant leading to properties being categorized at level 2 in the fair value hierarchy.

Note 20 Investment Property

Income and expenditure from investment property included within Financing and Investment Income and Expenditure (Note 5) was as follows:

2021/22 £000		2022/23 £000
(1,632)	Rental income from investment property	(1,858)
466	Direct operating expenses arising from investment property	547
(1,166)	Net income	(1,311)
1,601	Net (gain)/loss from fair value adjustments	(3,824)
0	(Gain)/loss on disposal	0
435	Total included in Finance & Investment Income	(5,135)

The following table summarised the movement in fair value of investment properties over the year:

2021/22 £000		2022/23 £000
26,599	Balance at 1 April	20,872
590	Subsequent expenditure	301
0	Disposals	0
(1,601)	Net gains /(loss) from fair value adjustments	3,824
0	Net gain /(loss) through Revaluation Reserve	0
(4,716)	Transfers from Property, Plant & Equipment	0
20,872	Balance 31 March	24,997

There are no restrictions on the Council's ability to realise the value inherent in its investment property or the Council's right to the remittance of income and the proceeds of disposal.

The Council has no major contractual obligations to purchase, construct or develop investment property or for repairs, maintenance or enhancement.

Fair Value Hierarchy

To conform with the requirements of IFRS 13, Fair Value measurement, the Council's investment properties have been revalued to fair value. The Council uses appropriate valuation techniques maximising the use of 'observable inputs' and minimising the use of 'unobservable inputs'. The fair value hierarchy for investment properties takes into account the three levels of categories for inputs to valuations for fair value assets, as follows:

2022/23 Position

Recurring fair value measurements using:	Quoted prices in active markets for identical assets	Other significant observable inputs	Significant unobservable inputs	Fair value as at 31 March 2023 £000
	Level 1	Level 2	Level 3	
	£000	£000	£000	
Land and Buildings	0	24,997	0	24,997
Total	0	24,997	0	24,997

2021/22 Comparative figures

Recurring fair value measurements using:	Quoted prices in active markets for identical assets	Other significant observable inputs	Significant unobservable inputs	Fair value as at 31 March 2022
	Level 1	Level 2	Level 3	
	£000	£000	£000	£000
Land and Buildings	0	20,872	0	20,872
Total	0	20,872	0	20,872

Transfers between levels of the Fair Value Hierarchy

There were no transfers between levels during the year.

Valuation techniques used to determine Fair Values for Investment Properties

The fair value of investment property of £24.997m (£20.872m as at 31 March 2022) has been measured using a market approach, which takes into account quoted prices for similar assets in active markets, existing lease terms and rentals, research into market evidence including market rentals and yields, the covenant strength for existing tenants, and data and market knowledge gained in managing the Council's investment property portfolio. The underlying market conditions are such that similar properties are actively purchased and sold with a significant level of observable inputs. This has resulted in the Council's investment properties being categorised as level 2 on the fair value hierarchy.

Highest and Best Use of Investment Properties

In estimating the fair value of the Council's investment properties, the highest and best use of the properties is deemed to be their current use.

Valuation Techniques

There has been no change in the valuation techniques used during the year for investment properties.

Valuation Process for Investment Properties

The investment property portfolio has been valued at 31 March 2023 in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution for Chartered Surveyors. The valuations are completed by Tim Hartley BSc (Hons), MRICS (registered valuer), acting as Internal Valuer within the Council's Regeneration and Environment Services.

Note 21 **Intangible Assets**

The Council has purchased software licences that it accounts for as intangible assets, the licences are valued at cost. The Council has no internally generated intangible assets. Most of the software licences have a finite useful life of 3 years during which period they are being amortised using the straight-line method.

2021/22 £000		2022/23 £000
	Balance at 1 April:	
16,718	- Gross carrying amount	19,209
(9,463)	- Accumulated amortisation	(13,783)
7,255	Net carrying amount at 1 April	5,426
	Additions:	
2,491	- Purchases	1,138
0	- Reclassified from PP&E under Construction	310
(4,320)	Amortisation	(2,850)
5,426	Net carrying amount at 31 March	4,023
	Comprising:	
19,209	Gross carrying amounts	20,656
(13,783)	Accumulated amortisation	(16,633)
5,426	Balance at 31 March	4,023

Note 22 **Assets Held for Sale**

	Assets Held for Sale-Current	
	2021/22 £000	2022/23 £000
Balance at 1 April	1,115	4,318
<u>Assets newly classified as held for sale:</u>		
- Property, Plant and Equipment	1,439	3,928
- Investment Property	2,100	0
- Revaluation losses	0	0
- Revaluation gain	0	0
- Other Movements	735	0
<u>Assets declassified as held for sale:</u>		
- Reclassified to Property, Plant and Equipment	336	0
- Assets sold	(1,407)	(2,048)
Balance at 31 March	4,318	6,198

Note 23 **Heritage Assets**

Nature and scale of heritage assets held by the Council:

Museum Exhibit

The Museum Exhibit collections hold over 90,000 items. Approximately 10% of these are on display at Clifton Park Museum in Rotherham. The remainder are held in off-site locations within the Borough.

Access to the collections can be obtained during the main museum opening times. The collections can be divided into the following main categories:

- a) Social & Industrial History (around 11,000 items) - Contains objects and ephemera illustrating themes of domestic, personal and community life within the Borough from 1660 to the present day.
- b) Archaeology (around 36,000 items) - Includes large collections excavated from the Roman Fort at Templeborough, Roche Abbey and Jesus College (Rotherham).
- c) World Cultures (around 300 items) - Consists of objects originating from Africa, Asia, the Americas and Oceania. In 1981 the collection was transferred on loan to Leeds Museum.
- d) Numismatics & Philately (over 3,000 items) - Includes items dating from the 4th century BC to the 20th century AD.
- e) Fine Art (around 3,000 items) - Consists of oil paintings, water-colours, prints and a good collection of sculpture items.
- f) Decorative Art (around 5,500 items) - Predominated by ceramic items including a large collection from Yorkshire potteries, the most significant being items from the Swinton Pottery/Rockingham Works.
- g) Natural Sciences (over 30,000 items) – Including botanical and geological specimens from Yorkshire and Great Britain.

The majority of these assets have been revalued during 2018/19 and 2019/20 by an external valuer (Tennants Auctioneers). Though the asset class is not required to be valued every 5 years like other categories it is felt best practice to do so and as such a further revaluation will take place 2024/25.

Civic Regalia & Plate

The Council's collection of Civic Regalia includes the Mayor and Mayoress' Chain of Office, the Diamond Pendant, the Mace and the Empire Cup. The chains and pendants are held in a safe in the Town Hall until required for civic ceremonies whilst all other items are kept in display cases and can be seen as part of a tour of the building.

The Civic Regalia were revalued during 2021/22 by an external valuer (Adam M Schoon).

Archives

The Council holds over 900 archive collections in secure, environmentally controlled, strong rooms and a secure, environmentally monitored store at Bailey House. These documents cover the history of the whole of Rotherham Borough from 1328 to the present day. The collection includes local Council materials, maps, plans, title deeds and family records. Access to the documents can be obtained by contacting the Archives and Local Studies Service.

The majority of these assets were revalued during 2018/19, by an external valuer (Tennants Auctioneers). Due to the volume of items, not all assets in the category could be valued and therefore the remaining items were revalued in 2019/20.

Historic Buildings

Two historic buildings are in the ownership of the Council: Keppel's Column, a 35.5 metre high free standing Tuscan order column listed grade II, and Catcliffe Glassworks Cone a listed grade I conical structure dating from 1740, the earliest surviving example of its type in Western Europe. The Catcliffe Glassworks Cone is closed to the public on safety grounds.

These assets are carried at valuation rather than cost, both of them being valued on the 1 April 2012 by the Council's Internal Valuer. Both were regarded as having nil value as they are listed building with restrictions on their disposal, which gives them no commercial value.

Council policies for the acquisition, preservation, management and disposal of heritage assets

The Council's policies are contained in the "Collections Management policy" and the "Acquisition and Disposals policy", both of which are available on request from Heritage Services.

Heritage Assets Values

As per the CIPFA Code of Practice 2022/23, heritage assets are carried at valuation rather than current or fair value, reflecting the fact that sales and exchanges of heritage assets are uncommon. Valuations may be made by any method that is appropriate and relevant. There is no requirement for valuations to be carried out or verified by external valuers, nor is there any prescribed minimum period between valuations.

The table below provides an analysis between the carrying value of assets carried in the balance sheet at historical cost and those carried at fair value.

	Museum Exhibits held at valuation		Civic Regalia & Plate held at valuation		Archives held at valuation		Total	Total
	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23
	£000	£000	£000	£000	£000	£000	£000	£000
<u>Cost or Valuation</u>								
1 Apr 22	7,092	7,119	1,746	514	258	258	9,096	7,891
Additions	27	638	11	0	0	0	38	638
Revaluation increases/decreases to Revaluation Reserve	0	0	(1,243)	0	0	0	(1,243)	0
Balance at 31 March	7,119	7,757	514	514	258	258	7,891	8,529

Disposal of Heritage Assets in 2022/23

There have been no Heritage Asset disposals in 2022/23.

Additions of Heritage Assets in 2022/23

There have been heritage asset additions of £638k in 2022/23 which relate to the preservation works to Keppel's Column.

Note 24 **Financial Instruments – Balances**

The financial liabilities and assets disclosed in the Balance Sheet are made up of the following categories of financial instruments:

	Long Term		Short Term	
	2021/22	2022/23	2021/22	2022/23
	£000	£000	£000	£000
Borrowings	623,670	597,456	143,571	56,214
Plus Accrued Interest	0	0	4,719	4,376
Plus Creditors	121,022	116,902	123,575	101,090
Plus bank overdraft	0	0	9,321	0
Plus(+)/Less(-) Other accounting adjustments	0	0	0	0
Financial liabilities at amortised cost	744,692	714,358	281,186	161,680
Financial liabilities at fair value through profit and loss	0	0	0	0
Total Financial Liabilities	744,692	714,358	281,186	161,680
Non Financial Liabilities	6,336	7,457	2,576	2,807
Total	751,028	721,815	283,762	164,487
Investments	370	655	177,405	407
Plus Accrued Interest	0	0	109	20
Plus Debtors	322	285	51,009	51,669
Plus Cash & Cash Equivalents	0	0	64,154	94,042
Plus(+)/Less(-) Other accounting adjustments	0	0	0	0
Financial Assets				
at Amortised Cost	692	940	292,677	146,138
at fair value through profit or loss	0	0	0	0
fair value through other comprehensive income - designated equity instruments	190	190	0	0
Non-Financial Assets	0	0	0	0
Total Financial Assets	882	1,130	292,677	146,138
Non-Financial Assets			13,331	9,077
Total	882	1,130	306,008	155,215

The debtor balances indicated in the table differ from that shown on the balance sheet as these balances do not include any statutory debtors, such as Council Tax or non-domestic rates.

Note 25 **Financial Instruments – Risk**

The Council's activities necessarily expose it to a variety of financial risks. The key risks are:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments;
- Re-financing risk – the possibility that the Council might have to renew a financial instrument on maturity at less advantageous interest rates or terms.
- Market risk - the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

Overall Procedures for Managing Risk

The Council's overall risk management procedures focus on the uncertainties of financial markets and implementing restrictions to minimise these risks. The procedures for risk management are set out in the Local Government Act 2003 and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall, these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years, limiting:
 - The Council's overall borrowing;
 - Its maximum and minimum exposures to fixed and variable rates;
 - Its maximum and minimum exposures in the maturity structure of its debt;
 - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance.

These are required to be reported and approved at the Council's annual Council Tax and Budget setting meeting. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported semi-annually to Members.

These policies are implemented by a central treasury management team. The Council maintains written procedures for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet minimum credit criteria. The Annual Investment Strategy also considers maximum amounts and time limits in respect of each financial institution. Details of the Investment Strategy can be found on the Council's website.

The following analysis summarises the Council's potential maximum exposure to credit risk, based on experience of default assessed by the ratings agencies and the Council's experience of its customer collection levels, adjusted to reflect current market conditions.

	Amount at	Historical experience of default	Adjustment for market conditions at	Estimated maximum exposure to defaults
	31 Mar 23 £000 (a)	% (b)	31 Mar 23 % (c)	£000 (a*c)
<u>Deposits with banks and financial institutions</u>				
AAA rated counterparties	47,000	0.040%	0.040%	0
AA rated counterparties	0	0.020%	0.020%	0
A rated counterparties	0	0.050%	0.050%	0
Bonds	0	0.000%	0.000%	0
Banks and Financial Institutions	47,000			0
<u>Debtors</u>				
Long Term Debtors	321	4.240%	4.200%	14
Loans to Third Parties	1,329	45.650%	45.700%	607
Sundry Debtors	11,441	10.920%	10.900%	1,249
Housing Tenants	6,840	45.750%	45.800%	3,129
Other Short-Term Debtors	39,043	2.410%	2.400%	941
Debtors	58,974			5,940

The debtor balances indicated in the table above differ from that shown on the balance sheet as these balances do not include any statutory debtors, such as Council Tax or non-domestic rates.

The Council has no exposure to losses from non-performance by any of its counterparties in relation to deposits and bonds.

Whilst the current economic uncertainty within international markets has raised the overall possibility of default, the Council maintains strict credit criteria for investment counterparties. As a result of these high credit criteria, historical default rates are maintained as a good indicator under these current conditions.

The Council also uses non-credit rated institutions (for instance smaller building societies or bank subsidiaries where the parent has a satisfactory rating). In these circumstances these investments would be classified as other counterparties.

The estimated maximum exposure to defaults of £5.940m represents the Council's provision for bad debts for the Financial Instruments in the table above and forms part of the provision for bad debts as disclosed within the Balance Sheet. In calculating these provisions reference is made to historical collection rates and current market conditions and these rates are applied to the debt raised rather than the percentages shown above.

External loan repayments have been reviewed and as these have been maintained as agreed in 2022/23 it is not considered that there has been any impairment.

The Council does not generally allow credit for its sundry debtors, such that all of the balance is past its due date for repayment. The past due amount can be analysed as follows:

31 Mar 22 £000		31 Mar 23 £000
9,195	Less than three months	8,798
392	Three to six months	676
604	Six months to one year	355
1,965	More than one year	1,612
12,156		11,441

Collateral

The Council initiates a legal charge on property where, for instance, clients require the assistance of social care services but cannot afford to pay immediately. The total collateral at 31 March 2023 was £0.482m (£0.540m as at 31 March 2022).

Liquidity Risk

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well through cash flow management procedures required by the Code of Practice. This seeks to ensure that cash is available when it is needed.

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and the PWLB, which provides access to longer term funds, also acts as a lender of last resort to councils (although it will not provide funding to a council whose actions are unlawful). The Council is also required to provide a balanced Budget by the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

Limits on the maturity structure of debt and the limits on investments placed for longer than one year are the key controls used to address this risk. The Treasury Team address the operational risks within the Council approved parameters by:

- Monitoring the maturity profile of financial liabilities and amending the profile by either new borrowing or rescheduling existing debt; and
- Monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to longer term cash flow needs.

The maturity analysis of financial liabilities is as follows:

31 Mar 22 £000		31 Mar 23 £000
143,571	Less than one year	51,214
46,214	Between one and two years	30,223
26,211	Between two and seven years	21,260
17,609	Between seven and fifteen years	34,737
533,636	More than fifteen years	516,236
767,241		653,670

The maturity analysis of financial assets is as follows:

31 Mar 22 £000		31 Mar 23 £000
234,850	Less than one year	87,000
0	Between one and two years	0
0	Between two and three years	0
0	More than three years	0
234,850		87,000

The table for financial assets details the maturity profile of Money Market Loans. All Sundry Debtors and other payables are due to be paid in less than one year. These Sundry Debtors of £11.441m are not shown in the above table, however, an analysis is provided in the 'Credit Risk' section above. Interest accruals are disclosed as less than one year although associated with both short and long-term financial liabilities and assets.

Market Risk

Interest Rate Risk – The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- Borrowings at fixed rates – the fair value of the borrowing liability will fall (no impact on revenue balances);
- Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- Investments at fixed rates – the fair value of the assets will fall (no impact on revenue balances).

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Council's prudential indicators and its expected treasury operations. It includes a statement about expectations regarding interest rate movements. From this strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The Council's Treasury Team monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance, during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure long term returns. Alternatively, significantly lower temporary borrowing rates may be utilised to generate in year savings on interest payments, whilst rates fall and remain low, rather than entering into long term borrowing straight away.

The risk of interest rate loss is partially mitigated by Government grant payable on financing costs. If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

2021/22 £000		2022/23 £000
0	Impact on Surplus or Deficit on the Provision of Services	0
0	Share of overall impact debited to the HRA	0
(137,195)	Decrease in fair value of fixed rate borrowing liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure)	(82,603)

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in Note 27 Fair Value of Assets and Liabilities carried at amortised cost.

Price Risk – The Council does not generally invest in equity shares but does have a number of small shareholdings in its related companies. The Council is therefore not exposed to any significant risks arising from movements in the price of these shares and the shares are not classified fair value through profit and loss.

Foreign Exchange Risk – The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to risk arising from movements in exchange rates.

Note 26 **Financial Instruments – Gains/Losses**

Gains/Losses charged to the Comprehensive Income and Expenditure Statement and the Movement in Reserve Statement for the year to 31 March 2023 are as follows:

2021/22		Financial Liabilities	Financial Assets			2022/23
Total		Liabilities measured at amortised cost	amortised cost	fair value through profit or loss	fair value through other comprehensive income	Total
£000		£000	£000	£000	£000	£000
19,196	Interest expense	21,102	0	0	0	21,102
0	Impairment (gain)	0	0	0	0	0
0	Premium/discounts	0	0	0	0	0
12,434	Finance Lease Interest	12,624	0	0	0	12,624
31,630	Interest payable and similar Charges	33,726	0	0	0	33,726
(171)	Interest income		(3,156)	0	0	(3,156)
31,459	Net gain (-) / loss (+) for the year	33,726	(3,156)	0	0	30,570

Note 27 **Financial Instruments – Fair Values**

Fair Value of Financial Assets

The Authority's equity shareholdings in companies disclosed at Note 17 – Related Party Transactions are not traded in an active market and are valued at historical cost (see below).

As 31 March 2023 some of the authority's financial assets are measured at fair value on a recurring basis and are described in the following table, including the valuation techniques used to measure them.

Financial assets measured at fair value				
Recurring fair value measurements	Input level in fair value hierarchy	Valuation technique used to measure fair value	As at 31/3/22 £000	As at 31/3/23 £000
Fair Value through Other Comprehensive Income				
Equity shareholding in BDR Property Ltd	Level 3	Discounted cash flow	190	190
Total			190	190

Equity shareholding in BDR Property Limited

The authority holds shares in BDR Property Limited a company set up under the Environment Protection Act 1990 by Rotherham, Barnsley and Doncaster Metropolitan Borough Councils and the Waste Recycling Group Limited. As the asset is not held for trading or income generation, rather as a longer-term policy initiative, the equity has been designated as fair value through comprehensive income.

Transfers between Levels of the Fair Value Hierarchy

There were no transfers between input levels 1, 2 and 3 during the year.

The Fair Values of Financial Assets and Financial Liabilities that are not measured at Fair Value

Except for the financial assets carried at fair value (described in the table above), all other financial liabilities and financial assets represented by amortised cost and long-term debtors and creditors are carried on the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

- For loans payable and PFI schemes, fair value estimates are calculated using new borrowing (certainty rate) discount rates. As the Debt Management Office provides a transparent approach to allow the exit cost of PWLB loans to be calculated. The PWLB rate is deemed a reasonable proxy for non PWLB loans.
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

31 Mar 22			31 Mar 23	
Carrying amount £000	Fair Value £000		Carrying amount £000	Fair Value £000
		<u>Long and Short-term</u>		
390,862	382,258	PWLB debt	377,715	244,048
250,217	361,956	Non-PWLB debt	235,162	236,219
130,882	130,882	Temporary Borrowing	45,169	45,169
771,961	875,096	Total Debt	658,046	525,436
123,575	123,575	Short Term Creditors	101,090	101,090
92,911	149,378	PFI Schemes	89,451	123,513
28,111	28,111	Other Long Term Creditors	27,451	27,451
1,016,558	1,176,160	Total Financial Liabilities	876,038	777,490

The fair value for financial liabilities is lower than the carrying value because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is lower than the rates available for similar loans in the market at the balance sheet date. This shows a notional future gain (based on economic conditions at 31 March 2023) arising from a commitment to pay interest to lenders below current market rates.

The fair value of temporary loans is deemed to be the same as the carrying amount due to the term being less than 12 months.

The fair value of Public Works Loan Board (PWLB) loans of £244.048m measures the economic effect of the terms agreed with the PWLB compared with estimates of the terms that would be offered for market transactions undertaken at the Balance Sheet date. The difference between the carrying amount and the fair value (£133.668m) measures the reduced interest that the Council will pay over the remaining terms of the loans under the agreements with the PWLB, against what would be paid if the loans were at prevailing market rates, this is because the Council took £227m of long term loans from PWLB during 2021/22 that if refinanced at the current prevailing rates would be significantly more expensive.

However, the Council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets. If the Council was to repay the loans to the PWLB, the PWLB would give a discount for early redemption equivalent to the interest saving, based on the redemption interest rates of £87.699m. The exit price for the PWLB loans including this discount would therefore be £290.016m.

31 Mar 22			31 Mar 23	
Carrying amount £000	Fair Value £000		Carrying amount £000	Fair Value £000
177,109	177,109	Money Market loans less than one year	0	0
64,154	64,154	Cash & Cash Equivalents	94,042	94,042
775	775	Third Party Loans	722	722
322	322	Long-term Debtors	308	308
12,156	12,156	Sundry Debtors	11,441	11,441
5,642	5,642	Housing Rents	6,840	6,840
38,770	38,770	Other Short-Term :	39,043	39,043
(5,559)	(5,559)	Bad Debts Provision	(5,320)	(5,320)
293,369	293,369	Total Financial Assets at Amortised Cost	147,076	147,076

The fair value for financial assets is the same as the carrying value because all are carried at cost as a fair approximation of their value.

Note 28 **Financial Instruments – Soft Loans and Financial Guarantees**

Soft Loans – Loans granted by the Council at below market rates are accounted for on a fair value basis. This is the present value of all future cash receipts discounted using the prevailing market interest rate for a similar instrument for an organisation with a similar credit rating.

Government Regulations permit the removal of this charge through the Movement in Reserves Statement to the Financial Instruments Adjustment Account. The balance is then amortised from this account over the remaining life of the loans.

At 31 March 2023 the Council had no material soft loans requiring disclosure within the Balance Sheet.

Financial Guarantees – Under the revised Regulations the Council is required to record in its balance sheet any financial guarantees that it has provided based on the likelihood of the guarantee being called.

The initial recognition of the guarantee is measured at fair value based on the probability of the guarantee being called together with the likely amount payable under the guarantee.

At 31 March 2023 the Council had no material financial guarantees requiring disclosure within the Balance Sheet.

Note 29 **Long-Term Investments**

2021/22 £000		2022/23 £000
	<u>Investments in Associates and Joint Ventures:</u>	
190	Investment in BDR Property Limited (formerly Arpley Gas Ltd)	190
190	Balance at 31 March	190

The Council's shareholdings in BDR Property Limited (formerly known as Arpley Gas Limited) were estimated at £0.190m.

Note 30 **Inventories**

2021/22 £000		2022/23 £000
845	Balance at 1 April	743
4,375	Purchases	5,464
(4,331)	Recognised in year as expense	(5,118)
(146)	Written on / (off) in year	(222)
743	Balance at 31 March	867

Note 31 **Construction contracts**

The Council has not recognised any significant contract revenue in respect of construction contracts with third parties during the year, and there are no significant construction contracts in progress at 31 March 2023 (Nil 2021/22).

Note 32 **Debtors**

	Short Term		Long Term	
	2021/22 £000	2022/23 £000	2021/22 £000	2022/23 £000
Central Government Bodies	13,543	15,542	0	0
Other Local Authorities	21,778	11,413	0	0
NHS Bodies	4,467	4,816	0	0
Public corporations and trading funds	0	0	0	0
Other Entities and Individuals	30,368	41,070	693	940
Total	70,156	72,841	693	940

Note 33 **Cash and cash equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

Cash and cash equivalents as shown in the statement of cash flows can be reconciled to the related items in the Balance Sheet as follows:

31 Mar 22 £000		31 Mar 23 £000
64,154	Cash and Bank balances	94,042
(9,321)	Bank Overdraft	0
54,833	Total Cash and Cash Equivalents	94,042

Note 34 Creditors

	Short Term		Long Term	
	2021/22 £000	2022/23 £000	2021/22 £000	2022/23 £000
Central Government Bodies	(33,842)	(19,272)	0	0
Other Local Authorities	(2,011)	(3,702)	(500)	0
NHS Bodies	(16,734)	(17,536)	0	0
Public corporations and trading funds	0	0	0	0
Other Entities and Individuals	(70,988)	(60,580)	(19)	(19)
Total	(123,575)	(101,090)	(519)	(19)

Note 35 Provisions

Current Year	Balance as at 1 Apr 22 £000	Increase in provision during year £000	Utilised during year £000	Unused Amounts Reversed £000	Balance as at 31 Mar 23 £000
Insurance Claims	(2,892)	0	111	0	(2,781)
Compensation Payments	(642)	0	0	0	(642)
Business Rates Appeals	(1,575)	(2,742)	2,725	0	(1,592)
Other	(3,803)	(1,458)	12	0	(5,249)
Total	(8,912)	(4,200)	2,848	0	(10,264)
Current Provisions	(2,576)	(2,956)	2,725	0	(2,807)
Long Term Provisions	(6,336)	(1,244)	123	0	(7,457)
Total	(8,912)	(4,200)	2,848	0	(10,264)

Comparative Year	Balance as at 1 Apr 21 £000	Increase in provision during year £000	Utilised during year £000	Unused Amounts Reversed £000	Balance as at 31 Mar 22 £000
Insurance Claims	(3,687)	(579)	1,374	0	(2,892)
Compensation Payments	(642)	0	0	0	(642)
Business Rates Appeals	(4,624)	(422)	3,471	0	(1,575)
Other	(3,807)	0	4	0	(3,803)
Total	(12,760)	(1,001)	4,849	0	(8,912)
Current Provisions	(5,625)	(422)	3,471	0	(2,576)
Long Term Provisions	(7,135)	(579)	1,378	0	(6,336)
Total	(12,760)	(1,001)	4,849	0	(8,912)

Insurance claims

The Council's liability risk is insured by QBE Insurance Group (via Risk Management Partners - RMP) whilst the property risk is insured by Travelers.

In balancing the cost of insurance against the risk of a liability arising, the Council has elected to meet the policy excess in respect of certain types of claim (Employers' Liability and Public Liability) and to co-insure or self-insure itself against other types of claim by operating an Insurance Fund. Details of the different types of claim covered by this arrangement are set out below.

The Council keeps under review the best estimate of the likely liability falling on the Insurance Fund by reference to recent claims history, repudiation rates and other relevant factors and the expert advice of the Council's legal representatives on larger more complex claims.

The provision in this year's accounts covers the estimated residual liability relating to claims settled by Municipal Mutual Insurance (MMI) which, under the terms of MMI's Scheme of Arrangement, can no longer be met in full and therefore require a proportion to be repaid by the local authorities who were members of MMI when it went into solvent liquidation in 1992. This includes the Council.

(a) Employers Liability and Public Liability

Since the demise of Municipal Mutual Insurance (MMI) in 1992, many authorities have been retaining and funding their liability losses, third party, highways third party and employers' liability, up to an agreed threshold per claim, at present this is determined at £250,000. In effect the Insurance Fund meets the majority of settlements determined by the insurers.

(b) Fire

The Fund acts as a co-insurer, up to a stop-loss limit of £350,000 in any one period of insurance. The Fund bears the first £50,000 of all claims involving education, municipal and housing property.

(c) Motor

All accidental damage to our own vehicles is self-funded. The Fund recoups the cost from user departments/services via an annual charge per vehicle. There is an excess of £500 on all claims (£1,000 for thefts) which is met initially by the Fund and recharged to owning departments. Third party risks remain with the external insurer with the Council meeting the first £150,000 of every settlement.

(d) Council Flats – Added Perils

The Fund insures blocks of flats for added perils where one or more flats have been sold under the right to buy arrangements.

(e) Schools ICT Equipment

Where requested, schools ICT equipment is insured on the Fund on an 'All-Risks' basis. This arrangement does not extend to Academy schools.

(f) Other Equipment

Where requested, schools' musical instruments, televisual and video equipment, Youth & Community equipment and office equipment are insured on the Fund on an 'All-Risks' basis. In addition, schools can insure many other items if desired. This arrangement does not extend to Academy schools.

In addition to the above there are many smaller risks which are self-insured including:

- Schools PABX Equipment (switchboard equipment)
- 'Time on Risk' Cover
- The York and Lancaster Exhibition

Business Rates Appeals

Under the business rates retention regulations which came into effect on 1 April 2013, an allowance is made for the amount of business rate income it is estimated will have to be refunded to business ratepayers as a result of appeal. The provision represents the Council's share of the overall estimated liability for refunding business rate payers income recognised up to and including the end of the financial year. We anticipate the majority of refunds provided for at 31 March 2023 will be made during 2023/24 and the provision has therefore been classified as a current provision.

Other

Other provisions comprise commercially sensitive items disclosure of which would prejudice the Council's position.

Note 36 Usable Reserves

The Council's usable reserves are summarised in the table below into capital and revenue followed by a brief description of the nature and purpose of each reserve. Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement on Page 7 and Notes 2 and 3.

31 Mar 22 £000		31 Mar 23 £000
	CAPITAL RESERVES	
(19,572)	Capital Receipts Reserve	(27,416)
(23,965)	Major Repairs Reserve	(16,021)
(25,355)	Capital Grants Unapplied Account	(43,969)
(68,892)	Sub-Total Capital Reserves	(87,406)
	REVENUE RESERVES	
(25,000)	General Fund Minimum Balance – Council	(25,000)
(42,255)	Earmarked Reserves excluding DSG and Covid-19	(38,012)
(67,255)	Sub-Total General Fund Council and Earmarked Reserves excluding DSG/Covid-19	(63,012)
(3,679)	General Fund - Schools	(2,575)
(11,870)	Earmarked Reserve Covid-19 Grant	(1,142)
(8,418)	Earmarked Reserve DSG	(15,330)
(10,503)	HRA	(13,980)
(23)	HRA Earmarked Reserve	(55)
(34,493)	Sub-Total Other Reserves	(33,082)
(170,640)	TOTAL USABLE RESERVES	(183,500)

(a) Capital Receipts Reserve

Income from the disposal of non-current assets is credited to the Capital Receipts Reserve. The amount credited in respect of housing capital receipts is reduced by the amount the Council is required to pay over to central government under the national pooling arrangements. The Capital Receipts Reserve can only be applied to finance new capital expenditure, repay debt or meet liabilities under credit arrangements. However, under the Statutory Guidance on the Flexible Use of Capital Receipts, General Fund receipts received since 1 April 2016 can be used to fund revenue transformational costs.

(b) Major Repairs Reserve

The Council is required by regulation to establish a Major Repairs Reserve. The main credit to the account comprises the total depreciation charge for all HRA assets. This can only be used to finance new capital expenditure, repay debt or meet liabilities under credit arrangements. The arrangements ensure that subsequent funding of capital expenditure does not affect the Housing Revenue Account.

(c) Capital Grants Unapplied Account

Where a capital grant or contribution (or part thereof) has been recognised as income in the Comprehensive Income and Expenditure Statement, but the expenditure to be financed from that grant or contribution has not been incurred at the Balance Sheet date, the grant or contribution is transferred to the Capital Grants Unapplied Account within usable reserves reflecting its status as a capital resource available to finance future capital expenditure.

(d) General Fund Minimum Balance

The General Fund balance represents uncommitted revenue balances held to safeguard the Council against potential financial risks, unforeseen costs and contingencies. The balance to be held is risk assessed annually as part of the budget setting process to ensure a prudent level of resources is retained.

(e) Earmarked Reserves

Details of the earmarked reserves the Council has set aside to meet specific needs or which are ring-fenced to particular services are contained in Note 3.

(f) Covid-19 Grants Reserve

The Covid-19 reserve was established to hold the early payment and carrying balances of Government grants provided to support the Council in its response to the pandemic.

(f) Earmarked Reserve DSG

The Dedicated School Grant (DSG) is a ring fenced specific grant and it must be used in support of the schools budget as defined in the School and Early Years Finance (England) (No 2) Regulations 2018 (see note 16 for further details). Local authorities are responsible for determining the split of the grant between central expenditure and the individual schools budget (ISB) in conjunction with local schools forums. There is currently a deficit balance on the Dedicated Schools Grant which, in accordance with Government policy, must be addressed from school funding, therefore the deficit must be carried forward. Childrens' and Young Peoples Service have implemented a plan to reduce the deficit in the short term and recover the deficit over the longer term.

(g) HRA

The Housing Revenue Account (HRA) is a record of revenue expenditure and income relating to a Council's housing stock. Its primary purpose is to ensure that expenditure on managing tenancies and maintaining dwellings is balanced by rents charged to tenants. Consequently, the

HRA is a statutory account, ring-fenced from the rest of the General Fund, so that rents cannot be subsidised from council tax (or vice versa).

Note 37 Unusable Reserves

The Council's unusable reserves are summarised in the table below into capital and revenue followed by a brief description of the nature and purpose of each reserve and movements thereon during the year.

31 Mar 22 £000		31 Mar 23 £000
	CAPITAL RESERVES	
(238,844)	Capital Adjustment Account	(287,520)
(253,984)	Revaluation Reserve	(295,320)
0	Deferred Capital Receipts	0
	REVENUE RESERVES	
352,582	Pensions Reserve	(94,491)
4,215	Short term accumulating absences account	4,545
223	Financial instruments adjustment account	171
(2,329)	Collection Fund adjustment account	(8,373)
21,258	DSG Adjustment account	21,258
(116,880)	TOTAL UNUSABLE RESERVES	(659,730)

(a) Capital Adjustment Account

The Capital Adjustment Account absorbs timing differences arising from the different arrangements for accounting for the consumption of non-current assets under normal accounting practices and statutory requirements for financing capital expenditure applicable to local authorities. Hence, it is debited with capital charges (depreciation, impairment, revaluation losses and amortisation) that have been made in the Comprehensive Income and Expenditure statement but which are reversed out as they are not proper charges to revenue for council tax purposes and credited with the amount which is set aside from capital resources or from revenue to finance capital expenditure under the statutory provisions (the accounting policies set out the Council's approach for determining a prudent charge to revenue for debt repayment and PFI liabilities). The Capital Adjustment Account also contains accumulated gains and losses on investment properties and on Property Plant and Equipment before 1 April 2007, the date on which the Revaluation Reserve was created.

2021/22 £000		2022/23 £000
(221,381)	Balance 1 April	(238,844)
50	Debt Repayment	53
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:	
4,143	Amortisation of Intangible Assets	2,850
32,380	Charges for depreciation and impairment of non-current assets	23,519
6,427	Revenue expenditure funded from capital under statute	6,674
28,084	Non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	15,835
18,773	Depreciation - Major Repairs Reserve	19,096
	Adjusting amounts written out to Revaluation Reserve:	
(2,623)	Disposal	(4,305)
(6,967)	Excess of current cost depreciation over historic cost depreciation	(7,745)
	Capital Financing Applied in the year:	
(10,097)	Use of Capital Receipts Reserve to finance capital expenditure	(6,002)
(50)	Use of Capital Receipts Reserve to repay debt	(53)
(25,264)	Use of Major Repairs Reserve to finance capital expenditure	(29,926)
	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing:	
(48,436)	Application of grants to capital financing from the Capital Grants Unapplied Account	(57,223)
(7,354)	Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(8,415)
(6,529)	Capital expenditure charged against the General Fund and HRA balances	(3,034)
(238,844)	TOTAL	(287,520)

(b) Revaluation Reserve

The Revaluation Reserve represents the cumulative unrealised revaluation gains and losses on the Council's Property, Plant and Equipment since the reserve was created on 1 April 2007.

2021/22 £000		2022/23 £000
(211,042)	Balance 1 April	(253,984)
(53,174)	Net revaluation gains/losses not charged to the Surplus / (Deficit) on Provision of Services	(54,239)
642	Impairment losses and reversals thereof not charged to the Surplus / (Deficit) on Provision of Services	853
(52,532)	Sub total - net revaluation and impairment gains / losses not posted to the Surplus / Deficit on provision of Services	(53,386)
2,623	Accumulated Gains on assets sold or scrapped	4,305
6,967	Excess of fair value depreciation over historic cost depreciation transferred to Capital Adjustment Account	7,745
(253,984)	Balance at 31 March	(295,320)

(c) Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve represents amounts due from the sale of non-current assets that have still to be realised. Under statutory arrangements, this only becomes available for financing on receipt of cash at which point a transfer is made to the Capital Receipts Reserve.

2021/22 £000		2022/23 £000
0	Balance 1 April	0
0	Transfer to the Capital Receipts Reserve of cash received	0
0	Balance at 31 March	0

(d) Movements in Fair Value through Profit & Loss (FVPL) Financial Instruments Reserve

The Fair Value through Profit & Loss (FVPL) Financial Instruments Reserve contains the gains made by the Council arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- disposed of and the gains are realised.

At 31 March 2023 the Council held no financial assets classified as Fair Value through Profit & Loss (FVPL)

(e) Pensions Reserve

The Pensions Reserve absorbs timing differences arising from the different arrangements for accounting for post-employment benefits under normal accounting practices and statutory requirements for funding benefits applicable to local authorities. The amount recognised as post-employment benefits under normal accounting practice reflects the benefits accrued by employees from their reckonable service, and changes to the assumptions about the liabilities that will fall on the scheme when benefits are paid out and the value of scheme assets to cover those liabilities. The amount charged under statutory provision is the amount due to be paid over by the Council as employer contributions under local government pension scheme rules.

The Pensions Reserve represents the Council's share of the underlying assets and liabilities for post-employment benefits attributable to the Council at the balance sheet date. The deficit represents the amount by which benefits earned by past and current employees currently exceeds the resources set aside by the Council to meet them. The statutory arrangements will ensure that the funding will have been set aside by the time the benefits come to be paid.

Further details of the Council's participation in the Local Government Pension Scheme (administered by South Yorkshire Pensions Authority) are detailed in Note 18.

2021/22 £000		2022/23 £000
493,333	Balance 1 April	352,582
(174,360)	Remeasurements of the net defined benefit liability/(asset)	(481,577)
54,054	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	56,475
(20,445)	Employer's pensions contributions and direct payments to pensioners payable in the year	(21,971)
352,582	Balance 31 March	(94,491)

(f) Short-term Accumulated Absences Account

The Accumulating Absences Accounts absorbs the timing differences arising from the different arrangements for accounting for short term compensated absences under normal accounting practices and statutory requirements for charging such absences applicable to local authorities. Under normal accounting practice, an accrual is made to charge compensated absences, for example, annual leave entitlement not yet paid, in the year in which they are earned. However, under statutory provision, these are charged to revenue in the year in which they are payable. The balance on the Accumulating Absences Account therefore represents the amount of compensated absences earned which will fall as a charge on the General Fund in the future.

2021/22			2022/23	
£000	£000		£000	£000
	4,068	Balance 1 April		4,215
(4,068)		Settlement or cancellation of accrual made at the end of the preceding year	(4,215)	
4,215		Amounts accrued at the end of the current year	4,545	
	147	Net amount charged to Comprehensive Income and Expenditure Statement in the year reversed out under regulation chargeable to revenue in the future when payments fall due		330
	4,215	Balance at 31 March		4,545

(g) Financial Instruments Adjustment Account

This reserve has been created to hold the accumulated difference between the financing costs included in the Income and Expenditure Account and the accumulated financing costs required in accordance with Regulations to be charged to the General Fund Balance.

General Transactions

The Code requires that unless directly attributable to a loan held at 31 March 2007 then all premium and discounts carried on the Balance Sheet at that date were required to be written off to the General Fund Balance as at 1 April 2007. Government Regulations allow for the impact to be neutralised through a transfer to the Financial Instruments Adjustment Account. The balance of premium and discounts will be amortised to revenue in line with the provisions set down in the Council's accounting policies.

The Code also requires that where the Council has provided loans at less than market rates then these should be accounted for on a fair value basis. The difference between the fair value and loan amount is accounted for as an immediate charge to the Income and Expenditure Account. Government Regulations allow for the impact to be neutralised through a transfer to the Financial Instruments Adjustment Account. The fair value increases over the period of the loan and the annual impact will be neutralised in the Income and Expenditure Account by the writing down of the balance on the Financial Instruments Adjustment Account.

2021/22 £000		2022/23 £000
248	Balance at 1 April	223
	Movement in year:	
(25)	Premium and discounts	(51)
0	Soft Loans	0
223	Balance carried forward at 31 March	172

(h) Collection Fund Adjustment Account

The Collection Fund Adjustment Account absorbs differences between the amount of council tax income recognised under normal accounting practice as it falls due from council tax payers and the amount due to the General Fund and preceptors under statutory provisions. The balance on the Collection Fund Adjustment Account therefore represents the amount still to be distributed to the General Fund and precepting authorities.

2021/22 CTAX £000	2021/22 NNDR £000	2021/22 Total £000		2022/23 CTAX £000	2022/23 NNDR £000	2022/23 Total £000
(2,938)	15,342	12,404	Balance 1 April	(4,104)	1,775	(2,329)
(1,166)	(13,567)	(14,733)	Difference between amount receivable in the Comprehensive Income and Expenditure Statement for the year and General Fund balance	(1,479)	(4,564)	(6,043)
(4,104)	1,775	(2,329)	Balance at 31 March	(5,583)	(2,789)	(8,372)

(i) Dedicated Schools Grant Adjustment Account

The Dedicated Schools Grant Adjustment Account has been set up to comply with a change to the CIPFA code of Practice in response to a change in The Local Authorities Capital Finance and Accounting Regulations. The Council must record any deficit on the DSG grant in an unusable Reserve set up solely for the purpose of recording deficits relating to its schools budget. Note 16 provides details of this account.

Note 38 **Cash Flow – Analysis of adjustments to (Surplus) / Deficit on the Provisions of Service**

2021/22 £000		2022/23 £000
	Items included in the net surplus or deficit on the provision of services that are investing and financing activities:	
51,081	Capital Grants credited to surplus or deficit on the provision of services	75,838
0	Net adjustment to long and short term investments	0
13,313	Proceeds from the sale of property plant and equipment, investment property and intangible assets & other capital receipts	13,846
64,394		89,684
(152)	Interest received (cash basis)	(2,566)
31,452	Interest paid (cash basis)	34,412

Note 39 **Cash Flow – from Investing Activities**

2021/22 £000		2022/23 £000
100,615	Purchase of property, plant and equipment, investment property, heritage and intangible assets	123,046
0	Long term loans granted	0
177,000	Purchase/(Sale) of short term investments	(177,000)
0	Purchase of Long term investments	0
168	Capital Grants and Contributions Repaid	365
(13,313)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets & other capital receipts	(13,899)
(37,076)	Capital Grants and Contributions Received	(85,983)
0	Other receipts from investing activities	0
227,394	Net cash outflow from Investing Activities	(153,471)

Note 40 **Cash Flow – from Financing Activities**

2021/22 £000		2022/23 £000
(360,000)	Cash receipts of short- and long-term borrowing	(20,000)
2,986	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts	3,619
280,328	Repayments of short- and long-term borrowing	133,571
(18,203)	Other payments for financing activities	19,067
(94,889)	Net cash outflow from Financing Activities	136,257

Note 40b **Reconciliation of Liabilities Arising from Financing Activities**

	2022/23 01 Apr 22 £000	Cash Flow £000	Non Cash Change £000	2022/23 31 Mar 23 £000
Long Term Borrowing	(623,671)	(20,000)	46,215	(597,456)
Short Term Borrowing	(148,290)	133,571	(45,871)	(60,590)
PFI & Lease Liabilities Short Term	(3,619)	3,619	(4,080)	(4,080)
PFI & Lease Liabilities Long Term	(116,886)		4,080	(112,806)
NNDR & CTAX		19,067		
	(892,466)	136,257	344	(774,932)

	2021/22 1 Apr 21 £000	Cash Flow £000	Non Cash Change £000	2021/22 31 Mar 22 £000
Long Term Borrowing	(442,241)	(212,000)	30,570	(623,671)
Short Term Borrowing	(249,869)	132,328	(30,749)	(148,290)
PFI & Lease Liabilities Short Term	(2,986)	2,986	(3,619)	(3,619)
PFI & Lease Liabilities Long Term	(120,505)		3,619	(116,886)
NNDR & CTAX		(18,203)		
	(815,601)	(94,889)	(179)	(892,466)

Note 41 **Capital Expenditure and Financing**

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note.

2021/22 £000		2022/23 £000
849,669	Opening Capital Financing Requirement Capital Investment	856,938
95,401	Property, Plant and Equipment	122,025
590	Investment Properties	241
2,491	Intangible Assets	1,138
29	Heritage Asset	262
6,427	Revenue Expenditure funded from Capital under Statute	6,674
954,607		987,278
	Sources of finance:	
(10,097)	Capital receipts to finance new capital expenditure	(6,002)
(48,425)	Government grants and other contributions	(57,223)
(25,264)	Major Repairs Allowance	(29,926)
	Sums set aside from revenue	
	Direct revenue contributions:	
(10)	General Fund	(309)
(6,519)	Housing Revenue Account	(2,726)
(6,376)	Minimum Revenue Provision	(7,204)
	MRP holiday	0
(978)	Write down of finance lease liability	(1,211)
(97,669)		(104,601)
856,938	Closing Capital Financing Requirement	882,677

2021/22 £000	Explanation of movements in year	2022/23 £000
7,269	Increase in underlying need to borrowing (unsupported by government financial assistance)	25,739
0	Assets acquired under finance leases	0
7,269	Increase in Capital Financing Requirement	25,739

The MRP value disclosed is different from that disclosed in note 37a due to the W/D of finance lease MRP is shown separately within the 'write down of finance lease liability' line.

Note 42 **Leases**

The classification of all types of lease including land is assessed on who has the risks and rewards of ownership as for all other types of lease.

Contingent rents are expensed in the year in which they are incurred.

(a) Finance leases – Council as Lessee

The movements in Finance Lease liabilities during the year are as follows:

	31 Mar 22 £000	31 Mar 23 £000
Finance Lease Liability outstanding at start of year	(27,739)	(27,593)
Principal repaid in year	146	160
Less: Schools converting to academies Finance Lease Liability written off	0	0
New Liabilities arising in year	0	0
Balance outstanding at year end	(27,593)	(27,433)
Short Term Creditors	(160)	(176)
Long Term Liabilities	(27,433)	(27,257)

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	31 Mar 22 £000	31 Mar 23 £000	31 Mar 22 £000	31 Mar 23 £000
Not later than one year	(3,005)	(3,080)	(160)	(176)
Later than one year and not later than five years	(12,791)	(13,110)	(808)	(885)
Later than five years	(125,629)	(122,229)	(26,624)	(26,372)

The assets acquired under the leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

2021/22 £000		2022/23 £000
30,942	Land and buildings	27,046
49	Vehicles, Plant, Furniture and Equipment	15
30,991	Total	27,061

(b) Operating leases – Council as Lessee

The Council has the right of use over a range of assets by virtue of operating leases that it has entered into. The future minimum lease payments due under these non-cancellable leases in future years are:

2021/22 £000		2022/23 £000
607	Within one year	286
873	Between one year and five years	797
5,606	After more than five years	5,410

The expenditure charged to service in 2022/23 in the Comprehensive Income and Expenditure statement in relation to these leases was £0.607m (£0.720m 2021/22).

(c) Finance leases – Council as Lessor

The Council does not hold any finance lease lessor arrangement that generate a net investment in finance lease receivable to bring onto the balance sheet.

(d) Operating leases – Council as Lessor

The Council leases out property under operating leases for the following purposes:
Commercial property leases.

The future minimum lease payments receivable under non cancellable leases in future years are:

2021/22 £000		2022/23 £000
968	Within one year	1,146
3,038	Between one year and five years	2,803
2,632	After more than five years	2,021

Note 43 **Private Finance Initiative and Similar Contracts**

As at 31 March 2023, the Council has in place three long-term contracts under Private Finance Initiative (PFI) arrangements, one of which, the Waste PFI, is a joint contract with Barnsley and Doncaster Councils. In addition, it has in place one partnership agreement.

As a result of a change to the way in which PFI Schemes and Similar Contracts were accounted for in 2009/10 on transition to IFRS, assets within the PFI Schemes or Similar Contracts were brought on Balance Sheet. The movement in the carrying value of these assets is disclosed in the Property Plant and Equipment note (Note 19a).

The note below provides a brief description of each scheme and outstanding obligations.

(a) Private Finance Initiatives - Schools PFI

The contract for the provision of 8 primary and 6 secondary schools commenced on 1 April 2004 with an end date of 31 March 2034, and a capital value of £96m. All the schools were completed in line with the original programme. At the expiry of the contract the 12 PFI schools, 6 primary and 6 secondary schools, which have converted to academy trusts, transfer to the individual trusts under 125 year lease arrangements with the Council, the remaining 2 primary schools transfer back to the Council for nil consideration. The agreed government funding is being received and will support the Authority to manage income and expenditure over the rest of the 30 years of these arrangements. Payments during the year totalled £17.571m and are subject to availability and performance-related deductions and contractually agreed inflation adjustments. In the same period the Council received £6.223m of PFI grant in support of this project.

(b) Private Finance Initiatives – Sports and Leisure PFI

The Sport and Leisure Facilities Regeneration Programme and Maltby Joint Service Centre PFI involved the construction of 3 new combined swimming pools and dry leisure centres, one stand-alone swimming pool and a joint service centre. The contract with DC Projects (Rotherham) Limited became

operational in August 2008 and has a capital value of £38m. The contract expires on 31 October 2041, when all the assets transfer back to the Council for nil consideration. £24.954m of PFI Credits have been awarded to support the scheme. All 5 facilities are operational. Payments during the year totalled £4.952m. In the same period the Council received £1.811m of PFI grant in support of this project.

(c) Bereavement Services Partnership - Dignity

The Council signed a partnership agreement with Dignity Funerals Limited in July 2008, who now manage the Borough's Bereavement Services on the Council's behalf. The contract commenced in August 2008 and operates for a period of 35 years at which point all the assets revert back to the Council for nil consideration.

(d) Waste Management PFI

The Council's joint Waste PFI Contract, along with Barnsley and Doncaster Councils, with 3SE (Shanks, Scottish and Southern Energy) became operational in July 2015. The contract is providing residual waste and recycling facilities for the 3 boroughs. The Councils have been jointly awarded £77.4m PFI credits for this project. The Council received £1.789m of PFI grant in support of this project in 2021/22. Payments during the year totalled £7.119m.

(e) Movements in Finance Liabilities

The Table below shows the movements in the Finance Liabilities:

	31 Mar 22 £000	31 Mar 23 £000
Balance outstanding at start of year	(95,752)	(92,912)
Principal repaid in year	2,840	3,459
Balance outstanding at year end	(92,912)	(89,453)
Short Term Creditors	(3,459)	(3,904)
Long Term Liabilities	(89,453)	(85,549)

The minimum lease payments will be payable over the following periods:

	Payment for Services £000	Finance Lease Liability £000	Interest £000	Total £000
Not later than one year	19,064	3,904	9,802	32,770
Two to five years	82,620	18,131	36,842	137,593
Six to ten years	116,029	34,062	38,885	188,976
Eleven to Fifteen years	84,946	20,620	21,614	127,180
Sixteen to twenty years	56,484	12,258	9,430	78,172
Twenty one to twenty five years	2,693	478	728	3,899

Note 44 Capitalised borrowing costs

The Council had £86,704 of capitalised borrowing costs during 2022/23 (£83,640 in 2021/22) the capitalisation rate used in 2022/23 was 3.293% (3.904% in 2021/22).

Note 45 **Contingent Liabilities**

The Council discloses contingent liabilities in excess of £50,000 those that meet this requirement are disclosed below.

Public Liability claims

The Council has 12 outstanding public liability claims

Employee Liability claims

The Council has 3 outstanding employee liability claims

Employment Tribunals

There are a small number of outstanding tribunal cases awaiting hearing.

Contract related claim

The Council has an outstanding contractual in relation to a sale and purchase agreement.

HSE prosecution

The Health & Safety Executive have made the Council aware of their intention to prosecute for offences arising from failures under s2(1) HSWA and applicable RIDDOR legislation. This relates to historic issues. The value of any potential liability is unknown at this stage.

Note 46 **Contingent Assets****Claims for recovery of tax**

Protective VAT claims have been submitted to HMRC to recover VAT on Landfill Tax and Leisure Services. The quantity and strength of the claims have yet to be determined by litigation.

Note 47 **Trust Funds**

The Council acts as sole trustee for various legacies relating to the provision of educational supplies to specific local schools. Each fund holds investments and may use the interest derived from those investments to fund the purchase of supplies.

Accumulated interest balances and the respective balance sheets are as follows:

	Balance as at 1 Apr 2022 £	Income £	Expenditure £	Balance as at 31 Mar 23 £
Treeton Council School War Memorial	920	32	0	952
EJ Butland, Treeton Infants	821	32	0	853
Whiston Two Wars Memorial	1262	127	-1170	219
Total	3,003	191	-1,170	2,024

Trust Funds – Balance Sheet

2021/22 £		2022/23 £
	<u>Assets</u>	
	Investments	
58	- Treeton Council School War Memorial	58
59	- E.J. Butland, Treeton Infants	59
233	- Whiston Two Wars Memorial	233
350	Total Investments	350
46	- Debtors	48
2,957	- Cash	1,976
3,353	Total Assets	2,374
	<u>Financed by:</u>	
350	- Fund Balance	350
3,003	- Accumulated Investment Interest	2,024
3,353	Total Equity	2,374

Note 48 **Material items of income and expenditure**

This note is used to draw attention to material items of income and expenditure not disclosed separately on the face of the CIES which need to be taken into consideration to gain a full understanding of the Council's financial performance in the year.

Schools

As shown in Note 18 of the accounts, £1.336m has been credited to the CIES in respect of settlements. This all relates to the transfer of pension liabilities from the Council when schools convert to academies and, as a consequence, has been credited in full to the "Schools" heading within the CIES.

Loss on disposal of non-current assets

The loss on disposal of non-current assets reported in Note 4 of £2.561m includes £3.046m of school property, plant and equipment transferred from the Council's balance sheet as a result of schools converting to academies.

Pensions Prepayments

The Council is liable to make annual revenue contributions in respect of its Pension Fund liabilities as specified in the actuary's certificate of rates and contributions. Agreement was reached with South Yorkshire Pensions Authority that the amounts due in respect of 2020/21, 2021/22 and 2022/23 could be settled by way of a single payment made in April 2020. The amount settled in April 2020 in respect of 2022/23 was £14.195m. The discount given for doing this has been apportioned over the three years in accordance with actuarial calculations.

Note 49 **Other Long-term Liabilities**

31 Mar 22 £000		31 Mar 23 £000	Notes
(89,452)	PFI Liability	(85,549)	43
(27,433)	Finance Lease Liability	(27,257)	42
(338,387)	Pension Liability	(15,019)	18
0	Deferred Liabilities	0	
(455,272)	Total	(127,825)	

Note 50 **Events after the Balance Sheet date**

The draft Statement of Accounts was authorised for issue by the Judith Badger, Strategic Director of Finance and Customer Services on 31 May 2023. Events taking place after this date are not reflected in the Financial Statements or Notes.

Where events taking place before this date provided information about conditions existing at 31 March 2023, the figures in the Financial Statements and Notes have been adjusted in all material respects to reflect the impact of this information.

Other Financial Statements and Notes to the Other Financial Statements

Housing Revenue Account (HRA)

The Collection Fund Income and Expenditure Account

HOUSING REVENUE ACCOUNT INCOME AND EXPENDITURE STATEMENT

The Housing Revenue Account (HRA) shows the economic cost in the year of providing housing services in accordance with generally accepted accounting principles, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement. Format of this account has been slightly changed from CIPFA code format to make it easier for the reader to compare to the Comprehensive Income and Expenditure Statement.

2021/22 £000		2022/23 £000	Notes
	<u>Expenditure</u>		
18,237	Repairs and maintenance	19,058	
26,294	Supervision and management	28,994	
443	Rents, rates, taxes and other charges	578	
32,352	Depreciation and impairment of Non Current Assets	20,896	
281	Debt management costs	190	
552	Provision for bad or doubtful debts	488	9
513	HRA services share of Corporate and Democratic Core	499	
568	HRA share of other amounts included in whole Authority Cost of Services but not allocated to specific services	255	
79,240	Total Expenditure	70,958	
	<u>Income</u>		
78,289	Dwelling rents	81,029	
697	Non-dwelling rents	676	
6,784	Charges for services and facilities	7,106	
85,770	Total Income	88,811	
(6,530)	Net Cost of HRA Services	(17,853)	
	<u>HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement</u>		
(1,589)	Gain on sale of HRA Non Current Assets	(965)	
13,721	Interest Payable and similar charges	13,554	10
(21)	Interest receivable	(877)	
668	Pensions interest cost and expected return on pension assets	614	11
(2,829)	Capital grants and contributions receivable	(1,227)	
0	HRA Cap grant	0	
0	Revaluation of Assets held for sale	0	
3,420	(Surplus)/Deficit for the year on HRA services	(6,754)	

Movement on the Housing Revenue Account Statement

This statement takes the outturn on the HRA Income and Expenditure Statement and reconciles it to the surplus or deficit or the year on the HRA Balance, calculated in accordance with the requirements of the Local Government and Housing Act 1989.

2021/22			2022/23	
£000	£000		£000	£000
	(10,599)	Balance on the HRA at the end of the previous year		(10,503)
3,420		Surplus for the year on HRA Income and Expenditure Account	(6,754)	
(3,346)		Adjustments between accounting basis and funding basis under statute	3,246	
74		Net increase before transfers to or from reserves	(3,508)	
22		Transfers to(from) reserves	32	
	96	Decrease in year on the HRA		(3,476)
	(10,503)	Balance on the HRA at the end of the current year		(13,979)

Notes to the Housing Revenue Account

Note 1 Adjustments between Accounting Basis and Funding Basis Under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

2021/22	Usable Reserves		
	Housing Revenue Account £000	Major Repairs Reserve £000	Movement in Usable Reserves £000
<u>Adjustments primarily involving the Capital Adjustment Account:</u>	13,979	0	13,979
Charges for impairment of non current assets (Council dwellings only)	244		244
Capital grants and contributions applied	(2,829)	0	(2,829)
Revenue Expenditure Funded from capital under statute	374		374
Gain/Loss on disposal on non current assets charged to the Comprehensive Income and Expenditure Statement	(1,589)	0	(1,589)
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>			
Capital expenditure charged against the General Fund and HRA balances	(6,519)	0	(6,519)
<u>Adjustments primarily involving the Major Repairs Reserve:</u>			
Reversal of Major Repairs Allowance credited to the HRA	(2,538)	2,538	0
HRA Depreciation to the Capital Adjustment Account	0	18,773	18,773
Use of the Major Repairs Reserve to finance new capital expenditure	0	(25,264)	(25,264)
<u>Adjustment primarily involving the Financial Instruments Adjustment Account:</u>			
Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	0	0	0
<u>Adjustments primarily involving the Pensions Reserve:</u>			
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	3,493	0	3,493
Employer's pension contributions and direct payments to pensioners payable in the year	(1,275)	0	(1,275)
Short-term Accumulated Absences Account	6	0	6
Total Adjustments	3,346	(3,953)	(607)

Note 1 continued

2022/23	Usable Reserves		
	Housing Revenue Account £000	Major Repairs Reserve £000	Movement in Usable Reserves £000
<u>Adjustments primarily involving the Capital Adjustment Account:</u>			
Charges for impairment of non current assets	1,806	0	1,806
Amortisation of Intangible Assets	316		316
Capital grants and contributions applied	(1,227)	0	(1,227)
Revenue Expenditure Funded from capital under statute	463		463
Gain/Loss on disposal on non current assets charged to the Comprehensive Income and Expenditure Statement	(965)	0	(965)
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>			
Capital expenditure charged against the General Fund and HRA balances	(2,902)	0	(2,902)
<u>Adjustments primarily involving the Major Repairs Reserve:</u>			
Transfer from HRA to Major Repairs Reserve re notional MRA	(2,886)	2,886	0
HRA Depreciation to the Capital Adjustment Account		19,096	19,096
Use of the Major Repairs Reserve to finance new capital expenditure		(29,926)	(29,926)
<u>Adjustment primarily involving the Financial Instruments Adjustment Account:</u>			
Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	0	0	0
<u>Adjustments primarily involving the Pensions Reserve:</u>			
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	3,445	0	3,445
Employer's pension contributions and direct payments to pensioners payable in the year	(1,310)	0	(1,310)
Short-term Accumulated Absences Account	14	0	14
Total Adjustments	(3,246)	(7,944)	(11,190)

Note 2 Housing Stock at 31 March 2023

	Houses	Flats	Bungalows	Total
1 Bedroom	2	2,272	2,779	5,053
2 Bedroom	1,904	2,838	1,967	6,709
3 Bedroom	7,584	292	53	7,929
4+ Bedroom	264	8	0	272
Total	9,754	5,410	4,799	19,963

Note 3 Housing Stock Valuations**(a) Property, Plant and Equipment**

2021/22	Council Dwellings £000	Other Land & Buildings £000	Vehicles, Plant & Equipment £000	PP&E Under Construction £000	Surplus Assets £000	Total PP&E £000
Cost or Valuation						
At 1 Apr 21	694,440	20,003	491	20,346	6,359	741,639
Additions	24,388	693	0	16,708	0	41,789
Accumulated Depreciation and Impairment written out to gross cost/valuation	(17,986)	(601)	0	0	(2)	(18,589)
Revaluation increases/decreases to Revaluation Reserve	27,193	865	0	0	(108)	27,950
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services	(11,916)	(1,245)	0	0	(294)	(13,455)
Derecognition	(7,974)	(1,605)	0	0	(357)	(9,936)
Assets reclassified (to) / from Investment Property	0	0	0	0	0	0
Other Movements in cost valuation	2,838	4,555	0	(8,858)	(336)	(1,801)
At 31 Mar 22	710,983	22,665	491	28,196	5,262	767,597
Depreciation and Impairment						
At 1 Apr 21	(4)	(929)	(491)	0	(11)	(1,435)
Accumulated Depreciation written out to gross cost/valuation	17,986	600	0	0	2	18,589
Accumulated Impairment written out to gross cost/valuation	0	0	0	0	0	0
Depreciation Charge	(18,095)	(675)	0	0	(2)	(18,773)
Impairment losses/reversals to Revaluation Reserve	0	0	0	0	0	0
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	0	0	0	0	(347)	(347)
Derecognition - Disposals	111	9	0	0	357	477
Other movements in depreciation and impairment	(2)	2	0	0	0	0
At 31 Mar 22	(4)	(993)	(491)	0	(1)	(1,489)
Net Book Value						
At 31 Mar 22	710,979	21,672	(0)	28,196	5,261	766,108
At 31 Mar 21	694,436	19,074	0	20,346	6,348	740,204

2022/23	Council Dwellings £000	Other Land & Buildings £000	Vehicles, Plant & Equipment £000	PP&E Under Construction £000	Surplus Assets £000	Total PP&E £000
Cost or Valuation						
At 1 Apr 22	710,983	22,665	491	28,196	5,262	767,597
Additions	28,623	1,392	0	5,513	1,047	36,576
Accumulated Depreciation and Impairment written out to gross cost/valuation	(18,334)	(598)	0	0	(2)	(18,934)
Revaluation increases/decreases to Revaluation Reserve	45,065	552	0	0	(183)	45,435
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services	(99)	(1,367)	0	0	(320)	(1,787)
Derecognition - Disposals	(8,027)	(1,570)	0	0	(1,000)	(10,597)
Assets reclassified (to) / from Assets Held for Sale	0	0	0	0	0	0
Other Movements in cost valuation	18,131	1,374	0	(23,180)	(198)	(3,873)
At 31 Mar 23	776,342	22,448	491	10,529	4,606	814,417
Depreciation and Impairment						
At 1 Apr 22	(4)	(993)	(491)	0	(1)	(1,489)
Accumulated Depreciation written out to gross cost/valuation	18,334	592	0	0	2	18,929
Accumulated Impairment written out to gross cost/valuation	0	6	0	0	0	6
Depreciation Charge	(18,435)	(658)	0	0	(2)	(19,095)
Impairment losses/reversals to Revaluation Reserve	(10)	0	0	0	0	(10)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	(19)	0	0	0	0	(19)
Derecognition - Disposals	130	2	0	0	0	132
Other movements in depreciation and impairment	(0)	0	0	0	0	0
At 31 Mar 23	(4)	(1,051)	(491)	0	(1)	(1,546)
Net Book Value						
At 31 Mar 23	776,338	21,397	(0)	10,529	4,605	812,869
At 31 Mar 22	710,979	21,672	(0)	28,196	5,261	766,108

Other assets including district boiler houses have been classified as intrinsic to the day to day operation of the housing estates in which they are located and as such have no asset value in their own right. Garage structures are valued based upon capitalised income streams.

Other operational property plant and equipment such as estate shops and area housing offices are held within the General Fund Asset Register.

(b) Vacant possession

	£m
Value as at 1 Apr 22	1,747

The difference between the Balance Sheet valuation of dwellings shown at (a) above and the vacant Possession value reflects the economic cost to Government of providing Council Houses at less than open market rents.

Note 4 Assets Held for Sale

	Assets Held for Sale-Current	
	2021/22 £000	2022/23 £000
Balance at 1 April	1,082	1,416
<u>Assets newly classified as held for sale:</u>		
- Property, Plant and Equipment	637	3,873
- Newly Acquired Assets		56
Revaluation losses		
Revaluation Gains		
Other Movements	735	
<u>Assets declassified as held for sale:</u>		
- Property, Plant and Equipment	336	0
Assets sold	(1,374)	(1,246)
Balance at 31 March	1,416	4,098

Note 5 Major Repairs Reserve

The Council is required by regulation to establish a Major Repairs Reserve. The main credit to the account comprises the total depreciation charge for all Housing Revenue Account assets. Capital expenditure is then funded from the reserve without being charged to the Housing Revenue Account.

2021/22 £000		2022/23 £000
27,918	Balance as at 1 April	23,965
18,773	Depreciation in the year	19,096
2,538	Transfer to MRR	2,886
(25,264)	Financing of Capital Expenditure	(29,926)
23,965	Balance as at 31 March	16,021

Note 6 Financing of Capital Expenditure

Capital expenditure on Land, Houses and Other Property within the HRA was financed as follows:

	2022/23 £000
Borrowing Need	0
Capital Receipts	3,127
Revenue Contributions	2,726
Government Grants/Other Capital Income	1,315
Major Repairs Reserve	29,926
Total	37,094

During the year total capital receipts of £13.041m were received by the HRA, of which £12.675m was available to support capital expenditure within the Council

Note 7 Depreciation

A depreciation charge has been included in respect of dwelling houses within the Housing Revenue Account. This charge is based upon the value of the dwelling stock at the 1 April 2022 excluding the value of land. Depreciation has been calculated using the 'straight line' method over 30 years.

An additional depreciation charge has been included in the total charged to the Housing Revenue Account in respect of garages. This charge is based upon the value at 1 April 2022. and has been calculated using the 'straight line' method over 15 years.

Note 8 Impairment

A net impairment charge of (£1.806m) has been included in the HRA Income and Expenditure Account (£13.979m in 2021/22). This charge is reflected in the HRA Income and Expenditure Account in arriving at the surplus on the provision of HRA Services. In accordance with proper accounting practice the Council reversed out the impairment charge in determining the movement on the HRA balance.

Note 9 Rent Arrears & Other Provisions for Bad and Doubtful Debts

2021/22 £000	Rent Arrears	2022/23 £000
2,404	Current Tenants	2,251
2,834	Former Tenants	2,918
5,238	As at 31 March	5,169

As at 31 March 2023, the level of rent arrears for current tenants as a proportion of gross rent income was 2.48% (2021/22 2.76%).

2021/22 £000	Bad Debt Provision in respect of rent income	2022/23 £000
4,956	As at 1 April	3,078
478	Increase in Provision	391
(2,356)	Utilised in year	(340)
3,078	As at 31 March	3,129

Provision has also been made in the accounts for write-offs in respect of tenants' and former tenants' rechargeable repairs are as follows:

2021/22 £000	Bad Debt Provision in respect of the rechargeable repairs	2022/23 £000
331	As at 1 April	186
74	Increase in Provision	97
(219)	Utilised in year	(132)
186	As at 31 March	151

Note 10 Interest Payable and Other Charges

This is the cost of external interest payable together with the cost of debt redemption premium.

Note 11 Contributions to and from the Pensions Reserve

Local authorities are required to account for their pension costs on an IAS 19 basis, but to reverse the impact of IAS 19 based accounting to the Pensions Reserve to ensure that it does not impact on housing rents.

THE COLLECTION FUND

By statute, Billing Authorities are required to maintain a separate Collection Fund which shows the level of National Non Domestic Rates (NNDR), and Council Tax received by the Council during the accounting period and the distribution of these funds.

REVENUE ACCOUNT FOR YEAR ENDED 31 MARCH 2023

2021/22				2022/23			Note
Council Tax £000	Non Domestic Rates £000	Total £000		Council Tax £000	Non Domestic Rates £000	Total £000	
142,271		142,271	Council Tax Receivable	150,139		150,139	2
	66,430	66,430	National Non-Domestic Rates (excluding write-offs)		68,695	68,695	
	(5,626)	(5,626)	NNDR Transitional Payments		(1,983)	(1,983)	
142,271	60,804	203,075	Total Income	150,139	66,712	216,851	
			Precepts:				
117,452	34,578	152,030	Rotherham Metropolitan Borough Council	123,911	30,663	154,574	
	35,072	35,072	Central Government		31,090	31,090	
15,075		15,075	South Yorkshire Police and Crime Commissioner	15,937		15,937	
5,383	704	6,087	South Yorkshire Fire & Rescue	5,543	624	6,167	
137,910	70,354	208,264		145,391	62,377	207,768	
			Distribution of previous years surplus(deficit):				
1,500	(16,450)	(14,950)	Rotherham Metropolitan Borough Council	1,500	(5,683)	(4,183)	
	(16,786)	(16,786)	Central Government		(5,799)	(5,799)	
297		297	South Yorkshire Police and Crime Commissioner	283		283	
112	(336)	(224)	South Yorkshire Fire & Rescue	101	(116)	(15)	
1,909	(33,572)	(31,663)		1,884	(11,598)	(9,714)	
			Charges to Collection Fund:				
680	573	1,253	Write off of uncollectable amounts	692	220	912	
551	(206)	345	Increase/(Decrease) in bad debt provision	560	280	840	
	(6,224)	(6,224)	Increase in provision for appeals		35	35	
	291	291	Cost of Collection		292	292	
	2,680	2,680	Disregarded amounts		2,541	2,541	
1,231	(2,886)	(1,655)		1,252	3,368	4,620	
141,050	33,896	174,946	Total amounts charged to the Collection Fund	148,527	54,147	202,674	
1,221	26,908	28,129	Surplus/(Deficit) arising during the year	1,612	12,565	14,177	
			Collection Fund Balance				
1,221	26,908	28,129	Surplus/(Deficit) arising during the year	1,612	12,565	14,177	
3,285	(33,977)	(30,692)	Surplus/(Deficit) brought forward	4,506	(7,069)	(2,563)	
4,506	(7,069)	(2,563)	Surplus/(Deficit) carried forward	6,118	5,496	11,614	4

Notes to the Collection Fund Statement

Note 1 Council Tax

The Council Tax system involves the categorisation of properties into bands (A-H) dependent upon their value. It is a requirement of the Local Government Finance Act 1992 that the basis on which the Council Tax is calculated should be expressed as a ratio of the Band D equivalent. Totals of properties falling into bands other than Band D therefore have to be adjusted to reflect their relationship to this band. The effect of this for 2022/23 is shown below.

Adjustments to the Council Tax base to reflect the estimated collection rate of Council Tax are also set out below:

Band	Number of Band D Equivalents properties	Ratio to Band D	Collection Rate @ 96%
A	28,427	6:9	27,290
B	15,511	7:9	14,891
C	12,416	8:9	11,919
D	8,755	9:9	8,405
E	5,474	11:9	5,255
F	2,585	13:9	2,482
G	1,189	15:9	1,141
H	74	18:9	71
	74,431		71,454

Note 2 National Non-Domestic Rates (NNDR) – Business Rates

Business Rates are levied on non-domestic premises at a rate in the pound determined by central government which is applied nationally (the national multiplier). The national multiplier in 2022/23 was 51.2 pence in the pound and a small business rating multiplier of 49.9 pence in the pound (51.2 pence and 49.9 pence respectively in 2021/22).

The NNDR income in 2022/23 of £68.695m after allowing for mandatory and discretionary reliefs (£66.430m 2021/22) was based on a total rateable value of £191.2m as at 31 March 2023 (£190.8m as at 31 March 2022).

Note 3 Discounts

The Council does not operate a discount scheme for the early payment of council tax.

Note 4 Collection Fund Balance

The balance on the Collection Fund at 31 March 2023 is a surplus of £11.614m (£2.563m deficit 2021/22) and consists of a £5.496m surplus (£7.069m deficit 2021/22) relating to business rates to be distributed to the billing Authority (Rotherham MBC), Central Government and South Yorkshire Fire and Rescue Authority, and a £6.118m surplus (£4.506m surplus 2021/22) in relation to council tax. The balance is distributed to the billing Authority (Rotherham MBC), South Yorkshire Police and Crime Commissioner and South Yorkshire Fire and Rescue Authority as follows:

2021/22 Council Tax £000	2021/22 NNDR £000	2021/22 Total £000		2022/23 Council Tax £000	2022/23 NNDR £000	2022/23 Total £000
4,104	(3,463)	641	Billing Authority – Rotherham MBC	5,583	2,693	8,276
0	(3,535)	(3,535)	Central Government	0	2,748	2,748
			Major Precepting Authorities:			
297	0	297	- South Yorkshire Police and Crime Commissioner	397	0	397
105	(71)	34	- South Yorkshire Fire and Rescue	138	55	193
4,506	(7,069)	(2,563)	Total	6,118	5,496	11,614

Note 5 **Parish Precepts**

Precept demands are issued by the parishes on the Council as Billing Authority. In turn the Council issues a precept on the Collection Fund for the year inclusive of the parish precepts payable. The payment of the parish precepts appears as a charge in the Comprehensive Income and Expenditure Account (see Note 4 Other Operating Expenditure).

Independent auditor's report to the members of Rotherham Metropolitan Borough Council

Report on the audit of the financial statements

Opinion on financial statements

We have audited the financial statements of Rotherham Metropolitan Borough Council (the 'Authority') for the year ended 31 March 2023 which comprise the Comprehensive Income and Expenditure Statement, the Movement in Reserves Statement, the Balance Sheet, the Cash Flow Statement, the Housing Revenue Account Income and Expenditure Statement, the Movement on the Housing Revenue Account Statement, the Collection Fund and notes to the financial statements, including a summary of significant accounting policies. The notes to the financial statements include the Accounting Policies (including the Statement of accounting concepts and policies, Accounting standards issued but not yet adopted, Critical judgements in applying accounting policies, and Assumptions made about the future and other major sources of estimation uncertainty), the notes to the Core Financial Statements, the Notes to the Housing Revenue Account and the Notes to the Collection Fund Statement. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2022-23.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2023 and of its expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law, as required by the Code of Audit Practice (2020) ("the Code of Audit Practice") approved by the Comptroller and Auditor General. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We are responsible for concluding on the appropriateness of the Strategic Director - Finance and Customer Service's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify the auditor's opinion. Our conclusions are based on the audit evidence obtained up to the date of our report. However, future events or conditions may cause the Authority to cease to continue as a going concern.

In our evaluation of the Strategic Director - Finance and Customer Service's conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 that the Authority's financial statements shall be prepared on a going concern basis, we considered the inherent risks associated with the continuation of services provided by the Authority. In doing so we had regard to the guidance provided in Practice Note 10 Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2022) on the application of ISA (UK) 570 Going Concern to public sector entities.

We assessed the reasonableness of the basis of preparation used by the Authority and the Authority's disclosures over the going concern period.

In auditing the financial statements, we have concluded that the Strategic Director - Finance and Customer Service's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Authority's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

Our responsibilities and the responsibilities of the Strategic Director - Finance and Customer Services with respect to going concern are described in the relevant sections of this report.

Other information

The other information comprises the information included in the Annual Governance Statement, the Narrative Report and the Statement of Accounts, other than the financial statements, and our auditor's report thereon. The Strategic Director - Finance and Customer Services is responsible for the other information. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

Our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements themselves. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

Other information we are required to report on by exception under the Code of Audit Practice

Under the Code of Audit Practice published by the National Audit Office in April 2020 on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Governance Statement does not comply with 'Delivering Good Governance in Local Government Framework 2016 Edition' published by CIPFA and SOLACE, or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual Governance Statement addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

Opinion on other matters required by the Code of Audit Practice

In our opinion, based on the work undertaken in the course of the audit of the financial statements, the other information published together with the financial statements in the Statement of Accounts for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which we are required to report by exception

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or;

- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters.

Responsibilities of the Authority and the Strategic Director - Finance and Customer Services

As explained more fully in the Statement of Responsibilities for the Statement of Accounts, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Strategic Director - Finance and Customer Services. The Strategic Director - Finance and Customer Services is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23, for being satisfied that they give a true and fair view, and for such internal control as the Strategic Director - Finance and Customer Services determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Strategic Director - Finance and Customer Services is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless they have been informed by the relevant national body of the intention to dissolve the Authority without the transfer of its services to another public sector entity.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements. Irregularities, including fraud, are instances of non-compliance with laws and regulations. The extent to which our procedures are capable of detecting irregularities, including fraud, is detailed below.

We obtained an understanding of the legal and regulatory frameworks that are applicable to the Authority and determined that the most significant which are directly relevant to specific assertions in the financial statements are those related to the reporting frameworks (the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23, the Local Audit and Accountability Act 2014, the Accounts and Audit Regulations 2015 and the Local Government Act 2003), the Local Government and Housing Act 1989, the Local Government Finance Act 1988 (as amended by the Local Government Finance Act 1992) and the Local Government Finance Act 2012.

We enquired of management and the Audit Committee, concerning the Authority's policies and procedures relating to:

- the identification, evaluation and compliance with laws and regulations;
- the detection and response to the risks of fraud; and
- the establishment of internal controls to mitigate risks related to fraud or non-compliance with laws and regulations.

We enquired of management, internal audit and the Audit Committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.

We assessed the susceptibility of the Authority's financial statements to material misstatement, including how fraud might occur, by evaluating management's incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls. We determined that the principal risks were in relation to:

- material closing journals posted during the preparation of the financial statements including periods 12 and 13
- material and unusual journals which fall outside the auditor's expectations which are considered as high risk journals such as journals posted by senior management, journals posted by staff not in the journals posting approval list, journals with no descriptions, journals with unusual descriptions which are outside our expectations and non-routine

Our audit procedures involved:

- evaluation of the design effectiveness of controls that management has in place to prevent and detect fraud,
- journal entry testing, with a focus on above high risk journals ,
- challenging assumptions and judgements made by management in its significant accounting estimates in respect of land and buildings valuation and pension asset and liability valuation, and
- assessing the extent of compliance with the relevant laws and regulations as part of our procedures on the related financial statement item.

These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error and detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.

Our assessment of the appropriateness of the collective competence and capabilities of the engagement team included consideration of the engagement team's:

- understanding of, and practical experience with audit engagements of a similar nature and complexity through appropriate training and participation
- knowledge of the local government sector
- understanding of the legal and regulatory requirements specific to the Authority including:
 - the provisions of the applicable legislation
 - guidance issued by CIPFA/LASAAC and SOLACE
 - the applicable statutory provisions.

In assessing the potential risks of material misstatement, we obtained an understanding of:

- the Authority's operations, including the nature of its income and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
- the Authority's control environment, including the policies and procedures implemented by the Authority to ensure compliance with the requirements of the financial reporting framework.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Report on other legal and regulatory requirements – the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources

Matter on which we are required to report by exception – the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources

Under the Code of Audit Practice, we are required to report to you if, in our opinion, we have not been able to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2023.

On 1 April 2022, we identified a significant weakness in the Authority’s arrangements for improving economy, efficiency and effectiveness.

This was in relation to July 2021 Ofsted and the Care Quality Commission (CQC) conducted a joint inspection to assess the effectiveness of the Authority’s implementation of the special educational needs and disabilities (SEND) reforms set out in the Children and Families Act 2014. The inspection report issued in November July 2021 identified significant areas of weakness in the Authority’s arrangements for implementing SEND reforms. We recommended the Authority:

- have a clear Written Statement of Action (WSOA) in response to the inspection’s findings
- develop an action plan to implement their WSOA
- ensure that the action plan is subject to formal monitoring and challenge by the Authority’s Improving Lives Select Commission

Our work on the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources is not yet complete so we are unable to conclude whether the significant weakness identified on 1 April 2022 has been addressed. The outcome of our work will be reported in our commentary on the Authority’s arrangements in our Auditor’s Annual Report. If we identify any significant weaknesses in these arrangements, they will be reported by exception in a further auditor’s report. We are satisfied that this work does not have a material effect on our opinion on the financial statements for the year ended 31 March 2023.

Responsibilities of the Authority

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

Auditor’s responsibilities for the review of the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We undertake our review in accordance with the Code of Audit Practice, having regard to the guidance issued by the Comptroller and Auditor General in January 2023. This guidance sets out the arrangements that fall within the scope of ‘proper arrangements’.

When reporting on these arrangements, the Code of Audit Practice requires auditors to structure their commentary on arrangements under three specified reporting criteria:

- Financial sustainability: how the Authority plans and manages its resources to ensure it can continue to deliver its services;
- Governance: how the Authority ensures that it makes informed decisions and properly manages its risks; and

- Improving economy, efficiency and effectiveness: how the Authority uses information about its costs and performance to improve the way it manages and delivers its services.

We document our understanding of the arrangements the Authority has in place for each of these three specified reporting criteria, gathering sufficient evidence to support our risk assessment and commentary in our Auditor's Annual Report. In undertaking our work, we consider whether there is evidence to suggest that there are significant weaknesses in arrangements.

Report on other legal and regulatory requirements – Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate for Rotherham Metropolitan Borough Council for the year ended 31 March 2023 in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice until we have completed:

- our work on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources
- the work necessary to issue our Whole of Government Accounts (WGA) Component Assurance statement for the Authority for the year ended 31 March 2023.

We are satisfied that this work does not have a material effect on the financial statements for the year ended 31 March 2023.

Use of our report

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 [and as set out in paragraph 44 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited]. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Gareth D Mills

Gareth Mills, Key Audit Partner

for and on behalf of Grant Thornton UK LLP, Local Auditor

Leeds

11 December 2023

GLOSSARY

This listing will help Members and other readers to understand the terminology used within the Statement of Accounts.

ACCOUNTING PERIOD

The period of time covered by the accounts, normally a period of twelve months commencing on 1 April. The end of the accounting period is the Balance Sheet date.

ACCRUALS

Sums included in the final accounts to recognise revenue and capital income and expenditure earned or incurred in the financial year, but for which actual payment had not been received or made as at 31 March.

ADDED YEARS

A discretionary award increasing the value of pensions for retiring employees aged 50 or over subject to specific conditions. Employers' must exercise this discretion in accordance with the national regulations.

ASSET

An asset is a resource controlled by the Council as a result of past events from which future economic benefits or service potential is expected to flow to the Council.

- A current asset is an amount which is expected to be realised within 12 months.
- A non-current asset is an amount which is expected to be realised after more than 12 months.

AUDIT OF ACCOUNTS

An independent examination of the Council's financial affairs.

BALANCE SHEET

A statement of the recorded assets, liabilities and other balances at the end of the accounting period.

BORROWING

Funding of capital investment by the use of loans from the Public Works Loans Board, other Local Authorities, banks or other lenders. Borrowing for which no financial support is provided by Central Government. The financing costs of which are met from the current revenue budgets.

BUDGET

The forecast of net revenue and capital expenditure over the accounting period.

CAPITAL ADJUSTMENT ACCOUNT

An account maintained to provide a balancing mechanism between the different rates at which assets are depreciated and are financed through the capital controls system.

CAPITAL CHARGE

A charge made to service revenue accounts to reflect the cost of Non-Current Assets used in the provision of services.

CAPITAL EXPENDITURE

Expenditure on the acquisition of a fixed asset, which will be used in providing services beyond the current accounting period, or expenditure which adds to and not merely maintains the value of an existing fixed asset.

CAPITAL FINANCING

Funds generated to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contributions, revenue reserves and earmarked reserves.

CAPITAL PROGRAMME

The capital schemes the Council intends to carry out over a specific period of time.

CAPITAL RECEIPT

The proceeds from the sale of capital assets which, subject to various limitations (e.g. Pooling Arrangements introduced in the Local Government Act 2003) can be used to finance capital expenditure, invested, or to repay outstanding debt on assets originally financed through borrowing. However under the Statutory Guidance on the Flexible Use of Capital Receipts, General Fund receipts received since 1 April 2016 can be used to fund revenue transformational costs.

CIPFA

The Chartered Institute of Public Finance and Accountancy

COLLECTION FUND

A separate fund that records the income and expenditure relating to Council Tax and non-domestic rates.

COMMUNITY ASSETS

Assets that the Council intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples of community assets are parks and historical buildings.

CONSISTENCY

The concept that the accounting treatment of like items within an accounting period and from one period to the next are the same.

CONTINGENT ASSET

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control.

CONTINGENT LIABILITY

A contingent liability is either:

- A possible obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control; or
- A present obligation arising from past events where it is not probable that a transfer of economic benefits will be required, or the amount of the obligation cannot be measured with sufficient reliability.

COUNCIL TAX

A banded property tax that is levied on domestic properties. The banding is based on assessed property values at 1 April 1991.

CREDITOR

Amount owed by the Council for work done, goods received or services rendered within the accounting period, but for which payment has not been made by the end of that accounting period.

CURRENT SERVICE COST (PENSIONS)

The increase in the present value of a defined benefits pension scheme's liabilities, expected to arise from employee service in the current period.

DEBTOR

Amount owed to the Council for works done, goods received or services rendered within the accounting period, but for which payment has not been received by the end of that accounting period.

DEFINED BENEFIT PENSION SCHEME

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investments of the scheme.

DEPRECIATION

The measure of the cost of wearing out, consumption or other reduction in the useful economic life of the Council's Non-Current Assets during the accounting period, whether from use, the passage of time or obsolescence through technical or other changes.

DISCRETIONARY BENEFITS (PENSIONS)

Retirement benefits, which the employer has no legal, contractual or constructive obligation to award and are awarded under the Council's discretionary powers such as the Local Government (Discretionary Payments) Regulations 1996.

DEDICATED SCHOOLS GRANT (DSG)

The Dedicated School Grant (DSG) is a ring fenced grant for the support of the Schools Budget, paid by the Department for Education and Skills (DfES) to the Local Council; it replaces the Schools Formula Spending Share (FSS).

EARMARKED RESERVE

A sum set aside in a reserve for a specific purpose.

EQUITY

The Council's value of total assets less total liabilities.

EVENTS AFTER THE BALANCE SHEET DATE

Events after the Balance Sheet date are those events, favourable or unfavourable, that occur between the Balance Sheet date and the date when the audited Statement of Accounts is authorised for issue.

EXCEPTIONAL ITEMS

Material items which derive from events or transactions that fall within the ordinary activities of the Council and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

FAIR VALUE

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

FEES AND CHARGES

Income arising from the provision of services e.g. the use of leisure facilities.

FINANCIAL INSTRUMENTS ADJUSTMENT ACCOUNT

This reserve was created under the SORP 2007 to hold the accumulated difference between the financing costs included in the Income and Expenditure Account and the accumulated financing costs required in accordance with Regulations to be charged to the General Fund Balance.

FINANCE LEASE

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

GENERAL FUND SERVICES

Comprises all services provided by the Council with the exception of services relating to the provision of local Council housing – which are accounted for in the Housing Revenue Account. The net cost of General Fund services is met by council tax, Government Grants and Business Rates.

GOING CONCERN

The concept that the Statement of Accounts is prepared on the assumption that the Council will continue in operational existence for the foreseeable future.

GOVERNMENT GRANTS

Grants made by the government towards either revenue or capital expenditure in return for past or future compliance with certain conditions relating to the activities of the Council. These grants may be specific to a particular scheme or may support the revenue spend of the Council in general.

HERITAGE ASSETS

Heritage assets are those assets that are intended to be preserved in trust for future generations because of their cultural, environmental or historical associations.

HOUSING BENEFITS

A system of financial assistance to individuals towards certain housing costs administered by authorities and subsidised by central government.

HOUSING REVENUE ACCOUNT (HRA)

A separate account to the General Fund, which includes the income and expenditure arising from the provision of housing accommodation by the Council.

IMPAIRMENT

A reduction in the value of a fixed asset to below its carrying amount on the Balance Sheet.

COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CIES)

The revenue account of the Council that reports the net cost for the year of the functions for which it is responsible and demonstrates how that cost has been financed from precepts, grants and other income.

INFRASTRUCTURE ASSETS

Non-Current Assets belonging to the Council that cannot be transferred or sold, on which expenditure is only recoverable by the continued use of the asset created. Examples are; highways, footpaths and bridges.

INVENTORIES

Items of raw materials and stores a Council has procured and holds in expectation of future use. Examples are; consumable stores, raw materials and products and services in intermediate stages of completion.

INTANGIBLE ASSETS

An intangible (non-physical) item may be defined as an asset when access to the future economic benefits it represents is controlled by the reporting entity. This Council's intangible assets comprise computer software licences.

NET INTEREST EXPENSE (PENSIONS)

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement less interest income earned on plan assets.

INVESTMENTS

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the Council. Investments should be so classified only where an intention to hold the investments for the long term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the investment.

INVESTMENTS (PENSION FUND)

The investments of the Pension Fund will be accounted for in the statements of that Fund. However, authorities are also required to disclose, as part of the disclosure requirements relating to retirement benefits, the attributable share of the pension scheme assets associated with their underlying obligations.

LIABILITY

A liability is a present obligation arising from a past event, the settlement of which is expected to result in an outflow of resources.

A liability is where the Council owes payment to an individual or another organisation.

- A current liability is an amount which is expected to be settled within 12 months.
- A non-current liability is an amount which is expected to be settled after more than 12 months.

LIQUID RESOURCES

Current asset investments that are readily disposable by the Council without disrupting its business and are either:

- Readily convertible to known amounts of cash at or close to the carrying amount; or
- Traded in an active market.

LONG-TERM CONTRACT

A contract entered into for the design, manufacture or construction of a single substantial asset or the provision of a service (or a combination of assets or services which together constitute a single project), where the time taken to substantially complete the contract is such that the contract activity falls into more than one accounting period.

MATERIALITY

The concept that the Statement of Accounts should include all amounts which, if omitted, or mis-stated, could be expected to lead to a distortion of the financial statements and ultimately mislead a user of the accounts.

MAJOR REPAIRS RESERVE

The Council is required by regulation to establish a Major Repairs Reserve. The main credit to the account comprises the total depreciation charge for all Housing Revenue Account assets. Capital expenditure is then funded from the reserve without being charged to the Housing Revenue Account.

MINIMUM REVENUE PROVISION (MRP)

Prudent provision (MRP) is made annually for the repayment of debt relating to capital expenditure financed by borrowing or credit arrangements. The amount charged is determined having regard to the relevant statutory requirements and related guidance on MRP issued by MHCLG.

NET BOOK VALUE

The amount at which property, plant and equipment are included in the Balance Sheet, i.e. their historical costs or current value less the cumulative amounts provided for depreciation.

NET DEBT

The Council's borrowings less cash and liquid resources.

NET EXPENDITURE

Gross expenditure less specific grants and income for charging for services.

NET REALISABLE VALUE

The open market value of an asset in its existing use less any expenses incurred in realising the asset.

NON-DISTRIBUTED COSTS

These are overheads for which no user directly benefits and as such are not apportioned to services

NATIONAL NON-DOMESTIC RATES (NDR)

The National Non-Domestic Rate is a levy on businesses, based on a national rate in the pound set by the government and multiplied by the assessed rateable value of the premises they occupy. It is collected by the Council on behalf of the Council, Central Government, and South Yorkshire Fire and Rescue with surplus and deficits in the Collection Fund being shared in the ratio specified by Business Rates Retention Regulations.

OPERATING LEASE

A lease where the ownership of the fixed asset remains with the lessor.

PAST SERVICE COST (PENSIONS)

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to retirement benefits.

PENSION SCHEME LIABILITIES

The liabilities of a defined benefit pension scheme for outgoings due after the valuation date. Scheme liabilities measured during the projected unit method reflect valuation date.

PRECEPT

The levy made by precepting authorities by billing authorities, requiring the latter to collect income from Council Tax on their behalf.

PRIOR YEAR ADJUSTMENT

Material adjustments applicable to previous years arising from changes in accounting policies or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

PRIVATE FINANCE INITIATIVE (PFI)

A contract in which the private sector is responsible for supplying services that traditionally have been provided by the Council. The Council will pay for the provision of this service, which is often linked to the use of an asset.

PROPERTY, PLANT AND EQUIPMENT

Tangible assets used by the Council in the provision of services that yield benefits to the Council for a period of more than one year.

PROVISION

An amount put aside in the accounts for future liabilities or losses which are certain or very likely to occur but the amounts or dates of when they will arise are uncertain.

PRUDENCE

Requires that revenue is not anticipated until realisation can be assessed with reasonable certainty. Provision is made for all known liabilities whether the amount is certain or can only be estimated in light of the information available.

PRUDENTIAL CODE

Under the prudential framework, local authorities make their own decisions of how much and what capital investment to undertake, based on their judgement on affordability, prudence and strategic objectives. In making their decisions, local authorities are required to take account of the CIPFA Prudential Code.

PWLB

The Public Works Loan Board (PWLB) is a statutory body operating within the United Kingdom Debt Management Office, an Executive Agency of HM Treasury

RATEABLE VALUE

The annual assumed rental of a hereditament, which is used for NNDR purposes.

RELATED PARTIES

There is a detailed definition of related parties in IAS24. For the Council's purposes related parties are deemed to include the Council's Members, the Chief Executive, its Directors and their close family and household members.

RELATED PARTY TRANSACTIONS

The Code of Practice on Local Authority Accounting requires the disclosure of any material transactions between the Council and related parties to ensure that stakeholders are aware when these transactions occur and the amount and implications of such.

RE-MEASUREMENTS

For a defined benefit pension scheme, the re-measurements comprise:

Experience adjustments – that is the effects of differences between the previous actuarial assumptions and what has actually occurred (e.g. known investment returns, actual pension increase orders, reflecting of any funding valuation which has taken place since the last report etc); and – the effects of changes in actuarial assumptions (these are split between financial and demographic assumptions). These can give rise to changes in actuarial surpluses or deficits in the valuation.

RESERVES

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Council. Some capital reserves such as the capital adjustment account cannot be used to meet current expenditure.

RESIDUAL VALUE

The net realisable value of an asset at the end of its useful life.

RETIREMENT BENEFITS

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment.

REVALUATION RESERVE

Records unrealised revaluation gains arising (since 1 April 2007) from holding Non-Current Assets.

REVENUE EXPENDITURE

The day-to-day expenses of providing services.

REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE

Legislation allows some items to be funded from capital resources that under IFRS and normal accounting practice would be charged to Surplus or Deficit on Provision of Services.

REVENUE SUPPORT GRANT

A grant paid by Central Government to authorities, contributing towards the general cost of their services.

TEMPORARY BORROWING

Money borrowed for a period of less than one year.

TRUST FUNDS

Funds administered by the Council for such purposes as prizes, charities, specific projects and on behalf of minors.

USEFUL ECONOMIC LIFE (UEL)

The period over which the Council will derive benefits from the use of a fixed asset.

WORK IN PROGRESS (WIP)

The cost of work performed on an uncompleted project at the end of the financial year.

A summary of this document can be made available in your language and in alternative formats such as Braille, large print, electronic and audio-tape versions. Contact us at:

Email: central.finance@rotherham.gov.uk

“If you or someone you know needs help to understand or read this document, please contact us”:

☎: 01709 254510

✉: central.finance@rotherham.gov.uk

Slovak

Ak vy alebo niekto koho poznáte potrebuje pomoc pri pochopení alebo čítaní tohto dokumentu, prosím kontaktujte nás na vyššie uvedenom čísle alebo nám pošlite e-mail.

Kurdish Sorani

دی سۆرانی

هەر تۆ یان کەسێک کە تۆ دەیناسی پێویستی بە یارمەتی هەبێت بۆ ئەوەی لەم بەنگەنامە یە تیبگات یان بیخوینیتەو، یە پەڕیوەندیمان پێوە بکە لەسەر ئەو ژمارەییە سەرەو هەدا یان بەو نیمەیلە.

Arabic

بی

کنت انت أوي شخص تعرفه بحاجة إلى مساعدة لفهم أوقراءة هذه الوثيقة، الرجاء الاتصال على الرقم اعلاه، أو سلطنا عبر البريد الإلكتروني

Urdu

و

آپ یا آپ کے جاننے والے کسی شخص کو اس دستاویز کو سمجھنے یا پڑھنے کیلئے مدد کی ضرورت ہے تو سے مہربانی مندرجہ بالا نمبر پر ہم سے رابطہ کریں یا ہمیں ای میل کریں۔

Farsi

رسی

جناب عالی یا شخص دیگری که شما اورا می شناسید برای خواندن یا فهمیدن این مدارک نیاز به کمک دارد لطفاً با وسیله شماره بالا یا ایمیل تماس حاصل فرمایید.